

KANSAS DEPARTMENT OF TRANSPORTATION

A DEPARTMENT OF THE STATE OF KANSAS

ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED

JUNE 30, 2025

NOTE: This information can be made available in alternative accessible formats upon request. For information about obtaining an alternative format, email the KDOT Division of Communications at KDOT.PublicInfo@ks.gov or phone (785) 296-3585 (Voice)/Hearing Impaired - 711.

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Kansas Department of Transportation
Annual Comprehensive Financial Report
For the Fiscal Year Ended June 30, 2025

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INTRODUCTORY SECTION

**Annual Comprehensive Financial Report
For the fiscal year ended June 30, 2025**



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

State of Kansas Department of Transportation

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2024

Christopher P. Morill

Executive Director/CEO

September 15, 2025

The Honorable Laura Kelly, Governor
Members of the Kansas Legislature, and
Citizens of the State of Kansas:

Kansas Statutes Annotated 68-2315 requires the Kansas Department of Transportation (the Department) to annually prepare a comprehensive financial report of all funds for the preceding year, which shall include a report by an independent public accountant attesting that the financial statements present fairly the financial position of the Department in conformity with accounting principles generally accepted in the United States of America (GAAP). Pursuant to that requirement, we are pleased to submit the Annual Comprehensive Financial Report (ACFR) of the Department for the fiscal year ended June 30, 2025.

This report consists of management's representations concerning the finances of the Department. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report.

Department managers are responsible for establishing and maintaining internal controls to protect the Department's assets from loss, theft, or misuse, and to enable adequate accounting data to be compiled for preparation of financial statements in conformity with GAAP as applied to governmental units. The Department's internal controls are designed to provide reasonable but not absolute assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived and (2) the valuation of costs and benefits requires estimates and judgments by departmental managers.

For the fiscal year ended June 30, 2025, the independent audit required by statute was performed by CliftonLarsonAllen LLP. The auditors concluded that there was a reasonable basis for rendering unmodified opinions and that the financial statements for the fiscal year ended June 30, 2025 are fairly presented in conformity with GAAP. Their report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This transmittal letter is designed to complement MD&A and should be read in conjunction with it. The Department's MD&A can be found immediately following the report of the independent auditors.

Profile of the Department

The Department is an operating department of the State of Kansas and represents separate funds of the State that are not a part of the State General Fund. The Department was created by the Kansas Legislature in 1975 to succeed the State Highway Commission, which was established in 1917. The Secretary of Transportation (the Secretary) is appointed by the Governor with the consent of the

Senate. The Department has statutory responsibility to coordinate planning, development, and operation of various modes and systems of transportation in the State. However, the Department's actual authority varies by mode and system. Although the Kansas Turnpike Authority (KTA) cooperates with the Department to achieve these objectives, the KTA is not a part of this reporting entity.

The Department's annual budget is approved by the Kansas Legislature. The budget is prepared by fund with some of the expenditures appropriated with legal limits and other expenditures appropriated without legal limits. Those budget items appropriated with legal limits can only be amended with Legislative approval. Budget items appropriated without legal limits can be amended by the Department's management without Legislative approval.

Economic Condition and Outlook

Economic forecasts are developed using a consensus process that involves the Legislative Research Department, Division of the Budget, and Department of Revenue for the State plus three consulting economists from state universities. The Consensus Revenue Estimating (CRE) Group meets bi-annually in April and November. The economic condition and outlook are based upon the April 2025 meeting.

Since the CRE Group's last meeting in November, most real economic variables and indicators have remained flat or have been revised downward. Significant concerns exist for the economy as a whole relative to inflation and U.S. monetary policy, tariffs and trade policy, volatility in energy prices, and geopolitical risk spanning the globe and its potential impact on various commodity prices. Although the U.S. and Kansas economies continue to grow, uncertainty remains as several economic indicators are estimated to show only moderate improvements over the next few years. The economic forecast is based on no significant downturns or disruptions in the state or federal economy during the forecast period.

Real Kansas Gross State Product (GSP), which measures the cumulative economic output of the state's economy, is estimated to increase by 1.7 percent in calendar year (CY) 2025 and increase by 2.0 percent in both CY 2026 and CY 2027. The November estimate showed real Kansas GSP increasing by 2.1 percent in CY 2025 and increasing by 2.0 percent in both CY 2026 and CY 2027. Current forecasts call for real U.S. Gross Domestic Product (GDP) to increase by 1.9 percent in CY 2025 and increase by 2.0 percent in both CY 2026 and CY 2027. The November estimate had real U.S. GDP increasing by 2.2 percent in CY 2025 and increasing by 2.0 percent in both CY 2026 and CY 2027.

Real Kansas Personal Income (KPI), a measure of the economic well-being of state residents from all the income that they receive, is expected to increase by 1.7 percent in CY 2025 and increasing by 2.0 percent in both CY 2026 and CY 2027. The real KPI forecast used in November showed KPI increasing by 2.1 percent in CY 2025 and increasing by 2.0 percent in both CY 2026 and CY 2027. Current estimates indicate overall real U.S. Personal Income increasing by 1.9 percent in CY 2025 and increasing by 2.0 percent in both CY 2026 and CY 2027.

Current estimates indicate that the overall Kansas unemployment rate, which was 3.6 percent in CY 2024, is expected to increase to 4.0 percent in CY 2025 and decrease to 3.9 percent in CY 2026. Kansas unemployment expectations have worsened since November when the Kansas unemployed rate was estimated to be 3.4 percent in CY 2025 and 3.3 percent in CY 2026. The national unemployment rate is expected to remain above the Kansas rate, with the U.S. rate now expected to be 4.4 percent in CY 2025 and 4.3 percent in CY 2026. A key factor in raising the estimate for the annual unemployment rate is the Kansas labor force participation rate is now higher than pre-pandemic levels. The labor force participation rate is the number of people ages 16 and older who

are employed or actively seeking employment, divided by the total non-institutionalized, civilian working-age population. The Kansas labor force participation rate in February 2024 was 67.2 percent compared to 67.0 percent in February 2020.

Average weekly hours worked in the private sector in February 2025 increased to 33.3 hours, an increase of 0.4 hours from February 2024. Average real hourly earnings increased over the year by \$1.07 to \$31.62, which is an increase of 3.5 percent. The Kansas job market continues to reflect slightly more job openings than unemployed individuals, as January estimates indicate approximately 1.25 job openings for every unemployed person.

Federal Funding

The Infrastructure Investment and Jobs Act (IIJA) was signed into law on November 15, 2021, as Public Law 117-58. The IIJA authorizes about \$550 billion over federal fiscal years (FFY) 2022 through 2026 for transportation investments like: highway safety, transportation safety, public transportation, motor carrier safety, hazardous materials safety, rail, research, technology, and statistics programs. The IIJA replaces the Fixing America's Surface Transportation (FAST) Act and provides Kansas with levels of funding greater than the FAST Act and the extensions.

Highway Trust Fund

The Highway Trust Fund (HTF) was created by the federal Highway Revenue Act of 1956 as the primary tool for receiving highway user taxes and distributing the funds to state and local governments for qualifying highway project expenditures. The major revenue sources for the HTF are the federal motor fuels tax, truck-related taxes on tires and the sale of trucks and trailers, and heavy vehicle use tax.

For decades the HTF adequately funded the nation's roads, and in later years transit projects, as the revenue sources continued to support the spending on federal projects. However, in recent years the balances in the HTF began to take a downward slope and the solvency of the Highway Account of the Trust Fund became a major concern.

With the passage of IIJA, surface transportation programs have been authorized through 2026. Legislation transferred \$118 billion from the general fund of the Treasury to the HTF. The transfer did not create any new revenue sources from transportation users. Spending from the HTF exceeds revenues credited to the fund from taxes on motor fuels, heavy trucks, and tires. The Congressional Budget Office projects that, under the IIJA, both the highway and transit accounts of the HTF will be unable to meet all obligations in 2028.

Obligation Limitation

Congress establishes an obligation limitation which sets a limit on annual federal spending by states of the amount of federal funding apportioned to each state in contract authority. The limitation is typically less than the contract authority provided. The federal government does this to be responsive to current budget policies. Since the passage of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), there have been numerous rescissions of federal funding resulting from Congressional action in annual transportation appropriations bills and other federal legislation. These rescissions require states to deduct a set amount of unobligated funds, which accumulate because states are not permitted to spend the entire amount of contract authority, they receive due to a required obligation limitation. There is no scheduled rescission of funding under the IIJA in FFY 2025.

Conclusion

IJA is the second consecutive legislation authorizing long-term funding for transportation following the FAST Act. IJA authorizes surface transportation programs through September 30, 2026. Federal funding is clearly an important source of revenue for completing and implementing transportation investments of the Eisenhower Legacy Transportation Program (IKE).

It is critical for future planning purposes that federal funding be stable and predictable. A federal transportation reauthorization bill that creates a long-term funding program like IJA would provide that stability. With IJA expiring on September 30, 2026, Congress is beginning discussions about the next federal transportation authorization. KDOT remains committed to working with federal and Congressional partners to help ensure a reauthorization bill that will support the agency's investments for the future of Kansas.

Future Financial Planning and Budgetary Outlook

The 10-year IKE program was passed in the 2020 Legislative Session and began in FY 2021. IKE implements a two-year rolling program approach, allowing Kansas to future-proof its investments. In the IKE program, highway modernization and expansion projects will be selected every two years and preservation will be prioritized. The Department will be better able to address community problems and capture emerging opportunities. This will allow communities to shift priorities and project scopes to better address current and future needs.

The IKE program will provide resources directed to the most pressing needs statewide each year, including rural broadband expansion, and provides more holistic transportation solutions. The Department will be able to provide an easier and streamlined application process for communities. With the IKE program, more resources will be provided to make local improvements through these new/expanded programs:

- Preservation
- Broadband
- Local Bridge
- Cost Share
- Strategic Safety Improvements
- Unmanned Aircraft Systems (UAS)
- Shortline Rail Program
- Driver's Education.

The IKE program authorizes the Secretary to issue highway revenue bonds so long as the Secretary certifies that, as of the date of issuance of any such bonds, the maximum annual debt service on all outstanding bonds and on such bonds proposed to be issued will not exceed 18% of State Highway Fund revenues projected for the then-current or any future fiscal year.

Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Department for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2024. This was the 37th consecutive year that the Department has achieved this prestigious award. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. This report must satisfy both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The Department believes the current report continues to meet the Certificate of Achievement Program's requirements and it will be submitted to the GFOA to determine its eligibility for another certificate.

Other Information

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The timely preparation of this report was achieved by the efficient and dedicated service of the entire staff of the Bureau of Fiscal Services. I would like to express appreciation to members of the Bureau and others throughout the Department who assisted and contributed to this report.

Sincerely,

A handwritten signature in blue ink, appearing to read "Calvin E. Reed".

Calvin E. Reed, P.E.
Secretary of Transportation
Director of Kansas Turnpike Authority

KANSAS DEPARTMENT OF TRANSPORTATION

LIST OF PRINCIPAL OFFICIALS

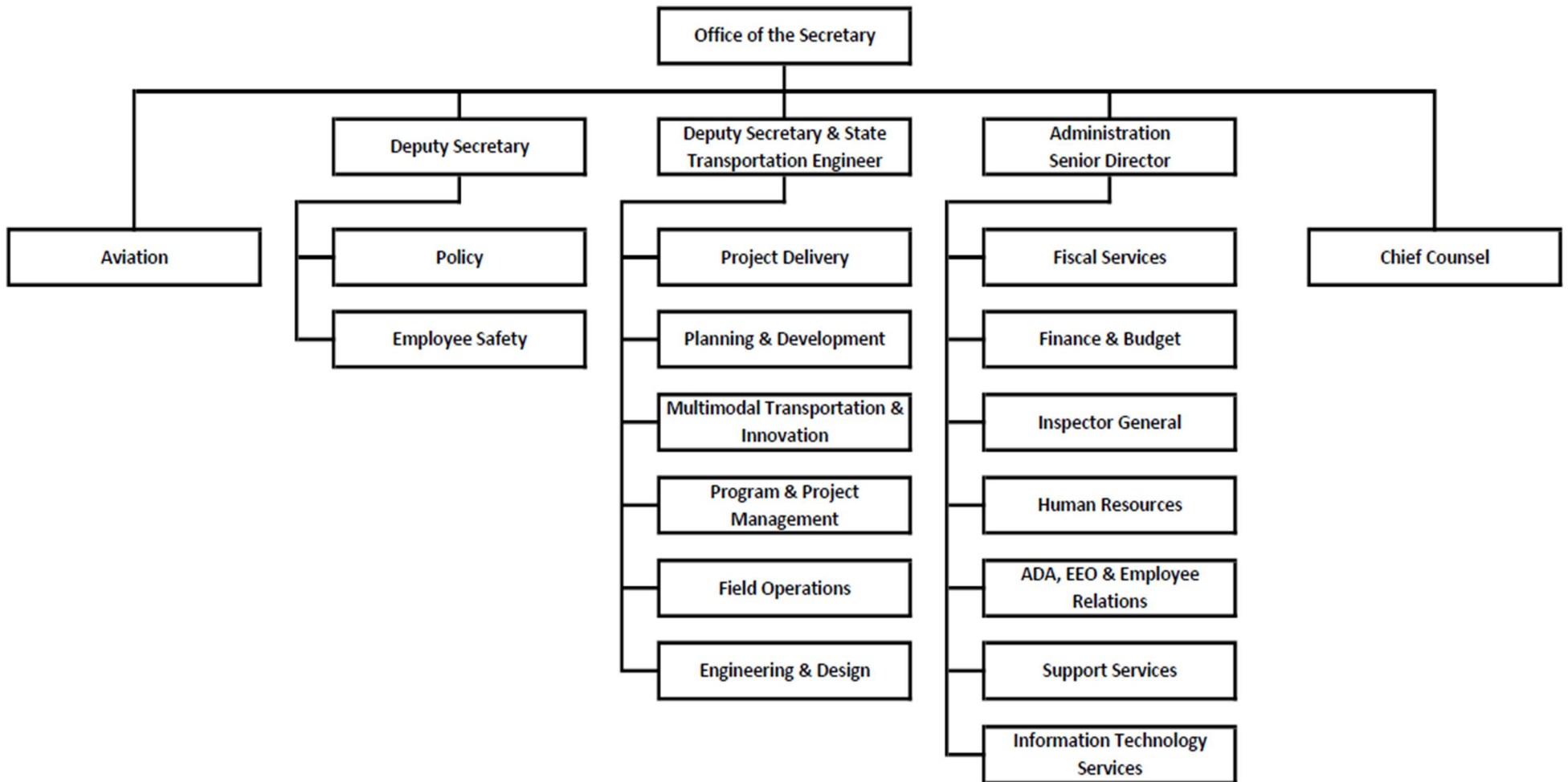
**Annual Comprehensive Financial Report
As of June 30, 2025**

EXECUTIVE STAFF

<u>TITLE</u>	<u>NAME</u>
Secretary of Transportation	Calvin Reed
Deputy Secretary and State Transportation Engineer	Greg Schieber
Deputy Secretary	Vanessa Lamoreaux
Senior Director, Division of Administration	Pam Anderson
Chief Counsel	Gelene Savage
Director, Division of Engineering & Design	Scott King
Director, Division of Planning & Development	Mike Moriarty
Director, Division of Information Technology Services	Shawn Brown*
Director, Division of Project Delivery	Tony Menke
Director, Division of Field Operations	Ron Hall
Director, Division of Multimodal Transportation & Innovation	Cory Davis
Director, Division of Program & Project Management	Colby Farlow
Director, Division of Employee Safety	Troy Whitworth
Director, Division of Policy	Joel Skelley
Director, Division of Aviation	Ray Seif

* Reports directly to State of Kansas Office of Information Technology Services

Kansas Department of Transportation



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**FINANCIAL
SECTION**

**Annual Comprehensive Financial Report
For the fiscal year ended June 30, 2025**



INDEPENDENT AUDITORS' REPORT

Secretary of Transportation
Kansas Department of Transportation
Topeka, Kansas

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Kansas Department of Transportation (the Department), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Department, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Department and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1, the financial statements of the Department are intended to present the financial position, the changes in financial position and, where applicable, cash flows of only that portion of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the State that is attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position of State of Kansas as of June 30, 2025, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions were not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Department's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, infrastructure assets reported using the modified approach, other postemployment benefits schedule and pension schedules be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Department's basic financial statements. The combining and individual nonmajor fund statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual nonmajor fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and statistical section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Secretary of Transportation
Kansas Department of Transportation

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 15, 2025, on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Department's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Denver, Colorado
September 15, 2025

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Management's Discussion and Analysis

**Kansas Department of Transportation
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(amounts expressed in thousands)**

The following section of our annual financial report presents our discussion and analysis of the Department's financial performance during the year. It is intended to assist you, the reader, in understanding how the various statements relate to each other and provide an objective and easily readable analysis of the Department's financial activities based on currently known facts, decisions and conditions. We encourage you to consider the information presented here in conjunction with the additional information furnished in our letter of transmittal. Unless otherwise indicated, amounts are expressed in thousands of dollars.

FINANCIAL HIGHLIGHTS

- At June 30, 2025, the Department's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$14,090,103. Of this amount, \$895,833 is unrestricted and available to use to meet future obligations to citizens and creditors.
- The Department's net position increased by \$812,490 during the year.
- At the end of the fiscal year, the combined ending fund balances of the Department's governmental funds were \$1,088,588.
- The ending fund balances of governmental funds increased by \$527,590.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of this Annual Comprehensive Financial Report consists of the auditors' report, this Management's Discussion and Analysis (MD&A), the basic financial statements, required supplementary information and other supplementary information. This MD&A is intended to serve as an introduction to the Department's basic financial statements.

The basic financial statements consist of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the Department's finances, in a manner similar to a private-sector business. These statements take a much longer view of the Department's finances than the fund-level statements.

The Statement of Net Position presents information on all the Department's assets, liabilities, deferred outflows of resources, and deferred inflows of resources. The net between these four items is reported as the Department's net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Department is improving or deteriorating.

The Statement of Activities presents information showing how the Department's net position changed during the last fiscal year. All changes in net position are reported as soon as the

underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The Department's governmental activities include: maintenance and preservation; communication system; local support; general government; rail, air and public transportation; and interest on long-term debt. The business-type activities are the Transportation Revolving Fund and the Communication System Revolving Fund.

Fund financial statements

The fund financial statements provide more detailed information about the Department's most significant funds – not the Department as a whole. A fund is an accounting device used to keep track of specific sources of funding and spending for particular purposes. Funds are used to ensure and demonstrate compliance with financial related legal requirements.

The Department has three kinds of funds:

- Governmental funds – Governmental funds focus on (1) how cash and other financial assets that can be readily converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a short-term view that helps determine whether there are more or fewer financial resources that can be spent in the future to finance the Department's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information explaining the differences between them is provided on the subsequent pages.

The Department maintains eighteen individual governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Statement of Revenues, Expenditures, and Changes in Fund Balances for the State Highway Fund and the Debt Service Fund. These funds are considered major funds. Information from the other governmental funds is combined into a single, aggregated column. Individual fund data for each of these nonmajor funds is provided in the form of combining statements elsewhere in the ACFR.

A Budgetary Comparison Statement is provided for the State Highway Fund to demonstrate compliance with its budget. A reconciliation statement between this budgetary statement and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance is also provided.

- Proprietary funds – The proprietary fund statements report the business-type activities in the government-wide statements in more detail. The Transportation Revolving Fund is considered the only major fund.
- Custodial funds – The Department functions as a custodian for the cities and counties in holding tax money until it is distributed to those entities. Since these funds cannot be used to finance the Department's operations, they are excluded from the government-wide financial statements.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund-level financial statements.

Required supplementary information

In addition to the basic financial statements and accompanying notes, this section of our report presents certain information required to support the use of the modified approach for the reporting of infrastructure assets and information concerning the Department's progress in funding its obligation to provide other post-employment benefits (OPEB).

Other information

Combining statements referred to earlier in connection with nonmajor governmental funds and budgetary schedules for funds not presented earlier are presented immediately following the required supplementary information.

CONDENSED GOVERNMENT-WIDE FINANCIAL STATEMENTS AND ANALYSIS

Net Position

The following table compares summary government-wide financial data at the end of the last two fiscal years:

	Summary of Net Position					
	Governmental Activities		Business-type Activities		Total	
	6/30/2025	6/30/2024	6/30/2025	6/30/2024	6/30/2025	6/30/2024
Current and other assets	\$ 1,274,858	\$ 746,262	\$ 26,505	\$ 25,432	\$ 1,301,363	\$ 771,694
Capital assets	15,001,323	14,296,805	0	0	15,001,323	14,296,805
Total assets	<u>16,276,181</u>	<u>15,043,067</u>	<u>26,505</u>	<u>25,432</u>	<u>16,302,686</u>	<u>15,068,499</u>
Deferred outflows of resources						
Deferred pension outflows	42,654	48,505	0	0	42,654	48,505
Deferred OPEB outflows	1,382	1,284	0	0	1,382	1,284
Unamortized loss	31,292	669	0	0	31,292	669
Derivative instrument - interest rate swap	0	190	0	0	0	190
Total deferred outflows of resources	<u>75,328</u>	<u>50,648</u>	<u>0</u>	<u>0</u>	<u>75,328</u>	<u>50,648</u>
Other liabilities	159,165	279,748	0	0	159,165	279,748
Non-current liabilities	2,119,766	1,554,785	0	0	2,119,766	1,554,785
Total liabilities	<u>2,278,931</u>	<u>1,834,533</u>	<u>0</u>	<u>0</u>	<u>2,278,931</u>	<u>1,834,533</u>
Deferred inflow of resources						
Deferred pension inflows	6,767	4,706	0	0	6,767	4,706
Deferred OPEB inflows	2,213	2,295	0	0	2,213	2,295
Total deferred inflow of resources	<u>8,980</u>	<u>7,001</u>	<u>0</u>	<u>0</u>	<u>8,980</u>	<u>7,001</u>
Net position:						
Net investments in capital assets	12,971,338	12,694,434	0	0	12,971,338	12,694,434
Restricted	222,932	188,406	0	0	222,932	188,406
Unrestricted	869,328	369,341	26,505	25,432	895,833	394,773
Total net position	<u>\$ 14,063,598</u>	<u>\$ 13,252,181</u>	<u>\$ 26,505</u>	<u>\$ 25,432</u>	<u>\$ 14,090,103</u>	<u>\$ 13,277,613</u>

Management's Discussion and Analysis

As noted earlier, over time, total net position may serve as a useful indicator of a government's financial position. At the end of the year, total net position was \$14,090,103, an increase of \$812,490.

Most of the Department's net position reflects its investment in capital assets such as land, buildings, equipment, and infrastructure, less any debt still outstanding used to acquire those assets. The Department uses these assets to provide services to the traveling public and they are not available for future spending. Although this investment is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from current sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Some of the Department's net position is restricted for use as debt service. An additional portion of the Department's net position is restricted for transportation purposes. The remaining balance of unrestricted net position is available for use in meeting ongoing obligations to citizens, creditors and employees.

The increase in net position investment in capital assets reflects the activities of constructing new highways. The increase in the unrestricted net position reflects the increase in outstanding bond payable.

Changes in Net Position

The following table summarizes and compares governmental and business-type activities for the years ended June 30, 2025 and 2024.

	Changes in Net Position					
	Governmental Activities		Business-type Activities		Total	
	6/30/2025	6/30/2024	6/30/2025	6/30/2024	6/30/2025	6/30/2024
Revenues						
Program revenues						
Capital grants	\$ 279,159	\$ 144,022	\$ 0	\$ 0	\$ 279,159	\$ 144,022
Operating grants	513,642	360,618	0	0	513,642	360,618
Vehicle registrations and drivers' licenses	252,182	246,514	0	0	252,182	246,514
Charges for service & other	105,922	0	188	263	106,110	263
General revenues						
Motor fuels tax	307,108	305,567	0	0	307,108	305,567
Sales and use taxes	739,938	723,143	0	0	739,938	723,143
Investment earnings	23,649	30,195	886	894	24,535	31,089
Unrestricted appropriations from other state funds	1,100	1,060	0	0	1,100	1,060
Total revenues	<u>2,222,700</u>	<u>1,811,119</u>	<u>1,074</u>	<u>1,157</u>	<u>2,223,774</u>	<u>1,812,276</u>
Expenses						
Maintenance and preservation	862,475	960,066	0	0	862,475	960,066
Communication system	7,489	7,597	1	9	7,490	7,606
Local support	199,936	171,960	0	0	199,936	171,960
General government	169,808	187,259	0	0	169,808	187,259
Rail, air and public transportation	93,929	107,681	0	0	93,929	107,681
Interest	77,646	51,568	0	0	77,646	51,568
Total expenses	<u>1,411,283</u>	<u>1,486,131</u>	<u>1</u>	<u>9</u>	<u>1,411,284</u>	<u>1,486,140</u>
Change in net position	811,417	324,988	1,073	1,148	812,490	326,136
Net position - beginning	<u>13,252,181</u>	<u>12,927,193</u>	<u>25,432</u>	<u>24,284</u>	<u>13,277,613</u>	<u>12,951,477</u>
Net position - ending	<u>\$ 14,063,598</u>	<u>\$ 13,252,181</u>	<u>\$ 26,505</u>	<u>\$ 25,432</u>	<u>\$ 14,090,103</u>	<u>\$ 13,277,613</u>

As a result of the activities of the Department during the past year net position increased \$812,490. Overall, revenues increased by 23% and expenses decreased by 5%.

Governmental activities

Revenues for the year increased \$411,581 or about 23%. This increase was due primarily to the Department receiving more Operating and Capital grants and also Sales and use taxes during fiscal year (FY) 2025. This increase is due to more Federal and Local grants received for ongoing projects. The Department's portion of the sales and use taxes increased from 17% to 18% as of January 1, 2025.

Expenses for the year decreased by \$74,848 or about 5%. The most significant decrease was for Maintenance and preservation. For FY 2025, more expenses were incurred on improving the current infrastructure assets because the Department is in the fifth year of the IKE program therefore less expenses were incurred for Maintenance and preservation activities.

Business-type activities

Business-type activities reflect the activities in the Transportation Revolving Fund and the Communication System Revolving Fund. Total revenues for these funds had a \$83 or 7% decrease. Total expenses for these funds had a \$8 or 89% decrease. The decrease in revenues was due primarily to the Department receiving less interest on loans. The decrease in expenditures was due to the decrease in purchases for the Communications System Revolving Fund.

INDIVIDUAL FUND ANALYSIS

As noted earlier, the Department uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds

The focus of the governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. This information is useful in assessing the Department's short-term financing requirements. In particular, unassigned fund balance may serve as a measure of the net resources available for spending at the end of the year.

The table on the following page summarizes and compares the balance sheets of the governmental funds at June 30, 2025 and June 30, 2024.

Management's Discussion and Analysis

Comparative Summary of Governmental Funds' Balance Sheets

	6/30/2025	6/30/2024	Change	% Change
Assets				
Cash and investments	\$ 1,102,786	\$ 590,342	\$ 512,444	87
Receivables	138,000	123,255	14,745	12
Inventories	32,250	29,666	2,584	9
Long-term receivable	1,822	2,999	(1,177)	(39)
Total assets	<u>\$ 1,274,858</u>	<u>\$ 746,262</u>	<u>\$ 528,596</u>	71
Liabilities				
Current liabilities	\$ 134,399	\$ 132,128	\$ 2,271	2
Unearned revenue	17,870	27,146	(9,276)	(34)
Total liabilities	<u>152,269</u>	<u>159,274</u>	<u>(7,005)</u>	(4)
Deferred inflows of resources				
Unavailable revenue	\$ 34,001	\$ 25,990	\$ 8,011	31
Total deferred inflows of resources	<u>34,001</u>	<u>25,990</u>	<u>8,011</u>	31
Fund balances				
Nonspendable:				
Inventories	\$ 32,250	\$ 29,666	\$ 2,584	9
Long-term receivable	1,090	1,937	(847)	(44)
Restricted for:				
Debt service	113,550	113,904	(354)	(0)
Transportation	127,020	97,056	29,964	31
Assigned to:				
Next FY budget deficit	0	73,533	(73,533)	(100)
Unassigned	814,678	244,902	569,776	233
Total fund balances	<u>1,088,588</u>	<u>560,998</u>	<u>527,590</u>	94
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 1,274,858</u>	<u>\$ 746,262</u>	<u>\$ 528,596</u>	71

Total fund balances for all governmental funds increased by \$527,590 during the year.

The fund balance increase is the result of increasing assets. The increase in assets was due to two bond issues in fiscal year 2025. Highway Revenue Bonds Series 2024A was issued in July 2024 for \$694,015 and refunded Series 2010A and Series 2014A. Highway Revenue Bonds Series 2025A was issued in June 2025 for \$729,980 and refunded Series 2015B. See Note 8 for more details on the Department's bonds payable.

The table on the following page summarizes the governmental funds revenue, expenditures, and other financing sources (uses) and compares them to the prior year.

**Comparative Statement of Governmental Funds Revenues, Expenditures, and
Other Financing Sources (Uses)**

	<u>6/30/2025</u>	<u>6/30/2024</u>	<u>Change</u>	<u>% Change</u>
Revenues				
Motor fuel taxes	\$ 307,084	\$ 305,567	\$ 1,517	0
Vehicle registrations and permits	252,182	246,514	5,668	2
Operating grants	506,986	361,078	145,908	40
Capital grants	278,827	143,727	135,100	94
Sales and use taxes	738,935	723,235	15,700	2
Investment earnings	23,242	29,849	(6,607)	(22)
Other	18,291	13,277	5,014	38
Appropriations from other state funds	1,100	1,060	40	4
Total revenues	<u>2,126,647</u>	<u>1,824,307</u>	<u>302,340</u>	<u>17</u>
Expenditures				
Current operating:				
Maintenance	166,024	172,787	(6,763)	(4)
Preservation	691,935	724,732	(32,797)	(5)
Modernization	135,142	114,013	21,129	19
Expansion and enhancement	552,407	584,874	(32,467)	(6)
Communication system	6,180	5,593	587	11
Local support	141,244	110,471	30,773	28
Transportation planning and modal support	131,273	151,969	(20,696)	(14)
Administration	84,031	78,109	5,922	8
Distributions to other state funds	143,706	133,082	10,624	8
Debt service:				
Right-to-use lease and SBITA* principal	4,807	3,417	1,390	41
Principal	106,125	103,415	2,710	3
Interest and fees	77,646	65,753	11,893	18
Total expenditures	<u>2,240,520</u>	<u>2,248,215</u>	<u>(7,695)</u>	<u>(0)</u>
Excess (deficiency) of revenues over expenditures	<u>(113,873)</u>	<u>(423,908)</u>	<u>310,035</u>	<u>(73)</u>
Other financing sources (uses)				
Sale of assets	4,236	4,446	(210)	(5)
Issuance of debt	574,280	0	574,280	
Refunding of debt	849,715	0	849,715	
Premium on issuance of debt	139,555	0	139,555	
Payment to escrow	(930,155)	0	(930,155)	
Lease initiation	3,832	12,215	(8,383)	(69)
Transfers-in	882,784	211,966	670,818	316
Transfers-out	(882,784)	(211,966)	(670,818)	316
Total other financing sources (uses)	<u>641,463</u>	<u>16,661</u>	<u>624,802</u>	<u>3,750</u>
Net change in fund balances	527,590	(407,247)	934,837	(230)
Fund balances - beginning of year	560,998	968,245	(407,247)	(42)
Fund balances - end of year	<u>\$ 1,088,588</u>	<u>\$ 560,998</u>	<u>\$ 527,590</u>	<u>94</u>

* Subscription-Based Information Technology Arrangements (SBITA)

Revenues for the year increased by \$302,340 or 17%. Expenditures for the year decreased by \$7,695 or 0.3%. In revenue, the increase is primarily to the Department receiving more Operating and Capital grants and Sales and use taxes. The main decrease in expenditure was Preservation and Expansion and enhancement. Expenditures remained static for fiscal year 2025.

Proprietary funds

The proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. See the discussion of business-type activities at the government-wide section above.

BUDGETARY HIGHLIGHTS

During the course of the year, the budget for the State Highway Fund was amended by the State Legislature to reflect updated revenue projections and to more accurately reflect the level of activity being accomplished by the Department. In addition, certain budget changes were made to reflect conditions of the state economy. The original budget (adopted by the 2024 Legislature) projected a budgetary deficit of \$257,399. The final budget (adopted by the 2025 Legislature) projected a budgetary deficit of \$404,070. The budgetary surpluses contribute to reserves held by the Fund.

Differences between the original and final budget include:

- The budget for Intergovernmental revenue was increased for the anticipated level of activity expected.
- The budget for Sales and use taxes revenues was increased for the anticipated level of activity expected.
- The budget for Construction with and without legal limits was increased for the anticipated level of activity expected to be accomplished by the Department as well as anticipated bond issue.
- The budget for Transportation planning and modal support without legal limits was decreased for the anticipated level of activity expected.

Some expenditures are appropriated by the Legislature with legal limitations and other expenditures are appropriated without legal limitations. These appropriations are made at the fund level and are displayed on the Budgetary Statements included in this document. The allocations of the appropriations displayed are for internal control and reporting purposes only. The legal level of budgetary control is at the cumulative total, not at the "line item" displayed on the accompanying budget statements. Actual cumulative expenditures for those items with legal limitations did not exceed those limitations. For additional details of these appropriations, see Note 2 to the financial statements.

Variances from the final approved budget and actual end-of-year results include:

- The budget variance for Intergovernmental revenues increased due to actual level of activity.
- The budget variance for Maintenance with legal limits decreased due to actual level of activity.
- The budget variance for Construction without legal limits increased due to actual level of activity.
- The budget variance for Transfers-in increased due to bond proceeds from the 2025A bonds issued that were not included in the final approved budget.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital assets. At June 30, 2025, the total investment in capital assets was \$15,001,323. The table below summarizes those assets and compares them to the prior year.

Summary of Capital Assets (net of depreciation/amortization)		
	Governmental Activities	
	6/30/2025	6/30/2024
Land (excluding right of way)	\$ 4,777	\$ 4,521
Right of way and permanent easements	320,787	303,973
Total land	<u>325,564</u>	<u>308,494</u>
Roadways	10,234,500	9,960,066
Bridges	2,851,963	2,719,116
Construction in progress	<u>1,305,468</u>	<u>1,049,806</u>
Total infrastructure and related construction in progress	<u>14,391,931</u>	<u>13,728,988</u>
Buildings	81,511	61,335
Road, office and shop equipment	192,722	187,773
Right-to-use lease assets and SBITA assets	<u>9,595</u>	<u>10,215</u>
Total buildings and equipment	<u>283,828</u>	<u>259,323</u>
 Total capital assets	 <u>\$ 15,001,323</u>	 <u>\$ 14,296,805</u>

These amounts are stated at cost or estimated historical cost net of depreciation on those assets being depreciated. For additional information related to capital assets, see Note 5 to the financial statements. The Department has elected to report qualified infrastructure assets using the modified approach. See the discussion later in this document for an explanation of the modified approach and required disclosures.

Long-term debt. At the end of the fiscal year, the Department had total bonds outstanding of \$1,788,300. This includes \$109,390 par value of bonds due in the next fiscal year. The Department has \$153,605 of net unamortized premium (discount) not included in this amount. The Department has acted as the issuer on all State Highway Fund debt. For additional information related to long-term debt, see Note 8 to the financial statements.

All bonds issued by the Department have been rated by at least two national bond-rating agencies. The Department does not have Short-rate Bonds. The ratings assigned to the Department's bonds that have not been refunded are as follows:

	Fixed-rate Bonds
Moody's Investors Service	Aa2
Standard & Poor's Rating Services	AA
Fitch Ratings	AA

Additional information about the Department's long-term debt and derivative instruments can be found in Notes 8 and 9 to the financial statements.

THE MODIFIED APPROACH TO REPORTING INFRASTRUCTURE ASSETS

Typically, capital assets are capitalized and subsequently depreciated, thereby spreading their costs to governmental activities over the estimated useful lives of the assets. When reporting infrastructure assets, an alternative to the recording of depreciation has been developed and is recognized as GAAP. This "modified approach" assumes that infrastructure assets have an indefinite life if they are properly maintained and preserved. When this approach is employed, the assets are not depreciated. However, expenses that preserve the asset and return it to its original state are recorded in the year when they are incurred. Only those expenditures that increase the efficiency or capacity of the asset are capitalized.

Before a government can use the modified approach, it must meet two requirements. First, the government must manage the eligible assets using an asset management system that has the characteristics set forth below. Second, the government must document that the eligible assets are being preserved approximately at (or above) a condition level established and disclosed by the government.

To meet the first requirement, the asset management system should:

- a. Have an up-to-date inventory of infrastructure assets,
- b. Perform condition assessments of the eligible infrastructure assets and summarize the results using a measurement scale, and
- c. Estimate each year the annual amount to maintain and preserve the eligible infrastructure assets at the conditional level established and disclosed by the government.

The Department's infrastructure assets (the State Highway System) are made up of two networks: Roadway system and Bridge system.

The Roadway system network consists of both Interstate and Non-interstate highway systems maintained by the Department. Roadways are also referred to as Roadway Pavement. Measurement of both systems follows Federal guidance included in 23 CFR 490 and CFR 515. While the Federal regulations do not specifically say that the state must use the measures as defined, the Department elected to follow the Federal pavement measures for consistency in reporting pavement conditions to the public.

The condition of the Roadway system is assessed using a Pavement Management System, which measures the condition of the pavement surface. Management has defined a target and minimum acceptable performance level for both the Interstate and Non-interstate systems. The Department uses the Federal measurement scale to summarize the roadway condition as Good, Fair, and Poor.

The Department has targets to maintain these systems at levels higher than the minimum acceptable condition. The latest reported measurements of performance were collected in Spring 2024 and reported in April 2025. The stated minimum acceptable performance level for Interstate roads is 60% "Good". The latest reported measurements indicate that 65.0% of Interstate roads are "Good". The stated minimum acceptable performance level for Non-interstate roads is 50% "Good". The latest reported measurements indicate 68.2% of the Non-interstate roads are "Good". Data for 2025 has been collected but is still being processed following the Federal criteria. The estimated expenditures needed to maintain the system at the minimum acceptable condition level was \$321,000 for Interstate roads and \$470,000 for Non-interstate roads for FY 2025. The actual expenses were \$166,111 for Interstate roads and \$840,228 for Non-interstate roads. The Department spent \$154,889 less than estimated on Interstate roads and \$370,228 more than estimated on Non-interstate roads. The estimated expenditures needed to maintain the system at the

minimum acceptable condition level are based on the projects expected to be bid on during the fiscal year. The variances can be significant due to how long the individual projects take to be completed and the scheduling of the bids.

The second network that makes up the Department's infrastructure assets is the Bridge system. During a detailed bridge inspection, each major structural bridge component (deck, superstructure, and substructure or the overall culvert) is evaluated using a rating scale from 0 (failed) to 9 (excellent) for each component. All bridge condition data is compiled in the field by the inspectors, reviewed in the office, and then entered into a Bridge Management System. The Performance Measures are the percent of State-owned bridge deck area in "Good" and "Poor" condition, with the minimum condition rating of each bridge component being defined as follows: Good Condition Rating – 7, 8, or 9, Fair Condition Rating – 5 or 6, and Poor Condition Rating – 0, 1, 2, 3, or 4.

The Department has targets to maintain these systems at levels higher than the minimum acceptable condition for bridges. The Department's Performance Measure targets are to have more than 70% of State-owned Bridge Deck Area in "Good" condition and less than 3% of State-owned Bridge Deck Area in "Poor" condition. The latest evaluation, based on inspections made throughout the year, indicates a current Condition Level of "Good" Deck Area of 71% and "Poor" Deck Area of 2.6%. The estimated expenditures needed to maintain the bridge system at the minimum acceptable condition level was \$278,000 for FY 2025. The actual expenses were \$257,572. The Department spent \$20,428 less than estimated on bridges. The estimated expenditures needed to maintain the system at the minimum acceptable condition level are based on the projects expected to be bid on during those fiscal years. The variances can be significant due to how long the individual projects take to be completed and the scheduling of the bids.

ECONOMIC AND OTHER FACTORS

The 10-year Eisenhower Legacy Transportation Program (IKE) was passed in the 2020 Legislative Session and began in FY 2021. IKE implements a two-year rolling program approach, allowing Kansas to future-proof its investments. In the IKE program, highway modernization and expansion projects will be selected every two years and preservation will be prioritized. The Department will be better able to address community problems and capture emerging opportunities. This will allow communities to shift priorities and project scopes to better address current and future needs.

The IKE program will provide resources directed to the most pressing needs statewide each year, including rural broadband expansion, and provides more holistic transportation solutions. The Department will be able to provide an easier and streamlined application process for communities. With the IKE program, more resources will be provided to make local improvements through these new/expanded programs:

- Preservation
- Broadband
- Local Bridge
- Cost Share
- Strategic Safety Improvements
- Unmanned Aircraft Systems (UAS)
- Shortline Rail Program
- Driver's Education.

The IKE program authorizes the Secretary to issue highway revenue bonds so long as the Secretary certifies that, as of the date of issuance of any such bonds, the maximum annual debt service on all

outstanding bonds and on such bonds proposed to be issued will not exceed 18% of State Highway Fund revenues projected for the then-current or any future fiscal year.

REQUESTS FOR INFORMATION

This Annual Comprehensive Financial Report is intended to provide the reader with a general overview of the finances of the Kansas Department of Transportation. Questions concerning any of the information provided in this report or requests for additional financial information may be addressed to the KDOT Division of Communications at KDOT.PublicInfo@ks.gov or phone (785) 296-3585 (Voice)/Hearing Impaired - 711.

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Basic Financial Statements

Government-wide Financial Statements

Kansas Department of Transportation
Statement of Net Position
June 30, 2025
(amounts in thousands)

	Governmental Activities	Business- type Activities	Total
ASSETS			
Cash:			
Unrestricted	\$ 990,987	\$ 22,242	\$ 1,013,229
Restricted	111,799	0	111,799
Receivables	138,000	1,328	139,328
Inventories	32,250	0	32,250
Other long-term receivables	1,822	2,935	4,757
Capital assets:			
Land, including right of way and permanent easements	325,564	0	325,564
Infrastructure (including construction in progress)	14,391,931	0	14,391,931
Buildings and improvements (net of accumulated depreciation)	81,511	0	81,511
Road, office and shop equipment (net of accumulated depreciation)	192,722	0	192,722
Right-to-use lease assets & SBITA assets (net of accumulated amortization)	9,595	0	9,595
Total assets	<u>16,276,181</u>	<u>26,505</u>	<u>16,302,686</u>
DEFERRED OUTFLOWS OF RESOURCES			
Pension related	42,654	0	42,654
Other post-employment benefits related	1,382	0	1,382
Unamortized loss on refunding	31,292	0	31,292
Total deferred outflows of resources	<u>75,328</u>	<u>0</u>	<u>75,328</u>
LIABILITIES			
Accounts payable	141,524	0	141,524
Accrued interest	17,641	0	17,641
Noncurrent liabilities:			
Due within one year:			
Right-to-use lease liability and SBITA liability	4,894	0	4,894
Compensated absences	7,072	0	7,072
Bonds payable	109,390	0	109,390
Other post-employment benefits liability	1,185	0	1,185
Net pension liability	14,397	0	14,397
Due in more than one year:			
Right-to-use lease liability and SBITA liability	4,819	0	4,819
Compensated absences	2,243	0	2,243
Bonds payable	1,832,515	0	1,832,515
Unearned revenues and other credits	17,870	0	17,870
Other post-employment benefits liability	1,747	0	1,747
Net pension liability	123,634	0	123,634
Total liabilities	<u>2,278,931</u>	<u>0</u>	<u>2,278,931</u>
DEFERRED INFLOWS OF RESOURCES			
Pension related	6,767	0	6,767
Other post-employment benefits liability related	2,213	0	2,213
Total deferred inflow of resources	<u>8,980</u>	<u>0</u>	<u>8,980</u>
NET POSITION			
Net investment in capital assets	12,971,338	0	12,971,338
Restricted for:			
Debt service	95,912	0	95,912
Transportation	127,020	0	127,020
Unrestricted	869,328	26,505	895,833
Total net position	<u>\$ 14,063,598</u>	<u>\$ 26,505</u>	<u>\$ 14,090,103</u>

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
Statement of Activities
For the Year Ended June 30, 2025
(amounts in thousands)

Functions/Programs	Expenses	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
		Charges for Services		Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- type Activities	Total
		Vehicle Registrations and Drivers' Licenses	Other					
Governmental activities								
Maintenance and preservation	\$ 862,475	\$ 0	\$ 0	\$ 372,135	\$ 279,159	\$ (211,181)	\$ 0	\$ (211,181)
Communication system	7,489	0	0	0	0	(7,489)	0	(7,489)
Local support	199,936	0	0	130,707	0	(69,229)	0	(69,229)
General government	169,808	252,182	0	10,800	0	93,174	0	93,174
Rail, air and public transportation	93,929	0	0	0	0	(93,929)	0	(93,929)
Interest on long-term debt	77,646	0	105,922	0	0	28,276	0	28,276
Total governmental activities	1,411,283	252,182	105,922	513,642	279,159	(260,378)	0	(260,378)
Business-type activities								
Transportation revolving fund	0	0	168	0	0	0	168	168
Communication system	1	0	20	0	0	0	19	19
Total business-type activities	1	0	188	0	0	0	187	187
Total	\$ 1,411,284	\$ 252,182	\$ 106,110	\$ 513,642	\$ 279,159	(260,378)	187	(260,191)
General revenues								
Motor fuel taxes						307,108	0	307,108
Sales and use taxes						739,938	0	739,938
Investment earnings						23,649	886	24,535
Unrestricted appropriations from other state funds						1,100	0	1,100
Total general revenues						1,071,795	886	1,072,681
Change in net position						811,417	1,073	812,490
Net position - beginning of year						13,252,181	25,432	13,277,613
Net position - ending						\$ 14,063,598	\$ 26,505	\$ 14,090,103

The notes to the financial statements are an integral part of this statement.

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Basic Financial Statements

Fund Financial Statements

Kansas Department of Transportation
Balance Sheet
Governmental Funds
June 30, 2025
(amounts in thousands)

	State Highway Fund (Department's general fund)	Debt Service Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash:					
Unrestricted	\$ 862,490	\$ 0	\$ 0	\$ 128,497	\$ 990,987
Restricted	0	111,799	0	0	111,799
Receivables:					
Federal aid	10,998	0	0	0	10,998
Accrued taxes	94,038	0	0	0	94,038
Local governments	27,235	0	0	0	27,235
Accrued interest	2,199	2,201	0	84	4,484
Loans and other	870	0	0	375	1,245
Inventories	32,250	0	0	0	32,250
Long-term receivable:					
Loans and other	1,089	0	0	733	1,822
Total assets	<u>\$ 1,031,169</u>	<u>\$ 114,000</u>	<u>\$ 0</u>	<u>\$ 129,689</u>	<u>\$ 1,274,858</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Vouchers payable	\$ 114,918	\$ 450	\$ 0	\$ 2,669	\$ 118,037
Retainage payable	4,112	0	0	0	4,112
Accrued salaries and wages	12,250	0	0	0	12,250
Unearned revenue	17,870	0	0	0	17,870
Total liabilities	<u>149,150</u>	<u>450</u>	<u>0</u>	<u>2,669</u>	<u>152,269</u>
Deferred inflows of resources					
Unavailable revenue	34,001	0	0	0	34,001
Total deferred inflows of resources	<u>34,001</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>34,001</u>
Fund balances:					
Nonspendable:					
Inventories	32,250	0	0	0	32,250
Long-term receivable	1,090	0	0	0	1,090
Restricted for:					
Debt service	0	113,550	0	0	113,550
Transportation	0	0	0	127,020	127,020
Unassigned	814,678	0	0	0	814,678
Total fund balances	<u>848,018</u>	<u>113,550</u>	<u>0</u>	<u>127,020</u>	<u>1,088,588</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 1,031,169</u>	<u>\$ 114,000</u>	<u>\$ 0</u>	<u>\$ 129,689</u>	<u>\$ 1,274,858</u>

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
Reconciliation of the Balance Sheet of the Governmental Funds
to the Statement of Net Position
June 30, 2025
(amounts in thousands)

Total fund balances - Governmental Funds	\$	1,088,588
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets, right-to-use lease assets, and SBITA assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land, including right of way	\$ 325,564	
Infrastructure (including construction in progress)	14,391,931	
Other capital assets, right-to-use lease assets, or SBITA assets net of depreciation or amortization	283,828	15,001,323
Other deferred outflows of resources are not available to pay for current period expenditures and, therefore, are deferred in the funds:		
Deferred pension outflows	42,654	
OPEB contribution outflows	1,382	
Loss on refunding	31,292	75,328
Some liabilities are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable (including unamortized premiums)	(1,941,905)	
Accrued interest	(17,641)	
Claims	(7,125)	
Lease liability and SBITA liability	(9,713)	
Compensated absences	(9,315)	
OPEB liability	(2,932)	
Net pension liability	(138,031)	(2,126,662)
Other deferred inflows of resources are not due and payable in the current period and therefore are not reported in the funds.		
Deferred pension inflows	(6,767)	
Changes of assumptions (OPEB liability inflows)	(2,213)	(8,980)
Some revenues will be collected after year-end, but are not available soon enough to pay the current year's expenditures and therefore are deferred in the funds.		
		34,001
Net Position of Governmental Activities	\$	<u>14,063,598</u>

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2025
(amounts in thousands)

	State Highway Fund (Department's general fund)	Debt Service Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Revenues					
Motor fuel taxes	\$ 307,084	\$ 0	\$ 0	\$ 0	\$ 307,084
Vehicle registrations and permits	252,182	0	0	0	252,182
Operating grants	497,743	0	0	9,243	506,986
Capital grants	278,827	0	0	0	278,827
Sales and use taxes	738,935	0	0	0	738,935
Investment earnings	17,240	2,804	1,903	1,295	23,242
Other	15,376	0	0	2,915	18,291
Appropriations from other state funds	1,100	0	0	0	1,100
Total revenues	<u>2,108,487</u>	<u>2,804</u>	<u>1,903</u>	<u>13,453</u>	<u>2,126,647</u>
Expenditures					
Current operating:					
Maintenance	161,479	0	0	4,545	166,024
Preservation	691,935	0	0	0	691,935
Modernization	135,142	0	0	0	135,142
Expansion and enhancement	552,407	0	0	0	552,407
Communication system	6,180	0	0	0	6,180
Local support	141,078	0	0	166	141,244
Transportation planning and modal support	85,327	0	0	45,946	131,273
Administration	83,611	0	0	420	84,031
Distributions to other state funds	143,704	0	0	2	143,706
Debt service:					
Right-to-use lease and SBITA principal	4,807	0	0	0	4,807
Principal	0	106,125	0	0	106,125
Interest and fees	0	77,646	0	0	77,646
Total expenditures	<u>2,005,670</u>	<u>183,771</u>	<u>0</u>	<u>51,079</u>	<u>2,240,520</u>
Excess (deficiency) of revenues over (under) expenditures	<u>102,817</u>	<u>(180,967)</u>	<u>1,903</u>	<u>(37,626)</u>	<u>(113,873)</u>
Other financing sources (uses)					
Sale of assets	0	0	0	4,236	4,236
Issuance of debt	0	0	574,280	0	574,280
Refunding of debt	0	0	849,715	0	849,715
Premium on issuance of bonds	0	0	139,555	0	139,555
Payment to escrow	0	0	(930,155)	0	(930,155)
Right-to-use lease and SBITA initiation	3,832	0	0	0	3,832
Transfers-in	635,600	183,830	0	63,354	882,784
Transfers-out	<u>(244,269)</u>	<u>(3,217)</u>	<u>(635,298)</u>	<u>0</u>	<u>(882,784)</u>
Total other financing sources (uses)	<u>395,163</u>	<u>180,613</u>	<u>(1,903)</u>	<u>67,590</u>	<u>641,463</u>
Net change in fund balances	497,980	(354)	0	29,964	527,590
Fund balances - beginning of year	350,038	113,904	0	97,056	560,998
Fund balances - end of year	<u>\$ 848,018</u>	<u>\$ 113,550</u>	<u>\$ 0</u>	<u>\$ 127,020</u>	<u>\$ 1,088,588</u>

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
Reconciliation of the Statement of Revenues, Expenditures,
and Changes in Fund Balances of the Governmental Funds
to the Statement of Activities
For the Year Ended June 30, 2025
(amounts in thousands)

Net change in fund balances - governmental funds \$ 527,590

Amounts reported for governmental activities in the statement of activities are different because:

The costs of acquiring or constructing capital assets (including infrastructure), right-to-use leasing assets, or entering into SBITA asset agreements are reported as expenditures in the governmental funds. In the Statement of Activities, the cost of non-infrastructure assets is spread over the useful lives of the assets through the recording of depreciation and amortization expense. In the current period, capital outlays exceeded depreciation and amortization.

Cost of acquisition or construction of infrastructure assets and land, including right of way and permanent easements	\$ 1,235,735	
Cost of replacing or disposing of infrastructure assets and land, including right of way and permanent easements	(555,722)	
Cost of acquisition or construction of other capital assets, leasing right-to-use lease assets, or entering into SBITA	47,198	
Depreciation and amortization expense	<u>(20,692)</u>	706,519

In governmental funds, the proceeds of the sale of capital assets are reported as an increase in financial resources (revenue), but in the statement of activities, only the gain on the sale of those assets is reported. The difference is the book value of the assets sold or otherwise replaced. (2,001)

The issuance of long-term debt (bonds and right-to-use lease and SBITA principal payments) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes current financial resources of governmental funds. However, neither of these transactions has any effect on the position of the government taken as a whole. Also, governmental funds report the effect of premiums, discounts and similar items when the debt is issued. These amounts are deferred and amortized in the statement of activities. The net effect of these differences is as follows:

Issuance of long-term debt	(574,280)	
Refunding of long-term debt	(849,715)	
Payment to escrow	930,155	
Bond principal payments	106,125	
Amortization of deferred charges and other bond related costs	<u>(38,549)</u>	(426,264)

Due to the difference between accrual and modified accrual basis of accounting some expenses recorded in the Statement of Activities are recorded in different periods in the governmental funds. These expenses include interest and the liability for compensated absences, claims, pension, hedging derivative instruments, and OPEB. (2,438)

Revenues recorded on the Statement of Activities that do not provide current financial resources are not recorded in governmental funds. 8,011

Change in net position of governmental activities \$ 811,417

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
Statement of Revenues, Expenditures, and Other Financing Sources (Uses)
State Highway Fund (Department's General Fund)
Budget and Actual -- Budgetary Basis
For the Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 305,281	\$ 306,360	\$ 306,877	\$ 517
Vehicle registrations and permits	244,234	246,706	252,577	5,871
Intergovernmental	576,138	641,842	762,947	121,105
Sales and use taxes	720,212	730,294	737,384	7,090
Investment earnings	7,400	7,400	16,457	9,057
Other	6,637	8,731	15,645	6,914
Appropriations from other state funds	1,102	1,102	1,100	(2)
Total revenues	<u>1,861,004</u>	<u>1,942,435</u>	<u>2,092,987</u>	<u>150,552</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	177,320	173,921	187,333	(13,412)
Construction	78,890	107,833	96,906	10,927
Local support	2,812	2,605	1,771	834
Transportation planning and modal support	36,718	33,964	32,262	1,702
Administration	67,511	71,760	61,331	10,429
Expenditures with legal limits	<u>363,251</u>	<u>390,083</u>	<u>379,603</u>	<u>10,480</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	650	650	400	250
Construction	1,494,388	1,705,602	1,735,033	(29,431)
Local support	24,000	24,000	13,321	10,679
Transportation planning and modal support	59,338	38,938	32,114	6,824
Administration	1,289	1,270	698	572
Right-to-use lease and SBITA principal payments	0	0	4,807	(4,807)
Distributions to other state funds	141,050	143,025	143,704	(679)
Expenditures without legal limits	<u>1,720,715</u>	<u>1,913,485</u>	<u>1,930,077</u>	<u>(16,592)</u>
Total expenditures	<u>2,083,966</u>	<u>2,303,568</u>	<u>2,309,680</u>	<u>(6,112)</u>
Excess (deficiency) of revenues over expenditures	<u>(222,962)</u>	<u>(361,133)</u>	<u>(216,693)</u>	<u>144,440</u>
Other financing sources (uses):				
Transfers-in	200,000	200,000	635,600	435,600
Transfers-out	(234,437)	(242,937)	(244,269)	(1,332)
Total other financing sources (uses)	<u>(34,437)</u>	<u>(42,937)</u>	<u>391,331</u>	<u>434,268</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ (257,399)</u>	<u>\$ (404,070)</u>	<u>\$ 174,638</u>	<u>\$ 578,708</u>

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
 Reconciliation of
 Statement of Revenues, Expenditures, and Other Financing Sources (Uses)
 State Highway Fund (Department's General Fund)
 Budget and Actual -- Budgetary (Non-GAAP) Basis
 to
 Statement of Revenues, Expenditures, and Changes in Fund Balance
 State Highway Fund (Department's General Fund)
 For the Year Ended June 30, 2025
 (amounts in thousands)

Excess (deficiency) of revenues and other sources over expenditures and other uses - budgetary basis	\$	174,638
Budgetary basis revenues and appropriations from other state funds are adjusted to GAAP basis (budgetary basis is on a cash basis for certain revenue streams such as taxes, investment earnings, and intergovernmental revenue)		15,502
Net encumbrances are reported as expenditures for budgetary reporting purposes		216,749
Budgetary expenditures and distributions to other state funds have been adjusted to GAAP basis (budgetary basis is on a cash basis for certain expenditure streams such as maintenance, construction, and management)		91,091
Net change in fund balance as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances	\$	497,980

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
Statement of Net Position
Proprietary Funds
June 30, 2025
(amounts in thousands)

	Transportation Revolving Fund	Nonmajor Communication System Revolving Fund	Total
ASSETS			
Current assets:			
Cash:			
Unrestricted	\$ 17,134	\$ 5,108	\$ 22,242
Interest and other receivables	121	16	137
Current portion of loans and leases receivable	1,191	0	1,191
Total current assets	<u>18,446</u>	<u>5,124</u>	<u>23,570</u>
Noncurrent assets:			
Loans and leases receivable	2,935	0	2,935
Total noncurrent assets	<u>2,935</u>	<u>0</u>	<u>2,935</u>
Total assets	<u>21,381</u>	<u>5,124</u>	<u>26,505</u>
LIABILITIES			
Noncurrent liabilities:			
Unearned lease revenue	<u>0</u>	<u>0</u>	<u>0</u>
Total noncurrent liabilities	<u>0</u>	<u>0</u>	<u>0</u>
Total liabilities	<u>0</u>	<u>0</u>	<u>0</u>
NET POSITION			
Unrestricted	21,381	5,124	26,505
Total net position	<u>\$ 21,381</u>	<u>\$ 5,124</u>	<u>\$ 26,505</u>

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
 Statement of Revenues, Expenses, and Changes in Net Position
 Proprietary Funds
 For the Year Ended June 30, 2025
 (amounts in thousands)

	Transportation Revolving Fund	Nonmajor Communication System Revolving Fund	Total
Operating revenues:			
Interest on loans	\$ 157	\$ 0	\$ 157
Service fees	11	1	12
Lease income	0	19	19
Total operating revenues	<u>168</u>	<u>20</u>	<u>188</u>
Operating expenses:			
Commodities	0	1	1
Total operating expenses	<u>0</u>	<u>1</u>	<u>1</u>
Operating income	<u>168</u>	<u>19</u>	<u>187</u>
Nonoperating revenues (expenses):			
Investment earnings	681	205	886
Total nonoperating revenues (expenses)	<u>681</u>	<u>205</u>	<u>886</u>
Income (loss) before transfers	<u>849</u>	<u>224</u>	<u>1,073</u>
Change in Net Position	849	224	1,073
Total net position - beginning	20,532	4,900	25,432
Total net position - ending	<u>\$ 21,381</u>	<u>\$ 5,124</u>	<u>\$ 26,505</u>

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2025
(amounts in thousands)

	Transportation Revolving Fund	<u>Nonmajor</u> <u>Communication</u> System Revolving Fund	Total
Cash flows from operating activities:			
Principal collections on loans	\$ 1,460	\$ 0	\$ 1,460
Interest on loans collected	180	0	180
Service fees collected	12	1	13
Collection on leases	0	24	24
Net cash provided by operating activities	<u>1,652</u>	<u>25</u>	<u>1,677</u>
Cash flows from investing activities:			
Interest received on investments	683	207	890
Net cash provided by investing activities	<u>683</u>	<u>207</u>	<u>890</u>
Net increase in cash	2,335	232	2,567
Cash - beginning	14,799	4,876	19,675
Cash - ending	<u>\$ 17,134</u>	<u>\$ 5,108</u>	<u>\$ 22,242</u>
Reconciliation of operating income to net cash provided by operating activities:			
Operating income	\$ 168	\$ 19	\$ 187
Adjustments to reconcile operating income to net cash			
Effect of changes in operating assets and liabilities:			
Loans receivable	1,460	0	1,460
Interest and service fees receivable	24	5	29
Leases receivable	0	1	1
Total adjustments	<u>1,484</u>	<u>6</u>	<u>1,490</u>
Net cash provided by operating activities	<u>\$ 1,652</u>	<u>\$ 25</u>	<u>\$ 1,677</u>

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
 Statement of Fiduciary Net Position
 Custodial Funds
 June 30, 2025
 (amounts in thousands)

	Custodial Funds
Assets:	
Cash	\$ 40,480
Receivables	13,202
Total assets	\$ 53,682
Liabilities:	
Due to cities and counties	\$ 53,682
Total liabilities	\$ 53,682
Fiduciary net position:	
Fiduciary net position	\$ 0
Total fiduciary net position	\$ 0

The notes to the financial statements are an integral part of this statement.

Kansas Department of Transportation
 Statement of Changes in Fiduciary Net Position
 Custodial Funds
 For the Fiscal Year ended June 30, 2025
 (amounts in thousands)

	Custodial Funds
Additions:	
Collections for other governments	\$ 155,613
Transfer from custodial fund	2,500
Total additions	\$ 158,113
Deductions:	
Payments to other governments	\$ 155,613
Transfer to custodial fund	2,500
Total deductions	\$ 158,113
Net Increase (decrease) in fiduciary net position	\$ 0
Total net position - beginning	0
Total net position - ending	\$ 0

The notes to the financial statements are an integral part of this statement.



Basic Financial Statements

Notes to the Financial Statements

Kansas Department of Transportation

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Kansas Department of Transportation
Notes to the Financial Statements
June 30, 2025
(amounts expressed in thousands)

Note 1. Summary of Significant Accounting Policies

The financial statements of the Kansas Department of Transportation (the Department), a Department of the State of Kansas (the State), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies of the Department are described below.

A. Reporting entity – The Department is an operating department of the State and represents separate funds of the State that are not a part of the State General Fund. There are no component units. The Secretary of Transportation is appointed by the Governor. The Department was created in 1975 by the Kansas Legislature to succeed the State Highway Commission, which was established in 1917. The Department has statutory responsibility to coordinate planning, development, and operation of the various modes and systems of transportation in the State. However, the actual authority varies by mode and system. Although the Kansas Turnpike Authority (KTA) cooperates with the Department to achieve its objectives, the KTA is not a part of this reporting entity.

B. Government-wide and fund financial statements – The Statement of Net Position and the Statement of Activities report information on all of the non-fiduciary activities of the Department. The fiduciary responsibilities of the Department are reported in the custodial funds. *Governmental activities*, which are normally supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. The effect of interfund activity has been removed from these statements. Interfund services provided and used are not eliminated in the process of consolidation.

The Statement of Net Position presents the Department's non-fiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Assets plus deferred outflows of resources less liabilities and deferred inflows of resources are reported as net position. Net position is displayed in three categories: *net investment in capital assets* which consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds attributable to the acquisition, deferred flows related to debt (gain/loss on refunding), construction or improvement of those assets; *restricted net position* which results when constraints are placed on asset use either externally (creditors, contributors, etc.) or by law either through constitutional provisions or enabling legislation; and *unrestricted net position* which consists of the net position portion that does not meet the definitions of the two preceding categories.

Unrestricted net position may have constraints imposed by management, but these can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* include: 1) charges to those who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants

contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate statements are provided for governmental funds, proprietary funds and custodial funds. However, custodial funds are excluded from the government-wide financial statements. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements. In addition to the State Highway Fund, the Capital Projects Fund and Debt Service Fund are reported as major funds. The State Highway Fund is the Department's general fund, which is the primary operating fund and accounts for all financial resources except those required to be accounted for in another fund. The Capital Projects Fund accounts for bonds proceeds. The Debt Service Fund accounts for the resources accumulated for and payments made for principal and interest on the Department's highway related bonded debt. All other governmental funds are aggregated and reported as nonmajor funds.

The Transportation Revolving Fund provides assistance for transportation projects to local governmental units in Kansas and is reported as a major proprietary fund. The nonmajor proprietary fund was established to purchase communication system equipment for sale or lease to public safety agencies with a target of creating a statewide interoperable communication system and related activities.

The custodial funds account for assets temporarily held by the Department for the various local city and county governments.

C. Measurement focus, basis of accounting, and financial statement presentation – The government-wide financial statements are prepared using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary funds financial statements. The economic resources measurement focus accounts for and reports all economic resources and liabilities no matter when they affect current financial resources. The accrual basis of accounting reports revenues when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants are recognized as revenues as soon as all eligibility requirements have been met.

Governmental fund financial statements are prepared using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. The current financial resources measurement focus primarily measures and reports the sources, uses and balances of current financial resources. The modified accrual basis of accounting reports revenues when they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Department considers revenues to be available if they are collected within 60 days of the end of the fiscal year for tax revenues and 30 days of the end of the fiscal year for all other revenues. Expenditures generally are recorded when a liability is incurred, as in accrual accounting.

Those revenues susceptible to accrual are sales and use taxes, motor fuel taxes, federal grant revenues, certain reimbursable city and county construction costs incurred by the Department and other monies received shortly after the end of the fiscal year. Federal grant monies are received after the incurrence of qualifying expenditures. As a result, the federal share of all qualifying services, commodities, or capital outlay received or performed prior to year-end has been accrued.

Custodial fund financial statements are prepared using the *current financial resources measurement focus* and the *accrual basis of accounting* discussed above.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses include the cost of sales and services and administrative expenses. Other revenues and expenses are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Department's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Cash and investments – Cash includes amounts in the “common cash pool” in the State Treasury, which is invested by the Pooled Money Investment Board (PMIB). Interest is allocated to the Department based on the average daily cash balance in the State Highway Fund, the Rail Service Improvement Fund, the Capital Projects Fund, the Debt Service Fund, the Transportation Revolving Fund and the Communication System Revolving Fund. The State General Fund retains earnings on cash in other Departmental funds. In compliance with GASB Statement No. 72, the Department categorizes its investments using the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

E. Inventories – Materials and supplies inventories are valued at cost using the weighted average cost method. In the government-wide financial statements, inventories are reported using the consumption method whereby an expense is recognized when the inventory is consumed. In the governmental funds financial statements, the cost of inventories is reported using the purchases method where expenditures are recorded when an inventory item is purchased and a portion of the fund balance is non-spendable to denote it is not available for subsequent expenditure.

F. Restricted assets – For the highway revenue bonds, the Department is required to make monthly transfers to the Debt Service Fund equal to one-sixth of the amount due on the next semi-annual interest payment date. In addition, monthly transfers equal to one-twelfth of the principal due on the next principal payment date must be transferred to the Debt Service Fund.

G. Capital assets, right-to-use lease assets, and SBITA assets – Capital assets (which include land, buildings, equipment, infrastructure and construction in progress), Right-to-use lease assets, and SBITA assets are reported in the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost if constructed prior to June 30, 2001. Donated capital assets are recorded at estimated acquisition value at the date of donation.

In the case of the initial capitalization of general infrastructure assets (those long-lived assets reported by governmental activities that are normally stationary in nature and can normally be preserved for a significantly longer life than most capital assets), the Department chose to include all such items regardless of their acquisition date or amount. The Department was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the assets being recorded and using an appropriate price-level index to deflate the cost to the estimated construction year). As the Department constructs or acquires additional infrastructure assets, they are capitalized and reported at historical cost.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Capitalization thresholds, depreciation methods, estimated useful lives, and salvage values of capital assets are shown in the following table:

Assets	Capitalization Threshold	Depreciation Method	Estimated Useful Life (Years)	Salvage Value
Land	\$100,000	Not applicable	Not applicable	Not applicable
Buildings	100,000	Straight-line	40	10%
Road equipment	5,000	Straight-line	8, 11, 15, or 25	10-15%
Office equipment	5,000	Straight-line	8	10%
Shop equipment	5,000	Straight-line	8	10%
Other equipment	5,000	Straight-line	8	10%
Software	250,000	Straight-line	8	10%

Right-to-use and SBITA Leased Assets	Materiality Threshold	Lease Term (Years)	Interest Rate
Buildings and improvements	\$100,000	2 - 5	2.68 - 3.40%
Copiers	10,000	5	3.14 - 3.31%
Equipment and furnishings	5,000	5	2.68%
SBITA	100,000	2 - 10	2.45 - 3.39%

Right-to-use lease assets and SBITA assets are amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

Infrastructure assets are reported using the modified approach as defined in GASB Statement No. 34. When using the modified approach, only those projects that add efficiency or capacity to the highway system are capitalized. Infrastructure assets are not depreciated. Expenditures that preserve those assets are expensed.

H. Compensated absences – A liability (including associated payroll taxes) is recorded in the government-wide statements for accumulated vacation leave and compensatory time that is expected to be liquidated at a future date. Under certain circumstances, retiring employees can be paid for a portion of their unused sick leave. The Department contributes to a State fund to cover these payments and no additional accrual is required.

I. Long-term obligations – Long-term debt is reported as a liability on the government-wide and proprietary funds financial statements. In addition, bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Issuance costs are expensed when incurred. In the governmental fund financial statements, bond premiums and discounts are recognized in the period bonds are sold. The face amount of the debt issued plus premiums received on issuance is reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs are reported as debt service expenditures on the governmental fund financial statements.

J. Right-to-use lease liabilities and SBITA liabilities – GASB Statement No. 87 and 96 require the recognition of certain right-to-use lease assets/liabilities and SBITA assets/liabilities for right-to-use leases or agreements that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. They established a single model for lease accounting based on the foundational principle that leases

are financings of the right-to-use an underlying asset and SBITA are financings of the agreement asset. Under these standards, a lessee is required to recognize a right-to-use lease liability or SBITA liability and an intangible right-to-use lease asset and a lessor is required to recognize a lease receivable or SBITA receivable and a deferred inflow of resources.

K. Pension and OPEB, deferred outflows of resources, deferred inflows of resources, and net position

Pension and OPEB – The net pension liability is calculated as the difference between the actuarially calculated value of the projected benefit payments attributed to past periods of employee service and the plan’s fiduciary net position. The total pension expense is comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total pension liability, plan administrative expenses, current year benefit changes, and other changes in plan fiduciary net position less employee contributions and projected earnings on plan investments. Additionally, the total pension expense includes the annual recognition of outflows and inflows of resources due to pension assets and liability. The Department’s general fund has been used to liquidate pension and OPEB liabilities.

For purposes of measuring the collective net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the Kansas Public Employees Retirement System (KPERS) and additions to/deductions from KPERS’ fiduciary net position have been determined on the same basis as they are reported by KPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The total OPEB liability is the portion of the actuarial present value of projected benefit payments that is attributable to past periods of member service using acceptable methods in accordance with GASB Statement No. 75. Total OPEB liability is recognized on the Statement of Net Position while changes in the total OPEB liability are immediately recognized as OPEB expense on the Statement of Activities or reported as deferred inflows/outflows of resources depending on the nature of the change. The total OPEB expense is comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total OPEB liability, current year benefit changes, and other changes in plan fiduciary net position. Additionally, the total OPEB expense includes the annual recognition of outflows and inflows of resources due to OPEB.

Deferred outflows of resources – In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Department has two items that qualify for reporting in this category. The first is deferred outflows for pensions, which is discussed in Note 12. Second is deferred outflows for OPEB, which is discussed in Note 13.

Deferred inflows of resources – In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Department has three items that qualify for reporting in this category. The first is deferred inflows for pensions and the second is deferred inflows for OPEB. See Note 12 for more information on

the deferred inflows for pensions. See Note 13 for more information on the deferred inflows for OPEB. The last is the unamortized gain on refunding reported in the balance sheet. An unamortized gain on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Net Position – Net investment in capital assets, restricted for transportation and restricted for debt service are each shown separately on the Statement of Net Position. Restricted for transportation and restricted for debt service are restricted for externally imposed constraints.

L. Fund balance reporting and classifications – GASB Statement No. 54 established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Under this standard, the fund balance classifications are: nonspendable, restricted, committed, assigned, and unassigned.

Fund balance classification policies and procedures

Nonspendable – assets that are not available in a spendable form such as inventory, prepaid expenditures, and long-term receivables not expected to be converted to cash in the near term. It also includes funds that are legally or contractually required to be maintained intact, such as the corpus of a permanent fund or foundation.

Restricted – amounts that are required by external parties to be used for a specific purpose. Constraints are externally imposed by creditors, grantors, contributors, laws, regulations, or enabling legislation.

Committed – amounts constrained on use, imposed by formal action of the government’s highest level of decision-making authority. For the committed fund balance, the Department’s highest level of decision-making authority is the State Legislature. The formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is through the passage of a legislative bill. Committed fund balances do not lapse at year-end.

Assigned – amounts intended to be used for specific purposes. This is determined by the governing body, the budget or finance committee or a delegated Department official. For assigned fund balance, the Department is authorized to assign amounts to a specific purpose. By statute, the authorization to assign fund balances is delegated by the State Legislature to the Secretary.

Unassigned – all other resources such as: the remaining fund balance after non-spendable, restrictions, commitments, and assignments. This class only occurs in the State Highway Fund for cases of negative fund balances. Negative fund balances are always reported as unassigned, no matter which fund the deficit occurs in.

For the classification of the fund balances, the Department considers restricted amounts to have been spent first when expenditures are incurred for the purposes for which both restricted and unrestricted fund balance is available. Expenditures are to be spent from restricted fund balance first, followed by committed, assigned, and unassigned, respectively.

M. Use of estimates – The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements.

Estimates also affect the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

N. Future Governmental Accounting Standards Board Statements – At June 30, 2025, GASB has issued statements not yet required to be implemented by the Department. The following statements might impact the Department:

GASB Statement No. 103, “Financial Reporting Model Improvements”, was issued in April 2024. The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

GASB Statement No. 104, “Disclosure of Certain Capital Assets”, was issued in September 2024. The objective of this Statement is to improve financial reporting by providing users of financial statements with essential information about certain types of capital assets to make informed decisions and assess accountability as well as improve consistency and comparability between governments. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Note 2. Budgeting, Budgetary Control, and Legal Compliance

Annual budgets are submitted to the Governor in accordance with State law. The budgets are legally enacted as appropriations after approval by the Governor and the State Legislature. All budgets are adopted on a budgetary basis consistent with State policies whereby cash basis transactions and encumbrances are recognized. Encumbrances are obligations to a specific fiscal year made up of purchase orders, contracts, or salary commitments. All appropriations lapse at year-end unless carried over by the State Legislature.

Some expenditures are appropriated by the State Legislature with legal limitations and other expenditures are appropriated without legal limitations. The Department’s executive management can modify those expenditures without limitations, subject to the availability of funds. Increases to spending limitations can only be affected through actions by the Governor and State Legislature. Allocations to the Departmental functions are made for internal control purposes only.

FY 2025 appropriated budgets subject to legal limitations were adopted by the State Legislature for the agency operations portion of the State Highway Fund. This includes: regular maintenance, construction (internal payroll and other operating expenditures for design, right of way and inspection), local support (excluding local aid programs), transportation planning and modal support (excluding local aid and contracts with other state agencies), administration (excluding claims, fees, and contracts with other state agencies), and certain distributions to other state funds. The legal level of budgetary control is the cumulative total of appropriations of the State Highway Fund subject to legal limitations.

Appropriated budgets with no legal limitations were adopted by the State Legislature for the following funds: special revenue funds, Rail Service Improvement, Interagency Motor Vehicle Fuel Sales, Traffic Records Enhancement, Coordinated Public Transportation Assistance, Other Federal Grants, Public Use General Aviation Airport Development, Conversion of Materials & Equipment, Seat Belt Safety, Transportation Technology Development, Broadband Infrastructure Construction Grant, Short Line Rail Improvement, Driver’s Education Scholarship Grant, Kansas Air Service Development Incentive, and Passenger Rail Service Revolving; the Capital Projects

Fund, Debt Service Fund, and the following portions of the State Highway Fund: construction, maintenance, local support, administration, transportation planning and modal support, and certain distributions to other state funds (claims and contracts with other state agencies).

Throughout the fiscal year, the Department updates budgetary data. Those budgets are subject to legal limitations by the State Legislature and can only be amended with the Legislature’s approval. The Department can amend the budgets without legal limitations without legislative approval. For the year ended June 30, 2025, several individual expenditure groups without legal limitations exceeded the budget established by the Department’s internal budgeting process in these funds: State Highway, Rail Service Improvement, Interagency Motor Vehicle Fuel Sales, Coordinated Public Transportation Assistance, Short Line Rail Improvement, Driver’s Education Scholarship Grant, Other Federal Grants, Public Use General Aviation Airport Development, and Debt Service.

Note 3. Cash and Investments

Cash and investments held on the Department’s behalf are governed by State statute. The Secretary of Transportation, by statute, is responsible for management of the Department’s invested monies. The PMIB has been designated as the investment agent for the direct investments of the Department. The Department has adopted an investment policy which relates to the State Highway Fund, the Debt Service Fund, the Capital Projects Fund and the Rail Service Improvement Fund and seeks to mitigate various risks associated with the investment of money in debt securities yet meets the Department’s investment objectives. These objectives are preservation of capital, maintenance of liquidity, and return on investment. It is the Department’s policy to diversify its investment portfolio to mitigate custodial credit risk, credit risk, concentration risk, and interest rate risk.

Custodial Credit Risk – Deposits and Investments

The custodial credit risk is the risk that, in the event of the failure of a bank or other counterparty, the Department’s deposits or the value of its investments may not be recovered.

Cash, other than imprest and petty cash funds, is part of the common cash pool of the State Treasury. The PMIB invests funds in the common cash pool. Collateral is required for deposits made by the common cash pool that are not covered by federal deposit insurance. The market value of the collateral must equal 100% of the uninsured deposit and is held by the State Treasurer or an independent third party in the State Treasurer’s name. In addition, securities are segregated for the benefit of the Department. The Department’s deposits and investments are not exposed to custodial credit risk. At June 30, 2025, the Department’s share in the State’s common cash pool is summarized in the table below:

<hr/>	
Total cash	
Statement of Net Position:	
Unrestricted Cash	\$ 1,013,229
Restricted Cash	111,799
Custodial Funds Statement	40,480
Less:	
Imprest Funds	(30)
Department’s Share in State's Common Cash Pool	<u>\$ 1,165,478</u>
<hr/>	

The Department categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The fair value of Level 2 investments are determined based on a market valuation approach using direct market observations and quantitative pricing models. The Department had no investments at fiscal year end June 30, 2025.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to a debt instrument will not fulfill its obligations. In order to mitigate credit risk, the Department's policy limits investments to securities in one of the top two long-term or short-term rating categories by Moody's Investor's Service and Standard & Poor's Corporation.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Department's investment policy places the concentration limits on a single issuer listed below:

U.S. Treasury	100%
Each Federal Agency	50%
Each Repurchase Agreement Counterparty	10%
All other issuers	5%

The maximum percentage of the Department's investment portfolio (book value at the date of acquisition) permitted in each eligible security is as follows:

Average Daily Balance	100%
U.S. Treasury Obligations	100%
Federal Agency Obligations	70%
Municipal Bonds	10%
Certificates of Deposit/Bankers' Acceptances	25%
Repurchase Agreements	50%
Mutual Funds/Unit Investment Trusts	10%
Commercial Paper	50%
Corporate Bonds	20%
Guaranteed Investment Contracts	25%

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The longer the period until a security matures the greater the risk of interest fluctuation. The Department's investment policy establishes maximum maturities by investment type, as seen below:

Bankers' Acceptances and Commercial Paper	270 days
Repurchase Agreements	1 year
Guaranteed Investment Contract	1 year*
* - or Term Related to Fund	
Certificate of Deposit	2 years
Corporate Bonds	3 years
Municipal Bonds	5 years
U.S. Treasury and Federal Agency Obligations	10 years

In addition, the Department manages its investments with the goal of holding securities until maturity.

Note 4. Interfund Transactions

A. From/To other state funds - As required by State law, the Department receives from and makes transfers to certain funds involving other State agencies. The table below summarizes the FY 2025 appropriations from other state funds and distributions to other state funds.

Appropriations from:	
Department of Administration (a)	\$ 1,046
Adjutant General (b)	<u>54</u>
Appropriations to governmental funds from other state funds	<u>\$ 1,100</u>
Distributions to:	
Highway Patrol (c)	\$ 83,508
Department of Revenue (d)	55,254
Department of Wildlife and Parks (e)	3,600
Other state funds	<u>1,344</u>
Total distributions to other state funds	<u>\$ 143,706</u>

(a) The Department received \$1,046, which is equal to what it would have received had State-owned vehicles been privately owned and paid appropriate registration fees from the State Department of Administration.

(b) The Department received a transfer from the Adjutant General for emergency management.

(c) Transfers to the Kansas Highway Patrol are for the purpose of funding the operations of the Kansas Highway Patrol, financing the Motor Carrier Inspection Program, and other highway safety programs.

(d) Throughout the year, the Department transfers funds to the Department of Revenue for the purpose of financing the cost of operation for the Division of Vehicles within the Department of Revenue.

(e) Transfers were made to the Department of Wildlife and Parks for the purpose of financing the Access Road Fund and the Bridge Maintenance Fund.

B. Intra-agency fund transfers – Monthly transfers are made from the State Highway Fund to the Debt Service Fund to fund the debt service requirements for the Department.

As mandated by the Legislature, annual transfers are made from the State Highway Fund to fund the activities of the nonmajor Rail Service Improvement Fund, Public Use General Aviation Airport Development Fund, Coordinated Public Transportation Assistance Fund, Transportation Technology Development Fund, Broadband Infrastructure Construction Grant Fund, Driver’s

Notes to the Financial Statements

Education Scholarship Grant Fund, Other Federal Grants Fund, Kansas Air Service Development Incentive Program, and Passenger Rail Service Revolving Fund.

Transfers are made from the Capital Projects Fund to reimburse the State Highway Fund for Net Qualified Expenditures and to transfer interest earnings to the Debt Service Fund.

	State Highway Fund	Debt Service Fund	Nonmajor Governmental Funds	Total
Transfer out:				
State Highway Fund	\$ 0	\$ 180,915	\$ 63,354	\$ 244,269
Debt Service Fund	3,217	0	0	3,217
Capital Projects Fund	632,383	2,915	0	635,298
	<u>\$ 635,600</u>	<u>\$ 183,830</u>	<u>\$ 63,354</u>	<u>\$ 882,784</u>

Note 5. Capital Assets, Right-to-use Lease Assets, and SBITA Assets

Capital asset, right-to-use asset, and SBITA asset activity related to governmental activities for the year ended June 30, 2025 is shown in the table below.

	Beginning Balance	Increase	Decrease	Ending Balance
Capital assets not being depreciated:				
Land and permanent easements	\$ 308,494	\$ 17,076	\$ (6)	\$ 325,564
Infrastructure	12,679,182	481,589	(74,308)	13,086,463
Construction in progress	1,049,806	737,070	(481,408)	1,305,468
Total capital assets not being depreciated	<u>14,037,482</u>	<u>1,235,735</u>	<u>(555,722)</u>	<u>14,717,495</u>
Capital assets being depreciated:				
Buildings	121,080	21,218	0	142,298
Road, office and shop equipment	446,253	22,148	(14,441)	453,960
Total capital assets being depreciated	<u>567,333</u>	<u>43,366</u>	<u>(14,441)</u>	<u>596,258</u>
Right-to-use lease assets and SBITA assets being amortized:				
Right-to-use lease assets				
Equipment & Furnishings	17	186	0	203
Buildings	12,780	0	0	12,780
SBITA	1,867	3,646	(1,549)	3,964
Total Right-to-use lease assets and SBITA assets being amortized	<u>14,664</u>	<u>3,832</u>	<u>(1,549)</u>	<u>16,947</u>
Less accumulated depreciation/amortization:				
Buildings	(59,745)	(1,042)	0	(60,787)
Road, office and shop equipment	(258,480)	(15,651)	12,893	(261,238)
Lease assets and SBITA assets				
Right-to-use lease assets				
Equipment & Furnishings	(5)	(88)	0	(93)
Buildings	(3,243)	(3,200)	0	(6,443)
SBITA	(1,201)	(711)	1,096	(816)
Total accumulated depreciation/amortization	<u>(322,674)</u>	<u>(20,692)</u>	<u>13,989</u>	<u>(329,377)</u>
Total capital assets, right-to-use lease assets, and SBITA assets being depreciated/amortized, net	<u>259,323</u>	<u>26,506</u>	<u>(2,001)</u>	<u>283,828</u>
Total capital assets, net	<u>\$ 14,296,805</u>	<u>\$ 1,262,241</u>	<u>\$ (557,723)</u>	<u>\$ 15,001,323</u>

The Department determines if an agreement is a lease at inception. Leases are included in capital assets and lease liabilities in the statements of net position.

Right-to-use lease assets represent the Department’s control of the right to use an underlying asset for the lease term, as specified in the contract, in an exchange or exchange-like transaction. SBITA assets represent the Department’s subscription-based information technology arrangements. Right-to-use lease assets and SBITA assets are recognized at the commencement date based on the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Right-to-use lease assets and SBITA assets are amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

See liabilities, right-to-use lease assets, and SBITA assets on the Statement of Net Position. See Note 6 for more detailed information on right-to-use lease liabilities and SBITA liabilities.

Depreciation and amortization expense was charged to the functions as follows:

Maintenance and preservation	\$	12,183
Communication system		1,308
General government		7,201
	\$	<u>20,692</u>

Note 6. Right-to-use Lease Liabilities and SBITA Liabilities

Right-to-use lease liabilities and SBITA liabilities represent the Department’s obligation to make payments arising from the lease. Right-to-use lease liabilities and SBITA liabilities are recognized at the commencement date based on the present value of expected payments over the term, less any incentives. Interest expense is recognized ratably over the contract term. The term may include options to extend or terminate the lease when it is reasonably certain that the Department will exercise that option.

The Department has elected to recognize payments for short-term right-to-use lease or SBITA with a right-to-use lease or SBITA term of 12 months or less as expenses as incurred. These leases are not included as right-to-use lease or SBITA. See liabilities, right-to-use lease assets, and SBITA assets on the Statement of Net Position.

For individual right-to-use lease or SBITA contracts where information about the discount rate implicit in the lease or subscription is not included, the Department has elected to use the incremental borrowing rate to calculate the present value of expected lease or subscription payments.

The Department’s leases for buildings, copiers, other equipment and furnishings, and software for various terms are listed in the table on the following page:

Notes to the Financial Statements

Description	Lease Term	Interest Rate	Amount Outstanding
Buildings and improvements			
Bioscience & Technology Business Center - Office space - Lawrence, KS	September 2022 - August 2027	2.68%	\$ 285
Metropolitan Topeka Airport Authority - Storage space - Topeka, KS	May 2024 - June 2026	3.40%	90
Department of Administration - Office space - Topeka, KS	July 2023 - June 2027	3.12%	6,426
			<u>6,801</u>
Equipment and furnishings			
Pitney Bowes - Postage meter	May 2022 - June 2027	2.68%	\$ 3
Century Business Technologies Inc - Copier	November 2023 - October 2028	3.14%	6
Xerox DPS157 TB7006512 - Copier	August 2024 - July 2026	3.31%	53
Xerox DPS157 TB7006512 - Copier	August 2024 - July 2026	3.31%	6
Xerox VR280 RFQ839034 - Copier	August 2024 - July 2026	3.31%	18
Xerox VR280 RFQ839236 - Copier	August 2024 - July 2026	3.31%	18
Xerox VR280 TMZ769619 - Copier	August 2024 - July 2026	3.31%	6
			<u>110</u>
Software			
Castle Rock Associates - KanDrive OneApp*	July 2022 - September 2027	3.03%	\$ 132
Castle Rock Associates - KanDrive OnePhone*	July 2022 - September 2027	3.03%	67
Castle Rock Associates - KanRoad CARS*	July 2022 - September 2027	3.03%	422
Castle Rock Associates - KanRoad OneWeb*	July 2022 - September 2027	3.03%	144
Castle Rock Associates - KanRoad TGImports*	July 2022 - September 2027	3.03%	31
Innovative Process Solutions - Workflow system**	July 2022 - August 2026	2.68%, 3.31%	104
ConvergeOne Inc - CISCO Umbrella DNS Security***	July 2022 - September 2026	2.45%, 3.31%	65
Info Tech Inc - Bid Express	October 2022 - May 2032	3.39%	148
ConvergeOne Inc - Threat Defense	August 2024 - September 2026	3.31%	109
Bridge Intelligence LLC - EBI System	July 2024 - May 2031	3.25%	640
BlackCat Grant Management	February 2025 - April 2027	3.31%	243
ConvergeOne Inc - CISCO DUO	January 2025 - September 2026	3.31%	92
SHI - Replica	March 2025 - August 2026	3.31%	485
SHI - CSX 25000	April 2025 - January 2028	3.23%	120
			<u>2,802</u>
			<u>\$ 9,713</u>

* These leased assets were scheduled to expire in September 2025 but were extended until September 2027.

** This leased asset was scheduled to expire in August 2024 but was extended until August 2026. At the lease extension, the remeasurement updated the interest rate from 2.68% to 3.31%.

*** This leased asset was scheduled to expire in September 2024 but was extended until September 2026. At the lease extension, the remeasurement updated the interest rate from 2.45% to 3.31%.

Right-to-use lease liabilities and SBITA liabilities for the year ended June 30, 2025 are comprised of the amounts in the table on the following page:

Notes to the Financial Statements

Governmental Funds	Beginning Balance	Additions	Reductions	Ending Balance	Amount due Within One Year
Lease liabilities					
Right-to-use leases					
Building leases	\$ 9,919	\$ 0	\$ 3,118	\$ 6,801	\$ 3,357
Equipment and furnishings leases	12	186	88	110	98
SBITA leases	757	3,646	1,601	2,802	1,439
Total lease liabilities	<u>\$ 10,688</u>	<u>\$ 3,832</u>	<u>\$ 4,807</u>	<u>\$ 9,713</u>	<u>\$ 4,894</u>

The future minimum lease obligations and the net present value of these minimum lease payments for building leases are shown in the aggregate in the table below:

Fiscal Year Ending June 30	Principal	Interest	Total
Governmental Funds			
2026	\$ 3,357	\$ 146	\$ 3,503
2027	3,444	40	3,484
	<u>\$ 6,801</u>	<u>\$ 186</u>	<u>\$ 6,987</u>

The future minimum lease obligations and the net present value of these minimum lease payments to equipment & furnishings are shown in the aggregate in the table below:

Fiscal Year Ending June 30	Principal	Interest	Total
Governmental Funds			
2026	\$ 98	\$ 2	\$ 100
2027	7	0	7
2028	5	0	5
	<u>\$ 110</u>	<u>\$ 2</u>	<u>\$ 112</u>

The future minimum subscription obligations and the net present value of these minimum subscription payments to SBITAs are shown in the aggregate in the table below:

Fiscal Year Ending June 30	Principal	Interest	Total
Governmental Funds			
2026	\$ 1,439	\$ 67	\$ 1,506
2027	720	30	750
2028	217	14	231
2029	130	10	140
2030	134	5	139
2031 - 2035	162	1	163
	<u>\$ 2,802</u>	<u>\$ 127</u>	<u>\$ 2,929</u>

Note 7. Compensated Absences

In fiscal year 2025, the Department implemented GASB Statement No. 101, “Compensated Absences” (GASB 101). Compensated absences liability includes vacation leave and compensatory time expected to be liquidated at a future date. All sick leave is recognized in the State Annual Comprehensive Financial Report.

Changes in the liability for compensated absences are reflected in the table below.

	Governmental Activities
Beginning balance	\$ 8,954
Net change	361
Ending balance	<u>\$ 9,315</u>
Amount due within one year	<u>\$ 7,072</u>

Compensated absences in the governmental funds are liquidated from the State Highway Fund.

Note 8. Bonds Payable

Bonds Payable for the year ended June 30, 2025 is comprised of the amounts in the table below:

Series	Final Scheduled Maturity	Original Principal Amount	6/30/2024 Balance	Additions	Reductions	6/30/2025	
						Principal Amount Outstanding	Amount due Within One Year
Governmental Funds							
State of Kansas Highway Revenue Bonds:							
Series 2004C	09/01/24	\$ 147,000	\$ 47,000	\$ 0	\$ 47,000	\$ 0	\$ 0
Series 2010A	09/01/35	325,000	325,000	0	325,000	0	0
Series 2014A	09/01/30	250,000	250,000	0	250,000	0	0
Series 2015A, Refunding	09/01/24	190,875	47,380	0	47,380	0	0
Series 2015B	09/01/35	400,000	400,000	0	355,155	44,845	44,845
Series 2017A	09/01/37	200,000	175,350	0	6,960	168,390	9,415
Series 2018A	09/01/37	173,035	155,855	0	4,785	151,070	15,985
Series 2024A	09/01/43	694,015	0	694,015	0	694,015	39,145
Series 2025A	09/01/44	729,980	0	729,980	0	729,980	0
Total before adjustments			1,400,585	1,423,995	1,036,280	1,788,300	109,390
Adjustments							
Net unamortized premium (discount)			84,434	139,555	70,384	153,605	0
Total after adjustments			<u>\$ 1,485,019</u>	<u>\$ 1,563,550</u>	<u>\$ 1,106,664</u>	<u>\$ 1,941,905</u>	<u>\$ 109,390</u>

The Highway Revenue bonds are special obligations of the State, secured by and payable from a gross pledge of all revenues in the State Highway Fund. Annual principal and interest payments on the Highway Revenue bonds are expected to require approximately 8.8% of the pledged revenue. The total principal and interest remaining to be paid on the Highway Revenue bonds is \$2,466,057.

The deferred outflow loss on refunding resulted from a prior year debt refunding. The amount is being amortized using the weighted average method. Amortization for the year ended June 30, 2025 was \$4,237.

In July 2024, the Department issued Highway Revenue Bonds Series 2024A, in the amount of \$694,015. Of the total issued, \$575,000 of bonds were refunded. The purpose of these bonds was to pay a portion of the costs of construction, reconstruction, maintenance or improvement of highways in the State, as well as refund the Series 2010A and Series 2014A bonds and to pay the costs associated with their issuance. This transaction resulted in an estimated economic gain of \$16,952 for the refunded bonds.

In June 2025, the Department issued Highway Revenue Bonds Series 2025A, in the amount of \$729,980. Of the total issued, \$355,155 of bonds were refunded. The purpose of these bonds was to pay a portion of the costs of construction, reconstruction, maintenance or improvement of highways in the State, as well as refund the Series 2015B bonds and to pay the costs associated with their issuance. This transaction resulted in an estimated economic gain of \$29,143 for the refunded bonds.

The coupon interest rate on all outstanding fixed rate bonds is 5.00%.

During the year, interest rates ranged from 4.3198% to 4.3203% on the monthly adjustable bonds. The Highway Revenue Bonds Series 2010A (Build America Bonds – Direct Payment to Issuer) have a stated interest rate of 4.596%. After deducting the 33.01% Federal subsidy of interest, the net interest cost to the Department is 3.08%. These bonds were paid off in July 2024. See above for the Highway Revenue Bonds Series 2024A issue and refunding.

All Highway Revenue bonds were issued pursuant to the provisions of Section 68-2314 et seq. of the Kansas Statutes Annotated and the 1992 Resolution and supplements thereto. The statutes provide that, as of July 1, 1991, the Secretary of Transportation was authorized to issue bonds. The Department has the authority to issue additional bonds provided that at the time of issuance the projected debt service on State Highway Fund debt in the current or any future year is estimated to not exceed 18% of fund revenues projected for the then-current or any future fiscal year.

The Department has a covenant to provide annual revenues to the State Highway Fund at least equal to 300% of the annual debt service requirement of the Highway Revenue bonds. The chart below indicates that the GAAP basis revenues, adjusted in conformity with bond covenants, as a percentage of current year's required debt service exceeds the coverage requirement.

Calculation of Revenue Bond Coverage				
Adjusted GAAP Revenues	Principal	Bond Service Charges	Total	Bond Coverage
\$ 2,065,127	\$ 106,125	\$ 77,733	\$ 183,858	1,123 %

A resolution adopted by the Secretary of Transportation in anticipation of issuing the Series 1999 Bonds changed the definition of revenues to be used for the above bond coverage test. With the retirement of all pre-1999 Series bonds, the definition of adjusted revenues has been expanded to include reimbursements received from the federal government.

Debt service requirements to the maturity of the bonds, based upon the current debt service schedule, are indicated in the table on the following page.

Notes to the Financial Statements

Fiscal Year Ending June 30	Principal	Interest	Total Debt Service
Governmental Funds			
2026	\$ 109,390	\$ 76,542	\$ 185,932
2027	120,215	80,940	201,155
2028	125,890	74,788	200,678
2029	127,660	68,449	196,109
2030	129,670	62,016	191,686
2031 - 2035	666,415	211,605	878,020
2036 - 2040	310,685	79,044	389,729
2041 - 2045	198,375	24,373	222,748
	<u>\$ 1,788,300</u>	<u>\$ 677,757</u>	<u>\$ 2,466,057</u>

For the Highway Revenue bonds, the Department is required to make monthly transfers to the Debt Service Fund equal to one-sixth of the amount due on the next semi-annual interest payment date. In addition, monthly transfers equal to one-twelfth of the principal due on the next principal payment date must be transferred to the Debt Service Fund. Accrued interest is paid on the variable rate bonds on a monthly basis. Monthly transfers are made from the State Highway Fund in amounts sufficient to meet these obligations.

During Fiscal Year 2025, the Department defeased earlier bond issued by placing funds in irrevocable trusts to provide for all future debt service on the defeased bonds. Accordingly, the trust account assets and bond liability for the defeased bonds are excluded from the Department's financial statements. The amounts of bonds considered defeased as of June 30, 2025 are shown in the following table.

Bond Series	Principal Defeased
2015B Highway Revenue	\$ 355,155
Total	<u>\$ 355,155</u>

Note 9. Derivative Instruments

The fair value balances and notional amounts of derivative instruments outstanding at June 30, 2025, classified by type, and the changes in fair value of such derivative instruments for the year then ended are in the table below:

	Change in Fair Value		Fair Value at June 30, 2025		Notional
	Classification	Amount	Classification	Amount	
Governmental activities					
Cash flow hedges:					
Pay-fixed interest rate swaps	Deferred outflow of resources	\$ 190	Debt	\$ 0	\$ 0
Investment derivative instruments:					
Pay-fixed interest rate swaps	Investment revenue	407	Investment	0	0

In June 2008, the GASB issued Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments" (GASB 53). GASB 53 addresses the recognition, measurement, and disclosure of information regarding derivative instruments entered into by state and local governments. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2009. The Department adopted GASB 53 in Fiscal Year 2010. All derivatives are reported on the Statement of Net Position at fair value and all hedges must be tested for effectiveness to qualify for hedge accounting. The tests are outlined in GASB 53. Depending on the test results, the changes in fair value are either reported on the Statement of Net Position as a deferral or in the Statement of Activities as investment revenue or loss. Most derivatives are stand-alone instruments. At certain instances as outlined in GASB 53, for those that have an additional embedded instrument, or hybrid instruments, the statement calls for bifurcating and accounting for the transaction as two separate components.

In June 2011, the GASB issued Statement No. 64, "Derivative Instruments: Application of Hedge Accounting Termination Provisions - an amendment of GASB Statement No. 53" (GASB 64), addressing the application of hedge accounting termination provisions. GASB 64 requires for hedge accounting to cease upon the replacement of a swap counterparty unless the counterparty has committed or experienced an act of default or a termination event as both are described in the swap agreement. It was applicable for periods beginning after June 15, 2011. The Department adopted GASB 64 beginning Fiscal Year ended 2012.

In February 2015, the GASB issued Statement No. 72, "Fair Value Measurement and Application" (GASB 72), addressing the accounting and financial reporting issues related to fair value measurements. GASB 72 defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between swap counterparties at the measurement date, which includes the non-performance risk. The Statement is effective for reporting periods beginning after June 15, 2015. The Department adopted GASB 72 beginning Fiscal Year ended 2016.

The income approach is used to obtain the fair value of the swaps, where future amounts (the expected swap cash flows) are converted to a single current (discounted) amount, using a rate of return that takes into account the relative risk of nonperformance associated with the cash flows, and time value of money. Where applicable under the income approach, the option pricing model technique, such as the Black-Derman-Toy model, or other appropriate option pricing model is used. This valuation technique is applied consistently across all the swaps. Given the observability of inputs that are significant to the entire measurement, the fair values of the Department swaps were categorized as Level 2.

The Department engaged an independent party to perform the valuations and required tests on the swaps, as applicable.

All pay-fixed swap transactions were associated with variable debt. Combining a pay-fixed receive-variable rate swap with variable debt results in what is termed synthetic fixed rate debt. It is called synthetic because the economics are similar to fixed rate debt, but another instrument is involved, unlike regular fixed rate debt. Each time the Department created synthetic fixed rate debt, a comparison and determination was made that the fixed rate on regular debt would have been higher than the fixed rate on the swap.

For all swaps, there are three main strategies the Department pursues with respect to each transaction. Each swap can achieve one or more of these strategies. Then as a result of execution of the derivative, its value will change with respect to how prevailing rates on each reporting period

compare to when the derivative was put in place. The accumulated changes in fair value, or total fair value of all the derivatives, are a function of how prevailing interest rates and other market factors affect each transaction at each reporting period. Pursuant to GASB 53, each swap transaction is then evaluated to determine what type of accounting treatment to apply.

(i) Mitigate the effect of fluctuations in variable interest rates. This is the primary function of the swaps. The Department pays a fixed rate and receives a floating rate. In an interest rate environment whose level is generally higher than the rate at which the Department is fixed, the swap would result in a positive value to the Department. Correspondingly, a lower rate environment than the fixed rate would result in a negative value to the Department. The value primarily depends on the overall level of interest rates on the reporting date compared to what the Department pays. The overall level of long-term interest rates from period to period is the primary driver of changes in value recorded from the investment derivatives where the Department pays fixed and receives a floating rate. Interest rates have trended lower since inception of the pay fixed swaps. Therefore, the mark-to-market value is generally more negative to the Department.

(ii) Reduce interest expense from expected benefit resulting from the difference between short-term and long-term rates¹. This is the function of a swap where the Department receives floating amounts based on a longer term index with the expectation of receiving an ongoing net benefit compared to short-term rates paid on the variable bonds being hedged. Longer term interest rates, such as the 10-Year Constant Maturity Swap (CMS) Index, are generally higher than shorter term interest rates, such as a weekly rate, which the Department pays on the variable bonds. Therefore, when shorter term interest rates came close to, or exceeded longer term rates, the Department entered into a swap whose receipts on the receive floating leg are based on a longer term index that is expected to outperform the payments on the Department's variable debt. Part of the fair value of this swap is determined by the prevailing level of short-term versus long-term rates or the steepness of the yield curve. The higher the level of long-term rates compared to shorter term rates, the higher the expected benefit to the Department. Therefore, the higher the mark-to-market value of the swap. The Department pays a fixed rate on one part of the swap transaction and the other part of the value of this swap is determined by the prevailing level of interest rates compared to when the Department entered into the swap transaction. Since interest rates have trended lower since inception, the mark-to-market value will be more negative to the Department, even though the Department may be receiving a net benefit from the receipts based on the 10-Year CMS Index. Since the long-term index is expected to out-perform the short-term variable rate, the tests under GASB 53 deem such transactions investment instruments.

(iii) Reduce interest expense from expected benefit resulting from the difference between tax-exempt and taxable rates². This is a function of swaps where the Department receives a percentage of 1-Month LIBOR when hedging tax-exempt variable debt, with the expectation of receiving an ongoing net benefit from paying a lower fixed rate at the time of putting on the swap transaction. The historical average ratio of 1-Month LIBOR (short-term taxable rates) versus tax-exempt rates (a direct function of tax rates) is approximately 67%, but the ratio of long-term taxable rates and long-term tax-exempt rates is normally significantly higher than 67%. Therefore, the fixed rate payable in exchange for a smaller percentage of LIBOR will be significantly less than a long-term tax-exempt fixed rate. This reduction in fixed rate is the value of the benefit, the risk being tax rates change over the life of the percentage of LIBOR swap, or the variable rates on the Department's hedged bonds do not closely match the percentage of LIBOR variable rate on the swap. The value

¹ Reference to CMS in this paragraph is replaced with USD SOFR ICE Swap Rate (or SOFR ISR) plus an applicable spread.

² Reference to LIBOR in this paragraph is replaced with Fallback SOFR plus an applicable spread.

of such a swap is determined by the prevailing level of taxable interest rates, with no reference to tax-exempt interest rates.

The following table provides a summary of the basic terms of the swap agreements as of June 30, 2025.

Associated Bonds	Initial Notional	Current Notional	Effective Date	Maturity Date	Rate Paid	Rate Received	Fair Value	Bank Counterparty	Counterparty Ratings
* Series 2004C	\$147,000	\$0	11/23/04	9/1/24	3.571%	63.5% of USD-LIBOR + 0.29% ¹	\$0	Goldman Sachs Bank USA	A1/A+/A+
** Series 2004C	\$75,000	\$0	7/1/07	9/1/24	3.571%	62.329% of 10-Year CMS	\$0	Goldman Sachs Bank USA	A1/A+/A+
							Total Fair Value	\$0	
* - Considered fair value hedge									
** - Considered investment derivative									
¹ Effective 7/1/2023, USD-LIBOR is replaced with Fallback SOFR + applicable spread, and CMS is replaced with Fallback USD SOFR ICE Swap Rate (or SOFR ISR) + applicable spread.									

Detailed Discussion

Objective of the swaps. In order to protect against the potential of rising interest rates, the Department entered into four separate pay-fixed, receive-variable interest rate swaps at a cost less than what the Department would have paid to issue fixed-rate debt.

2004C Swaps – In connection with the issuance of \$147,000 of variable-rate Series 2004B and 2004C Highway Revenue Bonds on November 12, 2004, the Department competitively bid a floating-to-fixed interest rate swap. The executed transaction consisted of a \$147,000 20-year amortizing floating-to-fixed interest rate swap whereby the Department pays the counterparty a fixed rate of 3.571% and receives 63.5% of LIBOR (Fallback SOFR effective 7/1/2023) plus 29 basis points. The Department was able to take advantage of market conditions and effectively create fixed-rate debt at a rate lower than available in the traditional tax-exempt cash market.

Since many tax-exempt and municipal issuers fund capital projects with long-term traditional or synthetic fixed-rate debt, but are constrained to investing short-term for liquidity reasons, in a normal or upwardly sloped yield curve they incur “negative carry” (cost of borrowing exceeds investment rate). The Department determined that it could mitigate this imbalance by executing the Constant Maturity Swap (CMS). On June 15, 2007, based on the results of a previously distributed competitively bid request for quotes for a swap provider, effective July 1, 2007, the Department amended the floating index from 63.5% plus 29 basis points to 62.329% of the 10-year LIBOR CMS rate (Fallback SOFR ISR effective 7/1/2023) on \$75,000 of the existing \$147,000 swap.

On September 1, 2024, the interest rate swaps associated with the Series 2004C Bonds matured. Therefore, there are no fair valuations to report as of June 30, 2025.

Note 10. Commitments

Contractual commitments encumbered at June 30, 2025 were \$2,476,133. These contractual commitments will be funded by revenues from various Federal, State, and local sources. These revenues will be primarily in the form of matching Federal highway construction funds, motor fuel tax monies and vehicle registrations and permits. This revenue is expected to be received in time to meet cash requirements as the obligations become due. The table on the following page provides a summary of the contractual commitments encumbered as of June 30, 2025.

Notes to the Financial Statements

Fund	Commitments
State Highway	\$ 2,411,142
Rail Service Improvement	20,112
Interagency Motor Vehicle Fuel Sales	10
Traffic Records Enhancement	530
Public Use General Aviation Airport Development	23,036
Other Special Revenue Funds	21,303
Total Commitments	<u>\$ 2,476,133</u>

Note 11. Contingent Liabilities

The Department is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. It is also a defendant in various lawsuits. In the opinion of the Department's Chief Counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the Department. In compliance with State statute, the Department retains the risk of loss and the liability for claims, other than those covered by commercial vehicle liability. Settlements did not exceed coverage in any of the last three years.

In addition, the Department participates in the State's Workers Compensation Self-Insurance Fund (the Fund). The Department pays a premium to the State for coverage under the Fund. For FY 2025, the Department's contribution rate is 1.862% of covered payroll. The State retains all the risk of loss related to the Fund.

Any uninsured losses are accounted for in the State Highway Fund. Claim expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated based on historic experience and counsel's legal opinion.

At June 30, 2025, the amount of these liabilities included in accounts payable of the government-wide Statement of Net Position was \$7,125 and is the Department's best estimate based on available information. Changes in the reported liability for the last two years are as follows:

Fiscal Year	Beginning Liability	Current Claims and Changes in Estimates	Claims Paid	Ending Liability
2024	\$ 6,350	\$ 1,417	\$ 514	\$ 7,253
2025	7,253	(46)	82	7,125

Note 12. Pension Plan

A. Plan description - The Department participates in the Kansas Public Employees Retirement System (KPERs), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERs issues a publicly available financial report that includes financial statements and required supplementary information. KPERs' financial statements are included in its Annual Comprehensive Financial Report which can be found on the KPERs website at www.kpers.org, by writing to KPERs (611 South Kansas, Suite 100, Topeka, KS 66603), or by calling 1-888-275-5737.

B. Benefits provided – KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Benefits are established by statute and may only be changed by the General Assembly. Member employees with ten or more years of credited service, may retire as early as age 55, with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever an employee’s combined age and years of credited service equal 85 “points”.

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, member employees may withdraw their contributions from their individual accounts, including interest. Member employees who withdraw their accumulated contributions lose all rights and privileges of membership. The accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

Member employees choose one of seven payment options for their monthly retirement benefits. At retirement, a member employee may receive a lump-sum payment of up to 50% of the actuarial present value of the member employee’s lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump-sum. Benefit increases, including ad hoc post-retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas. The retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

C. Contributions – K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contributions rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on July 1, 2009 through December 31, 2014. KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law establishes the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member employee’s contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates be determined based on the results of each annual actuarial valuation. KPERS is funded on an actuarial reserve basis. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1.00% contribution rate for the Death and Disability Program) and the statutory contribution rate was 10.81% and 11.54%, respectively, for the fiscal year ended June 30, 2025. The actuarially determined employer contribution rate and the statutory contribution rate was 9.38% and 12.57%, respectively, for the fiscal year ended June 30, 2024. Contributions to the pension plan from the Department were \$14,498 for the year ended June 30, 2025.

D. Pension liabilities, pension expense, deferred outflows of resources, and deferred inflows of resources related to pensions – At June 30, 2025, the Department reported a liability of \$138,031 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023, which was rolled forward to June 30, 2024. The Department’s proportion of the net pension liability was based on the ratio of the

Department's actual contributions to KPERS, relative to the total employer and non-employer contributions of the State/School subgroup within KPERS for the fiscal year ended June 30, 2024. The contributions used exclude contributions made for prior service, excess benefits and irregular payments. At June 30, 2024, the Department's proportion was 2.11%, which was an increase of 0.13% from its proportion measured as of June 30, 2023.

For the year ended June 30, 2025, the Department recognized pension expense of \$23,292. At June 30, 2025, the Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the sources in the following table.

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 8,765	\$ 0
Net difference between projected and actual earnings on pension plan investments	1,232	0
Changes of assumptions	9,270	3,555
Changes in proportion (and difference between contributions and proportionate share of contributions)	8,889	3,212
Contributions subsequent to measurement	14,498	0
Total	<u>\$ 42,654</u>	<u>\$ 6,767</u>

A total of \$14,498 was reported as deferred outflows of resources related to pensions resulting from the Department's contributions subsequent to the measurement date. It will be recognized as a reduction of the net pension liability for the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in the table below.

Year ended June 30	
2026	\$ (5,722)
2027	(13,228)
2028	(2,261)
2029	(177)
Total	<u><u>\$ (21,388)</u></u>

E. Actuarial assumptions – The total pension liability in the December 31, 2023 actuarial valuation was determined using the actuarial assumptions on the next page, applied to all periods included in the measurement:

Notes to the Financial Statements

Percent inflation	2.75%
Salary increases, including wage increases	3.50% – 15.50%, including inflation
Long-term rate of return net of investment expense, and including price of inflation	7.00%

Mortality rates were based on the PUB 2010 Mortality Tables, with age setbacks and age set forwards based on different membership groups. Future mortality improvements are anticipated using Scale MP-2021.

Below are the actuarial assumption changes adopted by the pension plan based on the experience study:

Price inflation assumption remained the same at 2.75%
General wage growth assumption range changed from 3.50% – 12.00% to 3.50% – 15.50%, including inflation
Investment return assumption remained the same at 7.00%

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage. Best estimates of arithmetic real rates of return for each major asset class as of the most recent experience study, dated January 29, 2024, as provided by KPERS' investment consultant are summarized in the table below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Non-U.S. equities	43.00%	8.20%
Core fixed income	13.00%	2.20%
Yield driven	12.00%	5.30%
Infrastructure	3.00%	6.80%
Real estate	15.00%	5.70%
Alternatives	11.00%	12.00%
Short-term investments	3.00%	0.30%
Total	100.00%	

F. Discount rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from the Department will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the Department proportionate share of the net pension liability to changes in the discount rate – The table below presents the Department’s proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the Department’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Department's proportionate share of the net pension liability	\$ 203,310	\$ 138,031	\$ 83,352

H. Pension plan fiduciary net position – Detailed information about the pension plan’s fiduciary net position is available in the separately issued KPERS financial report.

Note 13. Other Post-Employment Benefits

I. KPERS Death and Disability Plan

A. Plan description – The Department participates in an agent multiple-employer defined benefit other post-employment benefit (OPEB) plan which is administered by KPERS. The Plan provides long-term disability benefits and life insurance benefit for disabled members to KPERS members, as provided by K.S.A. 74-4927. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. Because the trust’s assets are used to pay employee benefits other than OPEB, no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, “Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions”. There is no stand-alone financial report for the plan.

B. Benefits provided – Benefits are established by statute and may be amended by the KPERS Board of Trustees. The Plan provides long-term disability benefits equal to 60% (prior to January 1, 2006, 66 2/3%) of annual compensation, offset by other benefits. Members receiving long-term disability benefits also receive credit towards their KPERS retirement benefits and have their group life insurance coverage continued under the waiver premium provision.

Long-term disability benefit: Monthly benefit is 60% of the member’s monthly compensation, with a minimum of \$100 and maximum of \$5,000. The monthly benefit is subject to reduction by deductible sources of income, which include Social Security primary disability or retirement benefits, worker’s compensation benefits, other disability benefits from any other source by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while disability continues until the member’s 65th birthday or retirement date, whichever occurs first. If the disability occurs after age 60, benefits are payable while disability continues, for a period of 5 years or until the member retires, whichever occurs first. Benefit payments for disabilities caused or contributed to by substance abuse or non-biologically based mental illnesses are limited to the term of the disability or 24 months per lifetime, whichever is less. There are no automatic cost-of-living increase provisions. KPERS has the authority to implement an ad hoc cost-of-living increase.

Group life waiver of premium benefit: Upon the death of an employee who is receiving monthly disability benefits, the plan will pay a lump-sum benefit to eligible beneficiaries. The benefit amount will be 150% of the greater of the member’s previous 12 months of compensation at the time of the last date on payroll. If the member has been disabled for 5 or more years, the annual compensation or salary rate at the time of death will be indexed before the life insurance benefit is computed. The indexing is based on the consumer price index, less one percentage point, to compute the death benefit. If a member is diagnosed as terminally ill with a life expectancy of 12 months or less, the member may be eligible to receive up to 100% of the death benefit rather than having the benefit paid to the beneficiary. If a member retires or disability benefits end, the member may convert the group life insurance coverage to an individual life insurance plan.

Members covered by benefit terms. As of December 31, 2023, the following members were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	29
Active employees	<u>2,091</u>
Total	<u><u>2,120</u></u>

C. Total OPEB liability – The Department’s total OPEB liability of \$2,598 was measured as of June 30, 2024, and was determined by an actuarial valuation as of December 31, 2023, which was rolled forward to June 30, 2024.

D. Actuarial assumptions and other inputs – The total OPEB liability in the December 31, 2023 actuarial valuation was determined using the actuarial assumptions and other inputs in the table below, applied to all periods included in the measurement, unless otherwise noted:

Price inflation	2.75%
Payroll growth	3.00% near-term growth
Salary increases, including inflation	3.50 to 10.00%, including inflation
Discount rate	3.93%
Healthcare cost trend rates	Not applicable for the coverage in this plan
Retiree share of benefit cost	Not applicable for the coverage in this plan

The discount rate was based on the Bond Buyer General Obligation 20-Year Municipal Bond Index.

Mortality rates were projected for future years using Projection Scale MP-2021.

The actuarial assumptions used in the June 30, 2024 valuation were based on actuarial KPERS experience. Other demographic assumptions are set to be consistent with the actuarial assumptions reflected in the December 31, 2023 KPERS pension valuation.

Changes in the Total OPEB Liability

	Total OPEB Liability
Balance at fiscal year end June 30, 2024	\$ 2,803
Changes for the year:	
Service cost	329
Interest on total OPEB liability	109
Effect of economic/demographic gains or losses	(307)
Effect of assumptions changes or inputs	(23)
Benefit payments	(313)
Balance at fiscal year end June 30, 2025	\$ 2,598

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The discount rate increased from 3.65% on June 30, 2023 to 3.93% on June 30, 2024.

E. Sensitivity of the total OPEB liability to changes in the discount rate – The table below presents the total OPEB liability of the Department, as well as what the Department’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.93%) or 1-percentage-point higher (4.93%) than the current discount rate:

	1% Decrease (2.93%)	Current Discount Rate (3.93%)	1% Increase (4.93%)
Total OPEB liability	\$ 2,676	\$ 2,598	\$ 2,511

F. Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates – The healthcare trend rates do not affect the liabilities related to the long-term disability benefits sponsored by KPERS. Therefore, there is no sensitivity to a change in healthcare trend rates.

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2025, the Department recognized OPEB expense of \$44. At June 30, 2025, the Department reported deferred outflows of resources and deferred inflows of resources related to OPEB from the sources shown in the table below.

	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions subsequent to measurement	\$ 1,282	\$ 0
Changes in assumptions	87	468
Differences between expected and actual experience	0	1,745
Total	\$ 1,369	\$ 2,213

For FY 2025, the deferred outflow of resources related to the contributions subsequent to the measurement date totals \$1,282. Other amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30	
2026	\$ 393
2027	389
2028	354
2029	288
2030	261
Thereafter	442
Total	\$ 2,127

II. Healthcare Benefits Plan

A. Plan description - As a department of the State of Kansas, the Department participates in the State's health insurance benefit plan. Kansas statutes provide that postemployment healthcare benefits be extended to retired employees who have met age and/or service eligibility requirements. The health insurance benefit generally provides the same coverage for retirees and their dependents as for active employees and their dependents. The health insurance benefit plan is a single employer defined benefit plan administered by Kansas Department of Health and Environment. The benefit is available for selection at retirement and is extended to retirees and their dependents for life. Non-Medicare participants are subsidized by the State, thus resulting in a liability to the Department. Accounting for the health insurance benefits for retirees is included in the State's Self-Insurance Health fund, with the subsidy provided from the Self-Insurance Health fund.

B. Funding policy – The State provides health insurance benefits to retirees and their dependents in accordance with Kansas law (K.S.A. 75-6511). Kansas statutes, which may be amended by the State Legislature, established that participating retirees contribute to the employee group health fund benefits plan, including administrative costs.

The State does not pay retiree benefits directly. They are paid implicitly over time through employer subsidization of active premiums that would be lower if retirees were not part of the experience group.

Members covered by benefit terms. As of January 1, 2024, the following members were estimated to be covered by the benefit terms using an allocation of total OPEB liability for the Department compared to the State OPEB liability and total retirees in the State:

Estimated inactive employees or beneficiaries currently receiving benefit payments	482
Active employees	2,146
Total	2,628

C. Total OPEB liability – The Department’s total OPEB liability of \$334 was measured as of June 30, 2024, and was determined by an actuarial valuation as of January 1, 2024, which was rolled forward to June 30, 2024.

D. Actuarial assumptions and other inputs – The total OPEB liability in the December 31, 2023 actuarial valuation was determined using the actuarial assumptions and other inputs in the table below, applied to all periods included in the measurement, unless otherwise noted:

Price inflation	2.75%
Salary increases, including inflation	3.50 to 10.00%, including inflation
Discount rate	3.93%
Healthcare cost trend rates	
Medical	5.47% for the first year, then 5.25% decreasing by 0.25% over 3 years to an ultimate rate of 4.50%
Prescription drug	8.47 % for the first year, then 8.25% decreasing by 0.25% over 15 years to an ultimate rate of 4.50%
Dental, administrative costs	7.12% (dental) and 2.00% (admin) for the first year, 3.00% (dental) and 2.00% (admin) thereafter

The discount rate was based on the Bond Buyer General Obligation 20-Year Municipal Bond Index.

Mortality rates projected using the PubG-2010 (Below Median) Annuitant Mortality Table set back 1 year for males and the PubS-2010 Annuitant Mortality Table set forward 1 year for females, as appropriate, with adjustments for mortality improvement using Scale MP2021.

Changes in the Total OPEB Liability

Balance at fiscal year end June 30, 2024	\$ 0
Changes for the year:	
Annual OPEB cost	334
Balance at fiscal year end June 20, 2025	<u>\$ 334</u>

E. Sensitivity of the total OPEB liability to changes in the discount rate – The table below presents the total OPEB liability of the Department, as well as what the Department’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.93%) or 1-percentage-point higher (4.93%) than the current discount rate:

	1% Decrease (2.93%)	Current Discount Rate (3.93%)	1% Increase (4.93%)
Total OPEB liability	\$ 319	\$ 334	\$ 351

F. Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates – This cost is trended with medical trend. These costs are adjusted for plan changes and premium updates through January 1, 2024. The table below presents the total OPEB liability of the Department as well as what the Department’s total OPEB liability would be if it were calculated with a 1-percentage-point lower or 1-percentage-point higher than the current medical trend.

	1% Decrease in Health Care Cost Trend Rates	Current Health Care Cost Trend Rates	1% Increase in Health Care Cost Trend Rates
Total OPEB liability	\$ 318	\$ 334	\$ 354

OPEB Expense and Deferred Outflows of Resources Related to OPEB

For the year ended June 30, 2025, the Department recognized OPEB expense of \$13. At June 30, 2025, the Department reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions subsequent to measurement	\$ 13	\$ 0
Total	<u>\$ 13</u>	<u>\$ 0</u>

For FY 2025, the deferred outflow of resources related to the contributions subsequent to the measurement date totals \$13.

Note 14. Relationship with Other State Agencies

The Department of Administration, the Office of the State Treasurer, the Pooled Money Investment Board, the Department of Revenue, the Kansas Development Finance Authority and the Department of Corrections provide services to the Department. Charges for their services are reflected as expenditures in the financial statements. The Department also participates in projects with the Kansas Turnpike Authority and works with the Department of Health and Environment, the Department of Agriculture and the Kansas State Historical Society to assure that projects comply with statutory and regulatory requirements.

The Kansas Highway Patrol (KHP) and the Department share certain facilities throughout the State. The Department also provides some support services to the KHP. Transactions relevant to these joint facilities and support services, other than the Motor Carrier Inspection Program discussed in Note 4, are reflected in the revenues.



Required Supplementary Information

**Kansas Department of Transportation
Required Supplementary Information
For the Year Ended June 30, 2025
(amounts expressed in thousands)**

Infrastructure Assets Modified Approach:

Information needed to support the use of the Modified Approach for Infrastructure Reporting:

Roadway Pavement

The Department's highway pavement is made up of two systems: Interstate Highways and Non-interstate Highways. The Department's highway pavement is also referred to as Roadways. The Department uses Federal regulations 23 CFR 490 and 23 CFR 515 to report pavement condition.

The condition of the Interstate Highways and Non-interstate Highways is assessed annually using a Pavement Management System that measures the condition of the pavement surface. The Pavement condition is a combined score based on three factors: roughness (measured as International Roughness Index or IRI), percent cracking (number of transverse cracked slabs per total slabs in concrete or percent of the wheelpath area with longitudinal or fatigue type cracking in asphalt surfaces), and faulting in concrete or rutting in asphalt. Each factor is converted to a Good, Fair, Poor (GFP) designation. For instance, the International Roughness Index values for each 0.1 mile are used to assign that mile's roughness GFP based on <95 in/mile, 95-170 in/mile or >170 in/mile. Federal criteria are also used to generate GFP for cracking, rutting, and faulting on each 0.1 mile of highway pavement. Each 0.1 mile segment's ratings for the factors are combined by requiring that all three must be "Good" for an overall rating of "Good" or if any two are "Poor" the overall rating is "Poor". Every other combination becomes "Fair".

The Department has targets to maintain these systems at levels higher than the minimum acceptable condition. The cost to repair or replace deteriorated pavement far exceeds the cost to maintain pavement that is already in good condition; so maintaining our pavement at levels above our minimum acceptable condition requires a pavement management strategy that accounts for life-cycle costs. The Department has defined the minimum acceptable condition level as having at least 60 percent of the Interstate miles in "Good" and at least 50 percent of the Non-interstate miles in "Good". The table on the following page compares the minimum acceptable condition level with the actual condition for the current and prior years.

Data collected in Spring and Summer 2025 is still being processed to produce the Federal method's condition measures. It is consistent with Federal reporting regulations since data collected in calendar year 2025 is reported in April of the following year for Interstates and June for Non-interstates.

Required Supplementary Information

Fiscal Year	Interstate Miles		Non-interstate Miles	
	Minimum Acceptable Condition Level*	Actual Condition Level*	Minimum Acceptable Condition Level*	Actual Condition Level*
2022	≥ 60	57.8**	≥ 50	59.1
2023	≥ 60	61.7	≥ 50	64.3
2024	≥ 60	65.0	≥ 50	68.2
2025	≥ 60	N/A	≥ 50	N/A
* - Percent of miles in “Good”			N/A – Not available	
** - FY 2021 started the IKE program. The Department expected to see a trend back up.				

The Department’s target is to continually maintain and improve the condition of the State Highway System. To achieve this target, it is necessary to perform maintenance activities and replace those assets that can no longer be economically maintained. To maintain the Interstate Highways at or above the stated minimum condition level, it was estimated that annual preservation and replacement expenditures must be approximately \$321,000 in FY 2025. To maintain the Non-interstate Highways at or above the stated minimum condition level, it was estimated that annual preservation and replacement expenditures must be approximately \$470,000 in FY 2025. The estimated expenditure amounts are based on the projected IKE program funding levels for preservation that are anticipated to be needed to maintain the system. The actual expenses are based on project expenditures for preservation and some capacity and modernization costs that improve the roadway surface. The following table compares the estimated expenditures needed to maintain the system at a minimum acceptable condition level with actual amounts spent for the current and prior years.

Fiscal Year	Interstate Highways		Non-interstate Highways	
	Estimated Expenditures Needed to Maintain the System at the Minimum Acceptable Condition Level*	Actual Expenses*	Estimated Expenditures Needed to Maintain the System at the Minimum Acceptable Condition Level*	Actual Expenses*
2021	\$ 52,000	\$ 94,582	\$ 426,000	\$392,362
2022	113,000	87,007	635,000	503,564
2023	223,000	144,223	1,044,000	797,117
2024	85,000	172,574	629,000	948,609
2025	321,000	166,111	470,000	840,228
* - amounts in \$1,000				

Bridges

Federal law (23 CFR 650) requires that each bridge be inspected at least every 24 months. Each major structural bridge component (deck, superstructure, and substructure or the overall culvert) is evaluated during detailed bridge inspections. A condition rating value which ranges from 0 (failed) to 9 (excellent) is assigned to each component. All bridge condition data is compiled in the field by the inspectors, reviewed in the office, and then entered into a bridge management system.

The Performance Measures are the percent of State-owned bridge deck area in “Good” and “Poor” condition, with the minimum condition rating of each bridge component being defined as follows:

- Good Condition Rating: 7, 8, or 9
- Fair Condition Rating: 5 or 6
- Poor Condition Rating: 0, 1, 2, 3, or 4

The table below compares the actual percentage of State-owned Bridge Deck Area in “Good” and “Poor” condition to the Department’s Performance Measures for the current and prior years. The Department’s Performance Measure targets are to have more than 70% of State-owned Bridge Deck Area in “Good” condition and less than 3% of State-owned Bridge Deck Area in “Poor” condition.

Fiscal Year	Minimum Percentage of “Good” Deck Area	Actual Percentage of “Good” Deck Area	Percentage of “Poor” Deck Area	Actual Percentage of “Poor” Deck Area
2023	> 70	71	< 3	2.5
2024	> 70	71	< 3	2.5
2025	> 70	71	< 3	2.6

The Department’s target is to continually improve the condition of the State’s bridge system. To achieve this target, it is necessary to perform maintenance activities and to replace those bridges that can no longer be economically maintained. To maintain the State’s bridges at or better than the stated acceptable percentages of bridge deck area in “Good” and “Poor” condition, it is estimated that annual preservation and replacement expenditures must be approximately \$278,000 for FY 2025. The table below compares the estimated annual expenditures with the actual expenditures for the current and prior years.

Fiscal Year	Estimated Expenditures Needed to Maintain the System at the Minimum Acceptable Percentages*	Actual Expenses*
2021	\$171,000	\$143,721
2022	121,000	132,771
2023	80,000	161,211
2024	157,000	204,258
2025	278,000	257,572
*- amounts in \$1,000		

Required Supplementary Information

Other Post-Employment Benefits:

I. KPERS Death and Disability Plan

GASB 75 requires a presentation of 10 years for the following table. As of June 30, 2025, only eight years of information is available.

Schedule of Changes in the Department's Total Other Post-Employment Benefits (OPEB) Liability And Related Ratios								
Fiscal year	2018	2019	2020	2021	2022	2023	2024	2025
Measurement date	6/30/2017	6/30/2018	6/30/2019	6/30/2020	6/30/2021	6/30/2022	6/30/2023	6/30/2024
Total OPEB Liability								
Beginning Balance	\$ 4,981	\$ 5,054	\$ 4,489	\$ 4,538	\$ 3,940	\$ 3,980	\$ 3,011	\$ 2,803
Service cost	484	430	433	465	529	550	322	329
Interest on total OPEB liability	149	190	184	169	95	91	111	109
Effect of economic/demographic gains or losses	0	(789)	(292)	(987)	(312)	(387)	(236)	(307)
Effect of assumptions changes or inputs	(122)	(43)	53	129	3	(578)	(10)	(23)
Benefit payments	(438)	(353)	(329)	(374)	(275)	(645)	(395)	(313)
Ending Balance	<u>\$ 5,054</u>	<u>\$ 4,489</u>	<u>\$ 4,538</u>	<u>\$ 3,940</u>	<u>\$ 3,980</u>	<u>\$ 3,011</u>	<u>\$ 2,803</u>	<u>\$ 2,598</u>
Total OPEB	\$ 5,054	\$ 4,489	\$ 4,538	\$ 3,940	\$ 3,980	\$ 3,011	\$ 2,803	\$ 2,598
Covered employee payroll	\$ 90,714	\$ 88,614	\$ 90,937	\$ 91,557	\$ 94,671	\$ 92,204	\$ 94,511	\$ 108,546
Total OPEB as a percentage of covered employee payroll	5.57%	5.07%	4.99%	4.30%	4.20%	3.27%	2.97%	2.39%

There are no assets accumulated in a trust for payment of benefits.

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The discount rate increased from 3.65% on June 30, 2023 to 3.93% on June 30, 2024.

II. Healthcare Benefits Plan

GASB 75 requires a presentation of 10 years for the following table. As of June 30, 2025, only one year of information is available. In fiscal year 2025, the Department began subsidizing a portion of retiree health insurance, requiring the following table.

Schedule of Changes in the Department's Total Other Post-Employment Benefits (OPEB) Liability And Related Ratios	
Fiscal year	2025
Measurement date	6/30/2024
Total OPEB Liability	
Beginning Balance	\$ 0
Annual OPEB cost	334
Ending Balance	<u>\$ 334</u>
Total OPEB health benefits	\$ 334
Covered employee payroll	\$ 119,783
Total OPEB as a percentage of covered employee payroll	0.28%

There are no assets accumulated in a trust for payment of benefits.

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The discount rate was 3.93% on June 30, 2024.

Required Supplementary Information

Pension Plan:

GASB 68 requires a presentation of 10 years for the following tables:

Schedule of the Department's Proportionate Share of the Net Pension Liability										
Fiscal year Measurement date	2016 6/30/2015	2017 6/30/2016	2018 6/30/2017	2019 6/30/2018	2020 6/30/2019	2021 6/30/2020	2022 6/30/2021	2023 6/30/2022	2024 6/30/2023	2025 6/30/2024
Proportion of the net pension liability (asset)	2.45%	2.29%	2.14%	1.98%	1.99%	2.00%	2.02%	1.89%	1.98%	2.11%
Proportionate share of the net pension liability (asset)	\$ 169,665	\$ 154,084	\$ 143,686	\$ 129,128	\$ 128,916	\$ 149,233	\$ 113,637	\$ 135,191	\$ 137,393	\$ 138,031
Covered payroll	\$ 106,434	\$ 105,860	\$ 95,703	\$ 94,013	\$ 97,526	\$ 98,130	\$ 99,058	\$ 99,510	\$ 106,073	\$ 118,816
Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	159.41%	145.55%	150.14%	137.35%	132.19%	152.08%	114.72%	135.86%	129.53%	116.17%
Plan fiduciary net position as a percentage of the total pension liability	64.95%	65.10%	67.12%	68.88%	69.88%	66.30%	76.40%	69.75%	70.70%	72.75%

Schedule of Department Contribution - Net Pension Liability										
Fiscal year	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually required contribution	\$ 10,644	\$ 10,432	\$ 11,199	\$ 12,647	\$ 14,052	\$ 14,032	\$ 13,041	\$ 13,824	\$ 14,868	\$ 14,498
Contributions in relation to the contractually required contribution	10,644	10,432	11,199	12,647	14,052	14,032	13,041	13,824	14,868	14,498
Contribution deficiency (excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Covered payroll	\$ 105,860	\$ 95,703	\$ 94,013	\$ 97,526	\$ 98,130	\$ 99,058	\$ 99,510	\$ 106,073	\$ 118,816	\$ 129,051
Contributions as a percentage of covered payroll	10.05%	10.90%	11.91%	12.97%	14.32%	14.17%	13.11%	13.03%	12.51%	11.23%

Below are the actuarial assumption changes adopted by the pension plan based on the experience study for fiscal year ended June 30, 2025:

- Price inflation assumption remained the same at 2.75%
- General wage growth changed from 3.50% – 12.00% to 3.50% – 15.50%, including inflation
- Investment return assumption remained the same at 7.00%

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Supplementary Information

Governmental Funds

KANSAS DEPARTMENT OF TRANSPORTATION

Nonmajor Governmental Funds

Special Revenue Funds are used to account for particular Department activities created by receipt of grants or designated revenues:

Rail Service Improvement Fund – The purpose of this fund is to facilitate the financing, acquisition, or rehabilitation of railroads in the State.

Interagency Motor Vehicle Fuel Sales Fund – The purpose of this fund is to account for the monies generated from the sale of motor vehicle fuels to other state agencies.

Traffic Records Enhancement Fund – The purpose of this fund is to enhance and upgrade the traffic records system.

Public Use General Aviation Airport Development Fund – The purpose of this fund is to administer a grant program for planning, constructing, reconstructing or rehabilitating the facilities of public use general aviation airports in the State.

Other Special Revenue Funds – This is the combination of 11 funds:

Coordinated Public Transportation Assistance Fund – The purpose of this fund is to provide financial assistance to transportation systems that provide coordinated transportation services to elderly persons, persons with disabilities and the general public.

Other Federal Grants Fund – The purpose of this fund is to record federal grant activity other than those received on an on-going basis for highway construction.

Conversion of Materials & Equipment Fund – The purpose of this fund is to account for the monies generated from auction proceeds and sales of material and capital equipment and to utilize said proceeds for the purchase of new capital equipment and materials.

Seat Belt Safety Fund – The purpose of this fund is to promote and provide education on occupant protection among children, including, but not limited to, programs in Kansas schools.

Transportation Technology Development Fund – The purpose of this fund is to provide assistance with the planning, assessment and fielding of new capabilities and innovative technology for all modes of transportation, including, but not limited to, aviation and highway transportation.

Broadband Infrastructure Construction Grant Fund – The purpose of this fund is to provide grants for the expansion of broadband service in the state of Kansas.

Short Line Rail Improvement Fund – The purpose of this fund is to provide assistance to any qualified railroad track maintenance expenditure constructed by an eligible entity.

Driver's Education Scholarship Grant Fund – The purpose of this fund is to provide grants to assist qualified individuals to become safe drivers.

American Rescue Plan State Relief Fund – The purpose of this fund is to record federal grant activity for the Federal American Rescue Plan Act (HR 1319).

Kansas Air Service Development Incentive Program Fund – The purpose of this fund is to support commercial service airports in Kansas.

Passenger Rail Service Revolving Fund – The purpose of this fund is to provide grants to passenger rail service providers to develop passenger rail service in Kansas

Kansas Department of Transportation
Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2025
(amounts in thousands)

	Special Revenue Funds					Total Nonmajor Governmental Funds
	Rail Service Improvement	Interagency Motor Vehicle Fuel Sales	Traffic Records Enhancement	Public Use General Aviation Airport Development	Other Special Revenue Funds	
ASSETS						
Cash: Unrestricted	\$ 26,926	\$ 544	\$ 1,574	\$ 16,942	\$ 82,511	\$ 128,497
Restricted	0	0	0	0	0	0
Investments, at fair value:						
Unrestricted	0	0	0	0	0	0
Restricted	0	0	0	0	0	0
Receivables:						
Federal aid	0	0	0	0	0	0
Accrued interest	84	0	0	0	0	84
Loans and other	375	0	0	0	0	375
Inventories	0	0	0	0	0	0
Long-term receivables:						
Loans and other	733	0	0	0	0	733
Total assets	<u>\$ 28,118</u>	<u>\$ 544</u>	<u>\$ 1,574</u>	<u>\$ 16,942</u>	<u>\$ 82,511</u>	<u>\$ 129,689</u>
LIABILITIES AND FUND BALANCES						
Liabilities:						
Vouchers payable	\$ 1,012	\$ 0	\$ 0	\$ 516	\$ 1,141	\$ 2,669
Deferred revenue	0	0	0	0	0	0
Retainage payable	0	0	0	0	0	0
Due to other Department fund	0	0	0	0	0	0
Accrued salaries and wages	0	0	0	0	0	0
Total liabilities	<u>1,012</u>	<u>0</u>	<u>0</u>	<u>516</u>	<u>1,141</u>	<u>2,669</u>
Fund balances:						
Restricted for:						
Transportation	27,106	544	1,574	16,426	81,370	127,020
Total fund balances	<u>27,106</u>	<u>544</u>	<u>1,574</u>	<u>16,426</u>	<u>81,370</u>	<u>127,020</u>
Total liabilities and fund balances	<u>\$ 28,118</u>	<u>\$ 544</u>	<u>\$ 1,574</u>	<u>\$ 16,942</u>	<u>\$ 82,511</u>	<u>\$ 129,689</u>

Kansas Department of Transportation
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30, 2025
(amounts in thousands)

	Special Revenue Funds					Total Nonmajor Governmental Funds
	Rail Service Improvement	Interagency Motor Vehicle Fuel Sales	Traffic Records Enhancement	Public Use General Aviation Airport Development	Other Special Revenue Funds	
Revenues						
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0	0	0
Operating grants	8,789	0	0	0	454	9,243
Capital grants	0	0	0	0	0	0
Sales and use taxes	0	0	0	0	0	0
Investment earnings	1,293	0	0	0	2	1,295
Other	0	2,119	343	0	453	2,915
Appropriations from other state funds	0	0	0	0	0	0
Total revenues	<u>10,082</u>	<u>2,119</u>	<u>343</u>	<u>0</u>	<u>909</u>	<u>13,453</u>
Expenditures						
Current operating:						
Maintenance	0	2,120	0	0	2,425	4,545
Communication system	0	0	0	0	0	0
Construction	0	0	0	0	0	0
Local support	0	0	0	0	166	166
Transportation planning and modal support	14,931	0	285	8,914	21,816	45,946
Administration	0	0	0	0	420	420
Debt service:						
Principal	0	0	0	0	0	0
Interest and fees	0	0	0	0	0	0
Distributions to other state funds	0	0	0	0	2	2
Total expenditures	<u>14,931</u>	<u>2,120</u>	<u>285</u>	<u>8,914</u>	<u>24,829</u>	<u>51,079</u>
Excess (deficiency) of revenues over expenditures	<u>(4,849)</u>	<u>(1)</u>	<u>58</u>	<u>(8,914)</u>	<u>(23,920)</u>	<u>(37,626)</u>
Other financing sources (uses)						
Sale of assets	0	0	0	0	4,236	4,236
Issuance of debt	0	0	0	0	0	0
Premium on issuance of bonds	0	0	0	0	0	0
Transfers-in	10,000	0	0	15,000	38,354	63,354
Transfers-out	0	0	0	0	0	0
Total other financing sources (uses)	<u>10,000</u>	<u>0</u>	<u>0</u>	<u>15,000</u>	<u>42,590</u>	<u>67,590</u>
Net changes in fund balances	5,151	(1)	58	6,086	18,670	29,964
Fund balances - beginning of year	21,955	545	1,516	10,340	62,700	97,056
Fund balances - end of year	<u>\$ 27,106</u>	<u>\$ 544</u>	<u>\$ 1,574</u>	<u>\$ 16,426</u>	<u>\$ 81,370</u>	<u>\$ 127,020</u>

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Rail Service Improvement Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with <u>Final Budget</u>
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	250	750	1,278	528
Other	610	5,639	9,261	3,622
Appropriations from other state funds	0	0	0	0
Total revenues	<u>860</u>	<u>6,389</u>	<u>10,539</u>	<u>4,150</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	12,000	15,000	25,616	(10,616)
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>12,000</u>	<u>15,000</u>	<u>25,616</u>	<u>(10,616)</u>
Total expenditures	<u>12,000</u>	<u>15,000</u>	<u>25,616</u>	<u>(10,616)</u>
Excess (deficiency) of revenues over expenditures	<u>(11,140)</u>	<u>(8,611)</u>	<u>(15,077)</u>	<u>(6,466)</u>
Other financing sources (uses):				
Transfers-in	10,000	10,000	10,000	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	<u>10,000</u>	<u>10,000</u>	<u>10,000</u>	<u>0</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ (1,140)</u>	<u>\$ 1,389</u>	<u>(5,077)</u>	<u>\$ (6,466)</u>
Explanation of the differences between Budgetary Basis and GAAP Basis reporting				
Budgetary basis revenues are adjusted to GAAP basis			(456)	
Budgetary basis expenditures adjusted to GAAP basis			(14,931)	
Expenditures on prior year encumbrances are not reported for budgetary reporting			6,809	
Current year encumbrances are reported as expenditures for budgetary reporting purposes			<u>18,806</u>	
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis			<u>\$ 5,151</u>	

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Interagency Motor Vehicle Fuel Sales Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with
	Original	Final		Final Budget
				Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	2,000	2,000	2,119	119
Appropriations from other state funds	0	0	0	0
Total revenues	<u>2,000</u>	<u>2,000</u>	<u>2,119</u>	<u>119</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	2,000	2,000	2,120	(120)
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>2,000</u>	<u>2,000</u>	<u>2,120</u>	<u>(120)</u>
Total expenditures	<u>2,000</u>	<u>2,000</u>	<u>2,120</u>	<u>(120)</u>
Excess (deficiency) of revenues over expenditures	<u>0</u>	<u>0</u>	<u>(1)</u>	<u>(1)</u>
Other financing sources (uses):				
Transfers-in	0	0	0	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ 0</u>	<u>\$ 0</u>	<u>(1)</u>	<u>\$ (1)</u>
Explanation of the differences between Budgetary Basis and GAAP Basis reporting				
Current year encumbrances are reported as expenditures for budgetary reporting purposes			10	
Expenditures on prior year encumbrances are not reported for budgetary reporting			<u>(10)</u>	
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis			<u>\$ (1)</u>	

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Traffic Records Enhancement Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with
	Original	Final		Final Budget
				Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	350	350	343	(7)
Appropriations from other state funds	0	0	0	0
Total revenues	<u>350</u>	<u>350</u>	<u>343</u>	<u>(7)</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	600	600	556	44
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>600</u>	<u>600</u>	<u>556</u>	<u>44</u>
Total expenditures	<u>600</u>	<u>600</u>	<u>556</u>	<u>44</u>
Excess (deficiency) of revenues over expenditures	<u>(250)</u>	<u>(250)</u>	<u>(213)</u>	<u>37</u>
Other financing sources (uses):				
Transfers-in	0	0	0	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ (250)</u>	<u>\$ (250)</u>	(213)	<u>\$ 37</u>

Explanation of the differences between Budgetary Basis and GAAP Basis reporting

Current year encumbrances are reported as expenditures for budgetary reporting purposes	341
Expenditures on prior year encumbrances are not reported for budgetary reporting	<u>(70)</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis	<u>\$ 58</u>

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Public Use General Aviation Airport Development Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	0	0	0	0
Appropriations from other state funds	0	0	0	0
Total revenues	0	0	0	0
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	0	0	0	0
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	15,000	15,000	17,479	(2,479)
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	15,000	15,000	17,479	(2,479)
Total expenditures	15,000	15,000	17,479	(2,479)
Excess (deficiency) of revenues over expenditures	(15,000)	(15,000)	(17,479)	(2,479)
Other financing sources (uses):				
Transfers-in	15,000	15,000	15,000	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	15,000	15,000	15,000	0
Excess (deficiency) of revenues and other sources over expenditures and other uses	\$ 0	\$ 0	(2,479)	\$ (2,479)

Explanation of the differences between Budgetary Basis and GAAP Basis reporting

Current year encumbrances are reported as expenditures for budgetary reporting purposes	14,361
Expenditures on prior year encumbrances are not reported for budgetary reporting	(6,212)
Budgetary expenditures have been adjusted for GAAP basis adjustments	416
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis	\$ 6,086

Kansas Department of Transportation
Schedule of Revenues, Expenditures and Other Financing Sources (Uses)
Coordinated Public Transportation Assistance Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	0	0	4	4
Appropriations from other state funds	0	0	0	0
Total revenues	<u>0</u>	<u>0</u>	<u>4</u>	<u>4</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	12,913	12,913	12,985	(72)
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>12,913</u>	<u>12,913</u>	<u>12,985</u>	<u>(72)</u>
Total expenditures	<u>12,913</u>	<u>12,913</u>	<u>12,985</u>	<u>(72)</u>
Excess (deficiency) of revenues over expenditures	<u>(12,913)</u>	<u>(12,913)</u>	<u>(12,981)</u>	<u>(68)</u>
Other financing sources (uses):				
Transfers-in	11,000	11,000	11,000	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	<u>11,000</u>	<u>11,000</u>	<u>11,000</u>	<u>0</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ (1,913)</u>	<u>\$ (1,913)</u>	<u>(1,981)</u>	<u>\$ (68)</u>

Explanation of the differences between Budgetary Basis and GAAP Basis reporting

Current year encumbrances are reported as expenditures for budgetary reporting purposes	2,741
Expenditures on prior year encumbrances are not reported for budgetary reporting	(4,537)
Budgetary expenditures have been adjusted for GAAP basis adjustments	<u>1,005</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis	<u>\$ (2,772)</u>

Kansas Department of Transportation
Schedule of Revenues, Expenditures and Other Financing Sources (Uses)
Other Federal Grants Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with
	Original	Final		Final Budget Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	508	508
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	0	0	0	0
Appropriations from other state funds	0	0	0	0
Total revenues	<u>0</u>	<u>0</u>	<u>508</u>	<u>508</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	146	(146)
Administration	0	0	1	(1)
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>0</u>	<u>0</u>	<u>147</u>	<u>(147)</u>
Total expenditures	<u>0</u>	<u>0</u>	<u>147</u>	<u>(147)</u>
Excess (deficiency) of revenues over expenditures	<u>0</u>	<u>0</u>	<u>361</u>	<u>361</u>
Other financing sources (uses):				
Transfers-in	0	0	0	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ 0</u>	<u>\$ 0</u>	361	<u>\$ 361</u>

Explanation of the differences between Budgetary Basis and GAAP Basis reporting

Budgetary basis expenditures adjusted to GAAP basis	<u>(384)</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis	<u>\$ (23)</u>

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Conversion of Materials & Equipment Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	0	0	0	0
Appropriations from other state funds	0	0	0	0
Total revenues	0	0	0	0
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	0	0	0	0
Expenditures, without legal limits:				
Current operating:				
Maintenance	1,800	3,500	2,633	867
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	1,800	3,500	2,633	867
Total expenditures	1,800	3,500	2,633	867
Excess (deficiency) of revenues over expenditures	(1,800)	(3,500)	(2,633)	867
Other financing sources (uses):				
Sale of assets	1,800	2,500	4,236	1,736
Transfers-in	0	0	0	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	1,800	2,500	4,236	1,736
Excess (deficiency) of revenues and other sources over expenditures and other uses	\$ 0	\$ (1,000)	1,603	\$ 2,603
Explanation of the differences between Budgetary Basis and GAAP Basis reporting				
Budgetary basis expenditures adjusted to GAAP basis			(122)	
Current year encumbrances are reported as expenditures for budgetary reporting purposes			1,027	
Expenditures on prior year encumbrances are not reported for budgetary reporting			(732)	
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis			\$ 1,776	

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Seat Belt Safety Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	500	500	443	(57)
Appropriations from other state funds	0	0	0	0
Total revenues	<u>500</u>	<u>500</u>	<u>443</u>	<u>(57)</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	600	500	497	3
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>600</u>	<u>500</u>	<u>497</u>	<u>3</u>
Total expenditures	<u>600</u>	<u>500</u>	<u>497</u>	<u>3</u>
Excess (deficiency) of revenues over expenditures	<u>(100)</u>	<u>0</u>	<u>(54)</u>	<u>(54)</u>
Other financing sources (uses):				
Transfers-in	0	0	0	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ (100)</u>	<u>\$ 0</u>	<u>(54)</u>	<u>\$ (54)</u>
Explanation of the differences between Budgetary Basis and GAAP Basis reporting				
Current year encumbrances are reported as expenditures for budgetary reporting purposes			78	
Expenditures on prior year encumbrances are not reported for budgetary reporting			<u>65</u>	
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis			<u>\$ 89</u>	

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Transportation Technology Development Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	0	0	0	0
Appropriations from other state funds	0	0	0	0
Total revenues	0	0	0	0
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	0	0	0	0
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	2,000	9,376	2,821	6,555
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	2,000	9,376	2,821	6,555
Total expenditures	2,000	9,376	2,821	6,555
Excess (deficiency) of revenues over expenditures	(2,000)	(9,376)	(2,821)	6,555
Other financing sources (uses):				
Transfers-in	2,000	2,000	2,000	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	2,000	2,000	2,000	0
Excess (deficiency) of revenues and other sources over expenditures and other uses	\$ 0	\$ (7,376)	(821)	\$ 6,555
Explanation of the differences between Budgetary Basis and GAAP Basis reporting				
Current year encumbrances are reported as expenditures for budgetary reporting purposes			626	
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis			\$ (195)	

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Broadband Infrastructure Construction Grant Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	0	0	0	0
Appropriations from other state funds	0	0	0	0
Total revenues	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	10,000	12,500	7,200	5,300
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>10,000</u>	<u>12,500</u>	<u>7,200</u>	<u>5,300</u>
Total expenditures	<u>10,000</u>	<u>12,500</u>	<u>7,200</u>	<u>5,300</u>
Excess (deficiency) of revenues over expenditures	<u>(10,000)</u>	<u>(12,500)</u>	<u>(7,200)</u>	<u>5,300</u>
Other financing sources (uses):				
Transfers-in	10,000	10,000	10,000	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	<u>10,000</u>	<u>10,000</u>	<u>10,000</u>	<u>0</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ 0</u>	<u>\$ (2,500)</u>	2,800	<u>\$ 5,300</u>
Explanation of the differences between Budgetary Basis and GAAP Basis reporting				
Current year encumbrances are reported as expenditures for budgetary reporting purposes			4,596	
Budgetary expenditures have been adjusted for GAAP basis adjustments			(197)	
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis			<u>\$ 7,199</u>	

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Short Line Rail Improvement Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with
	Original	Final		Final Budget Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	0	0	0	0
Appropriations from other state funds	0	0	0	0
Total revenues	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	7	(7)
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>0</u>	<u>0</u>	<u>7</u>	<u>(7)</u>
Total expenditures	<u>0</u>	<u>0</u>	<u>7</u>	<u>(7)</u>
Excess (deficiency) of revenues over expenditures	<u>0</u>	<u>0</u>	<u>(7)</u>	<u>(7)</u>
Other financing sources (uses):				
Transfers-in	0	0	0	0
Transfers-out	0	(1,808)	0	1,808
Total other financing sources (uses)	<u>0</u>	<u>(1,808)</u>	<u>0</u>	<u>1,808</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ 0</u>	<u>\$ (1,808)</u>	<u>(7)</u>	<u>\$ 1,801</u>
Explanation of the differences between Budgetary Basis and GAAP Basis reporting				
Current year encumbrances are reported as expenditures for budgetary reporting purposes			(3,296)	
Budgetary expenditures have been adjusted for GAAP basis adjustments			942	
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis			<u>\$ (2,361)</u>	

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Driver's Education Scholarship Grant Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with
	Original	Final		Final Budget
				Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	0	0	6	6
Appropriations from other state funds	0	0	0	0
Total revenues	<u>0</u>	<u>0</u>	<u>6</u>	<u>6</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	300	292	470	(178)
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>300</u>	<u>292</u>	<u>470</u>	<u>(178)</u>
Total expenditures	<u>300</u>	<u>292</u>	<u>470</u>	<u>(178)</u>
Excess (deficiency) of revenues over expenditures	<u>(300)</u>	<u>(292)</u>	<u>(464)</u>	<u>(172)</u>
Other financing sources (uses):				
Transfers-in	300	292	300	8
Transfers-out	0	0	0	0
Total other financing sources (uses)	<u>300</u>	<u>292</u>	<u>300</u>	<u>8</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ 0</u>	<u>\$ 0</u>	(164)	<u>\$ (164)</u>
Explanation of the differences between Budgetary Basis and GAAP Basis reporting				
Current year encumbrances are reported as expenditures for budgetary reporting purposes			334	
Budgetary expenditures have been adjusted for GAAP basis adjustments			<u>(46)</u>	
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis			<u>\$ 124</u>	

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Kansas Air Service Development Incentive Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	0	0	0	0
Appropriations from other state funds	0	0	0	0
Total revenues	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	5,000	5,000	0	5,000
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>5,000</u>	<u>5,000</u>	<u>0</u>	<u>5,000</u>
Total expenditures	<u>5,000</u>	<u>5,000</u>	<u>0</u>	<u>5,000</u>
Excess (deficiency) of revenues over expenditures	<u>(5,000)</u>	<u>(5,000)</u>	<u>0</u>	<u>5,000</u>
Other financing sources (uses):				
Transfers-in	5,000	5,000	10,000	(5,000)
Transfers-out	0	0	0	0
Total other financing sources (uses)	<u>5,000</u>	<u>5,000</u>	<u>10,000</u>	<u>(5,000)</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ 0</u>	<u>\$ 0</u>	<u>10,000</u>	<u>\$ 10,000</u>
Explanation of the differences between Budgetary Basis and GAAP Basis reporting				
Current year encumbrances are reported as expenditures for budgetary reporting purposes			0	
Budgetary expenditures have been adjusted for GAAP basis adjustments			<u>0</u>	
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis			<u>\$ 10,000</u>	

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Passenger Rail Service Revolving Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	0	0
Other	0	0	0	0
Appropriations from other state funds	0	0	0	0
Total revenues	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	5,000	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>5,000</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total expenditures	<u>5,000</u>	<u>0</u>	<u>0</u>	<u>0</u>
Excess (deficiency) of revenues over expenditures	<u>(5,000)</u>	<u>0</u>	<u>0</u>	<u>0</u>
Other financing sources (uses):				
Transfers-in	5,000	5,000	5,000	0
Transfers-out	0	0	0	0
Total other financing sources (uses)	<u>5,000</u>	<u>5,000</u>	<u>5,000</u>	<u>0</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ 0</u>	<u>\$ 5,000</u>	5,000	<u>\$ 0</u>
Explanation of the differences between Budgetary Basis and GAAP Basis reporting				
Current year encumbrances are reported as expenditures for budgetary reporting purposes			0	
Budgetary expenditures have been adjusted for GAAP basis adjustments			<u>0</u>	
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis			<u>\$ 5,000</u>	

Kansas Department of Transportation
Schedule of Revenues, Expenditures and Other Financing Sources (Uses)
Capital Projects Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	0	0	1,903	1,903
Other	0	0	0	0
Appropriations from other state funds	0	0	0	0
Total revenues	<u>0</u>	<u>0</u>	<u>1,903</u>	<u>1,903</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Expenditures with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Expenditures without legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total expenditures	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Excess (deficiency) of revenues over expenditures	<u>0</u>	<u>0</u>	<u>1,903</u>	<u>1,903</u>
Other financing sources (uses):				
Issuance of debt	200,000	200,000	574,280	374,280
Refunding of debt	0	0	849,715	849,715
Premium on issuance of bonds	0	0	139,555	139,555
Payment to escrow	0	0	(930,155)	(930,155)
Transfers-in	0	0	0	0
Transfers-out	0	0	(635,298)	(635,298)
Total other financing sources (uses)	<u>200,000</u>	<u>200,000</u>	<u>(1,903)</u>	<u>(201,903)</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ 200,000</u>	<u>\$ 200,000</u>	<u>(0)</u>	<u>\$ (200,000)</u>

Explanation of the differences between Budgetary Basis and GAAP Basis reporting

Certain bond proceeds are reported as liabilities of the fund for GAAP basis reporting	<u>0</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis	<u>\$ (0)</u>

Kansas Department of Transportation
Schedule of Revenues, Expenditures, and Other Financing Sources (Uses)
Debt Service Fund
Budget and Actual -- Budgetary Basis
For the Fiscal Year Ended June 30, 2025
(amounts in thousands)

	Budgeted Amounts		Actual	Variance with
	Original	Final		Final Budget
				Positive (Negative)
Revenues:				
Motor fuel taxes	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle registrations and permits	0	0	0	0
Intergovernmental	0	0	0	0
Sales and use taxes	0	0	0	0
Investment earnings	1,401	2,405	2,847	442
Other	0	0	0	0
Appropriations from other state funds	0	0	0	0
Total revenues	<u>1,401</u>	<u>2,405</u>	<u>2,847</u>	<u>442</u>
Expenditures, with legal limits:				
Current operating:				
Maintenance	0	0	0	0
Construction	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Distributions to other state funds	0	0	0	0
Total expenditures, with legal limits	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures, without legal limits:				
Current operating:				
Maintenance	0	0	0	0
Local support	0	0	0	0
Transportation planning and modal support	0	0	0	0
Administration	0	0	0	0
Capital improvements	0	0	0	0
Principal on debt	106,125	106,125	106,125	0
Interest and fees on debt	65,526	72,203	76,772	(4,569)
Distributions to other state funds	0	0	0	0
Total expenditures, without legal limits	<u>171,651</u>	<u>178,328</u>	<u>182,897</u>	<u>(4,569)</u>
Total expenditures	<u>171,651</u>	<u>178,328</u>	<u>182,897</u>	<u>(4,569)</u>
Excess (deficiency) of revenues over expenditures	<u>(170,250)</u>	<u>(175,923)</u>	<u>(180,050)</u>	<u>(4,127)</u>
Other financing sources (uses):				
Transfers-in	176,137	179,638	183,830	4,192
Transfers-out	0	0	(3,217)	(3,217)
Total other financing sources (uses)	<u>176,137</u>	<u>179,638</u>	<u>180,613</u>	<u>975</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>\$ 5,887</u>	<u>\$ 3,715</u>	563	<u>\$ (3,152)</u>

Explanation of the differences between Budgetary Basis and GAAP Basis reporting

Budgetary basis revenues adjusted to GAAP basis	(43)
Budgetary expenditures have been adjusted for GAAP basis reporting	(278)
Expenditures on prior year encumbrances are not reported for budgetary reporting	<u>(596)</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses - GAAP basis	<u>\$ (354)</u>



Combining Fund Statement

Custodial Funds

KANSAS DEPARTMENT OF TRANSPORTATION

Custodial Funds are used to administer resources received and held by the Department as the custodian for others. The use of these funds facilitates the discharge of responsibilities placed upon the Department by virtue of law or other authority.

Special City and County Highway Fund – This fund receives a portion of the motor fuel tax revenues, subsequent to refunds and a deposit of \$3.5 million to the Kansas Qualified Agricultural Ethyl Alcohol Producers Incentive Fund, and all motor carrier property tax revenues. These revenues are distributed to the various cities and counties in the state for the financing of county roads and city street construction and maintenance.

County Equalization and Adjustment Fund – The purpose of this fund is to assure that after distribution of the receipts of the Special City and County Highway Fund, each county receives, in total, at least the amount received from that fund and this fund in Fiscal Year 1999.

Kansas Department of Transportation
 Combining Statement of Fiduciary Net Position
 Custodial Funds
 June 30, 2025
 (amounts in thousands)

	Special City and County Highway Fund	County Equalization and Adjustment Fund	Total Custodial Funds
Assets:			
Cash	\$ 40,480	\$ 0	\$ 40,480
Receivables	13,202	0	13,202
Total assets	<u>\$ 53,682</u>	<u>\$ 0</u>	<u>\$ 53,682</u>
Liabilities:			
Due to cities and counties	\$ 53,682	\$ 0	\$ 53,682
Total liabilities	<u>\$ 53,682</u>	<u>\$ 0</u>	<u>\$ 53,682</u>
Fiduciary net position:			
Fiduciary net position	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
Total fiduciary net position	<u><u>\$ 0</u></u>	<u><u>\$ 0</u></u>	<u><u>\$ 0</u></u>

Kansas Department of Transportation
 Combining Statement of Changes in Fiduciary Net Position
 Custodial Funds
 For the Fiscal Year Ended June 30, 2025
 (amounts in thousands)

	Special City and County Highway Fund	County Equalization and Adjustment Fund	Total Custodial Funds
Additions:			
Collections for other governments	\$ 155,613	\$ 0	\$ 155,613
Transfer from custodial fund	0	2,500	2,500
Total additions	<u>\$ 155,613</u>	<u>\$ 2,500</u>	<u>\$ 158,113</u>
Deductions:			
Payments to other governments	\$ 153,113	\$ 2,500	\$ 155,613
Transfer to custodial fund	2,500	0	2,500
Total deductions	<u>\$ 155,613</u>	<u>\$ 2,500</u>	<u>\$ 158,113</u>
Net increase (decrease) in fiduciary net position	\$ 0	\$ 0	\$ 0
Total net position - beginning	0	0	0
Total net position - ending	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>



**STATISTICAL
SECTION**

**Annual Comprehensive Financial Report
For the fiscal year ended June 30, 2025**

KANSAS DEPARTMENT OF TRANSPORTATION

Statistical Section

This part of the Annual Comprehensive Financial Report presents information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the Department's financial health. It is presented in five sections:

Financial trends

These four schedules contain trend information to help the reader understand how the Department's financial performance and well-being have changed over time.

Revenue capacity

These seven schedules contain information to help the reader assess the Department's most significant own-source revenue, motor fuel taxes. In addition, information regarding vehicle registrations and sales taxes are presented in compliance with bond covenant continuing disclosure requirements.

Debt capacity

These two schedules present information to help the reader assess the affordability of the Department's current level of outstanding debt and its ability to issue additional debt.

Demographic and Economic Information

These two schedules offer demographic and economic indicators to help the reader understand the environment within which the Department's financial activities take place.

Operating Information

These three schedules contain service and infrastructure data to help the reader understand how the information in the Department's financial report relates to the services the Department provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the ACFR for the relevant year.

Kansas Department of Transportation
Net Position by Component
(accrual basis of accounting)
(amounts in thousands)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Governmental Activities:										
Net investments in capital assets	\$ 10,238,462	\$ 10,609,749	\$ 10,636,023	\$ 10,612,685	\$ 10,783,512	\$ 11,019,185	\$ 11,370,662	\$ 11,951,011	\$ 12,694,434	\$ 12,971,338
Restricted for:										
Debt service	122,819	103,906	80,075	98,621	102,829	107,881	111,732	88,913	91,350	95,912
Transportation	42,906	48,874	55,217	132,344	63,199	72,502	83,480	91,064	97,056	127,020
Unrestricted	260,047	63,032	341,402	566,135	750,245	821,985	983,120	796,205	369,341	869,328
Total governmental activities net position	<u>\$ 10,664,234</u>	<u>\$ 10,825,561</u>	<u>\$ 11,112,717</u>	<u>\$ 11,409,785</u>	<u>\$ 11,699,785</u>	<u>\$ 12,021,553</u>	<u>\$ 12,548,994</u>	<u>\$ 12,927,193</u>	<u>\$ 13,252,181</u>	<u>\$ 14,063,598</u>
Business-type Activities:										
Net investments in capital assets	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Restricted for:										
Debt service	39,195	40,145	0	136	280	0	0	0	0	0
Unrestricted	22,903	23,156	23,208	21,323	21,978	22,921	23,464	24,284	25,432	26,505
Total business-type activities net position	<u>\$ 62,098</u>	<u>\$ 63,301</u>	<u>\$ 23,208</u>	<u>\$ 21,459</u>	<u>\$ 22,258</u>	<u>\$ 22,921</u>	<u>\$ 23,464</u>	<u>\$ 24,284</u>	<u>\$ 25,432</u>	<u>\$ 26,505</u>
Primary Government:										
Net investments in capital assets	\$ 10,238,462	\$ 10,609,749	\$ 10,636,023	\$ 10,612,685	\$ 10,783,512	\$ 11,019,185	\$ 11,370,662	\$ 11,951,011	\$ 12,694,434	\$ 12,971,338
Restricted for:										
Debt service	162,014	144,051	80,075	98,757	103,109	107,881	111,732	88,913	91,350	95,912
Transportation	47,399	48,874	55,217	132,344	63,199	72,502	83,480	91,064	97,056	127,020
Unrestricted	278,457	86,188	364,610	587,458	772,223	844,906	1,006,584	820,489	394,773	895,833
Total	<u>\$ 10,726,332</u>	<u>\$ 10,888,862</u>	<u>\$ 11,135,925</u>	<u>\$ 11,431,244</u>	<u>\$ 11,722,043</u>	<u>\$ 12,044,474</u>	<u>\$ 12,572,458</u>	<u>\$ 12,951,477</u>	<u>\$ 13,277,613</u>	<u>\$ 14,090,103</u>

Note: The Department implemented GASB Statement No. 75 in FY 2018. Statement No. 75 was not retroactively implemented.

Kansas Department of Transportation
Changes in Net Position
(accrual basis of accounting)
(amounts in thousands)

	2016	2017	2018	2019	2020
Expenses					
Governmental activities:					
Maintenance and preservation	\$ 545,452	\$ 466,368	\$ 385,337	\$ 539,962	\$ 586,085
Communication system	7,482	7,658	7,380	7,806	6,780
Local support	190,320	187,213	158,787	123,279	142,481
General government	590,215	561,968	564,346	511,550	398,732
Rail, air and public transportation	19,808	23,408	40,060	40,812	46,485
Interest on long-term debt	32,605	67,467	69,612	71,604	67,540
Total governmental activities expenses	<u>1,385,882</u>	<u>1,314,082</u>	<u>1,225,522</u>	<u>1,295,013</u>	<u>1,248,103</u>
Business-type activities:					
Transportation revolving fund	1,122	764	216	0	0
Communication system fund	60	48	47	13	9
Total business-type activities expenses	<u>1,182</u>	<u>812</u>	<u>263</u>	<u>13</u>	<u>9</u>
Total primary government expenses	<u>\$ 1,387,064</u>	<u>\$ 1,314,894</u>	<u>\$ 1,225,785</u>	<u>\$ 1,295,026</u>	<u>\$ 1,248,112</u>
Program revenues					
Governmental activities:					
Charges for services:					
General government					
Vehicle registrations and drivers' licenses	\$ 214,428	\$ 219,710	\$ 218,765	\$ 223,273	\$ 221,245
Other	10,581	9,875	11,102	8,909	8,358
Operating grants and contributions	199,630	164,057	211,151	289,968	406,505
Capital grants and contributions	160,502	259,907	192,951	162,549	40,681
Total governmental activities program revenues	<u>585,141</u>	<u>653,549</u>	<u>633,969</u>	<u>684,699</u>	<u>676,789</u>
Business-type activities:					
Charges for services:					
Transportation revolving fund	1,153	965	771	711	575
Communication system fund	232	218	224	180	159
Total business-type activities program revenues	<u>1,385</u>	<u>1,183</u>	<u>995</u>	<u>891</u>	<u>734</u>
Total primary government program revenues	<u>\$ 586,526</u>	<u>\$ 654,732</u>	<u>\$ 634,964</u>	<u>\$ 685,590</u>	<u>\$ 677,523</u>
Net (expense)/revenue					
Governmental activities	\$ (800,741)	\$ (660,533)	\$ (591,553)	\$ (610,314)	\$ (571,314)
Business-type activities	203	371	732	878	725
Total primary government net expense	<u>\$ (800,538)</u>	<u>\$ (660,162)</u>	<u>\$ (590,821)</u>	<u>\$ (609,436)</u>	<u>\$ (570,589)</u>
General revenues					
Governmental activities:					
Taxes					
Motor fuel taxes	\$ 298,477	\$ 299,646	\$ 304,705	\$ 306,865	\$ 297,756
Sales and use taxes	515,771	513,063	529,509	532,955	549,003
Investment earnings	(1,484)	4,879	7,336	13,604	13,510
Unrestricted appropriations from other state funds	4,563	4,272	1,101	51,226	1,045
Transfers	0	0	41,039	2,732	0
Total governmental activities general revenues	<u>817,327</u>	<u>821,860</u>	<u>883,690</u>	<u>907,382</u>	<u>907,382</u>
Business-type activities:					
Investment earnings	861	832	214	105	74
Transfers	0	0	(41,039)	(2,732)	0
Total business-type general revenues	<u>861</u>	<u>832</u>	<u>(40,825)</u>	<u>(2,627)</u>	<u>74</u>
Total primary government general revenues	<u>\$ 818,188</u>	<u>\$ 822,692</u>	<u>\$ 842,865</u>	<u>\$ 904,755</u>	<u>\$ 907,456</u>
Change in Net Position					
Governmental activities	\$ 16,586	\$ 161,327	\$ 292,137	\$ 297,068	\$ 290,000
Business-type activities	1,064	1,203	(40,093)	(1,749)	799
Total primary government	<u>\$ 17,650</u>	<u>\$ 162,530</u>	<u>\$ 252,044</u>	<u>\$ 295,319</u>	<u>\$ 290,799</u>

Note: The Department implemented GASB Statement No. 75 in FY 2018. Statement No. 75 was not retroactively implemented.

Note: In fiscal year 2018, the Department changed its budget program structure, and some expenditures previously included in the Local support and Rail, air & public transportation programs now appear in the Transportation planning and modal support program.

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Kansas Department of Transportation
Changes in Net Position
(accrual basis of accounting)
(amounts in thousands)

	2021	2022	2023	2024	2025
Expenses					
Governmental activities:					
Maintenance and preservation	\$ 684,967	\$ 736,975	\$ 1,052,556	\$ 960,066	\$ 862,475
Communication system	8,087	9,528	8,218	7,597	7,489
Local support	146,853	140,990	202,262	171,960	199,936
General government	323,827	270,904	173,981	187,259	169,808
Rail, air and public transportation	83,774	62,559	74,989	107,681	93,929
Interest on long-term debt	63,329	61,292	42,230	51,568	77,646
Total governmental activities expenses	<u>1,310,837</u>	<u>1,282,248</u>	<u>1,554,236</u>	<u>1,486,131</u>	<u>1,411,283</u>
Business-type activities:					
Transportation revolving fund	0	0	0	0	0
Communication system fund	40	9	9	9	1
Total business-type activities expenses	<u>40</u>	<u>9</u>	<u>9</u>	<u>9</u>	<u>1</u>
Total primary government expenses	<u>\$ 1,310,877</u>	<u>\$ 1,282,257</u>	<u>\$ 1,554,245</u>	<u>\$ 1,486,140</u>	<u>\$ 1,411,284</u>
Program revenues					
Governmental activities:					
Charges for services:					
General government					
Vehicle registrations and drivers' licenses	\$ 237,677	\$ 240,333	\$ 247,560	\$ 246,514	\$ 252,182
Other	8,665	9,083	14,376	0	105,922
Operating grants and contributions	379,454	457,635	339,024	360,618	513,642
Capital grants and contributions	89,313	120,511	253,098	144,022	279,159
Total governmental activities program revenues	<u>715,109</u>	<u>827,562</u>	<u>854,058</u>	<u>751,154</u>	<u>1,150,905</u>
Business-type activities:					
Charges for services:					
Transportation revolving fund	485	353	283	225	168
Communication system fund	210	173	43	38	20
Total business-type activities program revenues	<u>695</u>	<u>526</u>	<u>326</u>	<u>263</u>	<u>188</u>
Total primary government program revenues	<u>\$ 715,804</u>	<u>\$ 828,088</u>	<u>\$ 854,384</u>	<u>\$ 751,417</u>	<u>\$ 1,151,093</u>
Net (expense)/revenue					
Governmental activities	\$ (595,728)	\$ (454,686)	\$ (700,178)	\$ (734,977)	\$ (260,378)
Business-type activities	655	517	317	254	187
Total primary government net expense	<u>\$ (595,074)</u>	<u>\$ (454,169)</u>	<u>\$ (699,861)</u>	<u>\$ (734,723)</u>	<u>\$ (260,191)</u>
General revenues					
Governmental activities:					
Taxes					
Motor fuel taxes	\$ 299,965	\$ 309,019	\$ 308,041	\$ 305,567	\$ 307,108
Sales and use taxes	610,299	668,451	733,564	723,143	739,938
Investment earnings	4,445	2,952	31,085	30,195	23,649
Unrestricted appropriations from other state funds	2,787	1,705	5,687	1,060	1,100
Transfers	0	0	0	0	0
Total governmental activities general revenues	<u>917,496</u>	<u>982,127</u>	<u>1,078,377</u>	<u>1,059,965</u>	<u>1,071,795</u>
Business-type activities:					
Investment earnings	8	26	503	894	886
Transfers	0	0	0	0	0
Total business-type general revenues	<u>8</u>	<u>26</u>	<u>503</u>	<u>894</u>	<u>886</u>
Total primary government general revenues	<u>\$ 917,504</u>	<u>\$ 982,153</u>	<u>\$ 1,078,880</u>	<u>\$ 1,060,859</u>	<u>\$ 1,072,681</u>
Change in Net Position					
Governmental activities	\$ 321,768	\$ 527,441	\$ 378,199	\$ 324,988	\$ 811,417
Business-type activities	663	543	820	1,148	1,073
Total primary government	<u>\$ 322,431</u>	<u>\$ 527,984</u>	<u>\$ 379,019</u>	<u>\$ 326,136</u>	<u>\$ 812,490</u>

Note: The Department implemented GASB Statement No. 75 in FY 2018. Statement No. 75 was not retroactively implemented.
Note: In fiscal year 2018, the Department changed its budget program structure, and some expenditures previously included in the Local support and Rail, air & public transportation programs now appear in the Transportation planning and modal support program.

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Kansas Department of Transportation
Fund Balances of Governmental Funds
(modified accrual basis of accounting)
(amounts in thousands)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
State Highway Fund*										
Nonspendable										
Inventories	\$ 24,598	\$ 25,615	\$ 24,266	\$ 23,095	\$ 24,320	\$ 24,662	\$ 28,331	\$ 28,433	\$ 29,666	\$ 32,250
Long-term receivable	9,721	8,597	7,572	6,348	5,224	4,250	3,400	2,725	1,937	1,090
Prepaid insurance	27	0	0	0	0	0	0	0	0	0
Assigned to:										
Next FY budget deficit	0	0	0	0	0	714,208	84,208	304,711	73,533	0
Unassigned	423,250	203,607	457,590	674,053	846,187	141,453	899,779	430,062	244,902	814,678
	<u>\$ 457,596</u>	<u>\$ 237,819</u>	<u>\$ 489,428</u>	<u>\$ 703,496</u>	<u>\$ 875,731</u>	<u>\$ 884,573</u>	<u>\$ 1,015,718</u>	<u>\$ 765,931</u>	<u>\$ 350,038</u>	<u>\$ 848,018</u>
All Other Governmental Funds										
Restricted for:										
Debt service	\$ 122,819	\$ 103,906	\$ 110,241	\$ 129,970	\$ 132,587	\$ 135,623	\$ 139,129	\$ 111,248	\$ 113,904	\$ 113,550
Transportation	47,399	48,874	55,217	132,344	63,169	72,502	83,480	91,066	97,056	127,020
Unassigned	(146,999)	0	0	0	0	0	0	0	0	0
Total	<u>\$ 23,219</u>	<u>\$ 152,780</u>	<u>\$ 165,458</u>	<u>\$ 262,314</u>	<u>\$ 195,756</u>	<u>\$ 208,125</u>	<u>\$ 222,609</u>	<u>\$ 202,314</u>	<u>\$ 210,960</u>	<u>\$ 240,570</u>

* - The Department's General Fund

Kansas Department of Transportation
Changes in Fund Balances of Governmental Funds
(modified accrual basis of accounting)
(amounts in thousands)

	2016	2017	2018	2019	2020
Revenues:					
Motor fuel taxes	\$ 300,408	\$ 299,587	\$ 303,507	\$ 308,435	\$ 297,484
Sales and use taxes	519,239	513,533	530,765	532,756	549,033
Vehicle registration & permits	214,428	219,710	218,765	223,273	221,245
Intergovernmental	350,731	426,852	404,818	444,494	448,427
Investment earnings	1,832	1,245	4,831	14,226	13,907
Other	11,730	10,930	12,308	8,639	9,009
Appropriations from other state funds	4,563	4,272	1,101	51,226	1,045
Total revenues	1,402,931	1,476,129	1,476,095	1,583,049	1,540,150
Expenditures:					
Maintenance	116,656	115,277	132,447	131,101	137,762
Preservation	329,371	329,827	210,364	333,429	390,509
Modernization	38,145	35,699	46,580	43,025	29,871
Expansion and enhancement	369,812	254,961	140,191	77,266	68,695
Communication system	4,161	4,902	4,629	5,406	4,598
Local support	190,321	187,188	130,510	81,230	90,912
Rail, air & public transportation	19,809	23,432	0	0	0
Transportation planning and modal support	0	0	56,188	73,566	85,477
Administration	53,860	49,740	45,995	47,319	53,965
Distributions to other state funds	528,535	516,763	530,715	473,872	365,498
Contributions to custodial funds	0	0	0	0	0
Debt service					
Right-to-use lease and SBITA principal	0	0	0	0	0
Principal	102,670	107,310	108,285	116,635	115,765
Interest & fees	78,011	88,246	89,155	93,987	92,295
Total expenditures	1,831,351	1,713,345	1,495,059	1,476,836	1,435,347
Excess of revenues over (under) expenditures	(428,420)	(237,216)	(18,964)	106,213	104,803
Other financing sources (uses):					
Transfers-in	698,528	197,413	510,125	380,659	303,001
Transfers-out	(698,528)	(197,413)	(469,086)	(377,927)	(303,001)
Sale of assets	0	0	0	1,982	874
Right-to-use lease initiation and SBITA initiation	0	0	0	0	0
Issuance of debt	400,000	0	200,000	173,035	0
Refunding of debt	190,875	0	0	0	0
Premium on issuance of bonds	122,880	0	42,212	26,962	0
Payment to escrow	(223,778)	0	0	0	0
Demand bonds	0	147,000	0	0	0
Total other financing sources (uses)	489,977	147,000	283,251	204,711	874
Net change in fund balances	\$ 61,557	\$ (90,216)	\$ 264,287	\$ 310,924	\$ 105,677
Debt service as a percentage of noncapital expenditures					
	12.0%	13.6%	14.9%	16.1%	17.9%

Note - In fiscal year 2018, the Department changed its budget program structure, and some expenditures previously included in the Local support and Rail, air & public transportation programs now appear in the Transportation planning and modal support program.

* Note - In fiscal year 2024, the Department changed the recording of Right-to-use lease and SBITA principal payments from being grouped into line item Administration to line item Right-to-use lease and SBITA principal. FY 2023 and FY 2022 were retroactively updated to reflect FY 2024 decision.

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Kansas Department of Transportation
Changes in Fund Balances of Governmental Funds
(modified accrual basis of accounting)
(amounts in thousands)

	2021	2022*	2023*	2024	2025
Revenues:					
Motor fuel taxes	\$ 300,129	\$ 308,998	\$ 308,186	\$ 305,567	\$ 307,084
Sales and use taxes	610,398	668,882	732,876	723,235	738,935
Vehicle registration & permits	237,677	240,333	247,560	246,514	252,182
Intergovernmental	465,709	574,936	594,972	504,805	785,813
Investment earnings	1,444	487	30,069	29,849	23,242
Other	6,729	8,877	13,034	13,277	18,291
Appropriations from other state funds	2,787	1,705	5,687	1,060	1,100
Total revenues	1,624,873	1,804,218	1,932,384	1,824,307	2,126,647
Expenditures:					
Maintenance	130,623	134,446	175,504	172,787	166,024
Preservation	493,960	504,622	666,940	724,732	691,935
Modernization	82,140	132,575	155,604	114,013	135,142
Expansion and enhancement	127,477	189,433	429,610	584,874	552,407
Communication system	6,274	7,563	6,803	5,593	6,180
Local support	109,180	102,475	143,011	110,471	141,244
Rail, air & public transportation	0	0	0	0	0
Transportation planning and modal support	111,222	91,670	132,628	151,969	131,273
Administration	58,169	56,956	67,479	78,109	84,031
Distributions to other state funds	267,821	229,937	120,719	133,082	143,706
Contributions to custodial funds	12,500	0	0	0	0
Debt service					
Right-to-use lease and SBITA principal	0	2,932	3,701	3,417	4,807
Principal	121,350	127,385	231,410	103,415	106,125
Interest & fees	86,165	79,999	72,712	65,753	77,646
Total expenditures	1,606,881	1,659,993	2,206,121	2,248,215	2,240,520
Excess of revenues over (under) expenditures	17,992	144,225	(273,737)	(423,908)	(113,873)
Other financing sources (uses):					
Transfers-in	244,593	243,814	307,446	211,966	882,784
Transfers-out	(244,593)	(243,814)	(307,446)	(211,966)	(882,784)
Sale of assets	3,219	1,404	2,755	4,446	4,236
Right-to-use lease initiation and SBITA initiation	0	0	900	12,215	3,832
Issuance of debt	0	0	0	0	574,280
Refunding of debt	0	0	0	0	849,715
Premium on issuance of bonds	0	0	0	0	139,555
Payment to escrow	0	0	0	0	(930,155)
Demand bonds	0	0	0	0	0
Total other financing sources (uses)	3,219	1,404	3,655	16,661	641,463
Net change in fund balances	\$ 21,211	\$ 145,629	\$ (270,082)	\$ (407,247)	\$ 527,590
Debt service as a percentage of noncapital expenditures	15.2%	16.9%	18.3%	13.8%	19.7%

Note - In fiscal year 2018, the Department changed its budget program structure, and some expenditures previously included in the Local support and Rail, air & public transportation programs now appear in the Transportation planning and modal support program.

* Note - In fiscal year 2024, the Department changed the recording of Right-to-use lease and SBITA principal payments from being grouped into line item Administration to line item Right-to-use lease and SBITA principal. FY 2023 and FY 2022 were retroactively updated to reflect FY 2024 decision.

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Kansas Department of Transportation
Motor Fuel Taxes - Revenue Base and Rates

		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Revenue Base Information (gallons in thousands)											
Gasoline**	Gallons sold	1,207,880	1,153,667	1,320,296	1,211,488	1,213,979	1,198,813	1,061,013	1,447,026	1,322,206	1,287,106
Motor carrier	Trip permits	20,907	21,097	22,561	22,936	20,443	24,684	24,825	23,722	21,904	N/A
Diesel	Gallons sold	409,562	417,824	476,179	456,551	533,745	509,681	568,026	497,837	485,303	511,870
Liquid petroleum	Gallons sold	7,019	5,943	8,730	8,874	9,648	15,816	9,621	13,005	17,405	7,545

Some previously reported amounts above are routinely updated for late filings and other needed corrections.

Revenue Rate Information													
Gasoline	Per gallon	\$ 0.24	\$ 0.24	\$ 0.24	\$ 0.24	\$ 0.24	\$ 0.24	\$ 0.24	\$ 0.24	\$ 0.24	\$ 0.24	\$ 0.24	\$ 0.24
E-85	Per gallon	\$ 0.17	\$ 0.17	\$ 0.17	\$ 0.17	\$ 0.17	\$ 0.17	\$ 0.17	\$ 0.17	\$ 0.17	\$ 0.17	\$ 0.17	\$ 0.17
Motor carrier	Per permit	\$ 13.00	\$ 13.00	\$ 13.00	\$ 13.00	\$ 13.00	\$ 13.00	\$ 13.00	\$ 13.00	\$ 13.00	\$ 13.00	\$ 13.00	\$ 13.00
Diesel	Per gallon	\$ 0.26	\$ 0.26	\$ 0.26	\$ 0.26	\$ 0.26	\$ 0.26	\$ 0.26	\$ 0.26	\$ 0.26	\$ 0.26	\$ 0.26	\$ 0.26
Liquid petroleum	Per gallon	\$ 0.23	\$ 0.23	\$ 0.23	\$ 0.23	\$ 0.23	\$ 0.23	\$ 0.23	\$ 0.23	\$ 0.23	\$ 0.23	\$ 0.23	\$ 0.23

** - includes gasohol

Source: Revenue base information provided by Kansas Department of Revenue
Revenue rate information derived from Kansas Statutes

N/A - Not Available

Kansas Department of Transportation
Motor Fuel Taxes - Receipts and Distribution
(amounts in thousands)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Gasoline	\$ 323,678	\$ 339,726	\$ 343,021	\$ 340,205	\$ 318,522	\$ 308,460	\$ 331,903	\$ 331,410	\$ 329,410	\$ 328,068
E-85	63	88	105	297	510	638	470	1,195	1,002	1,114
Motor carrier stations	272	301	294	361	266	321	323	342	285	298
Diesel (dealers)	119,445	108,395	109,665	110,445	126,952	129,460	126,943	128,133	120,406	124,523
Interstate motor fuel	9,940	11,942	10,147	11,100	8,942	9,502	9,841	7,374	8,999	10,258
Liquid petroleum	1,144	1,664	2,003	2,041	2,138	2,189	2,396	2,808	2,241	2,010
Total motor fuel tax receipts	454,542	462,116	465,235	464,449	457,330	450,570	471,876	471,262	462,343	466,271
Refunds	3,742	3,808	3,552	3,632	3,216	5,099	5,498	5,574	4,062	3,601
Ethyl Alcohol Incentive Fund	3,500	3,500	3,500	0	0	0	0	0	0	0
Net receipts to KDOT	447,300	454,808	458,183	460,817	454,114	445,471	466,378	465,688	458,281	462,670
Distributed to agency funds:										
Special City and County Highway Fund	147,927	150,452	151,587	152,473	150,219	147,312	154,343	154,111	151,620	153,096
County Equalization and Adjustment Fund	2,500	2,500	2,500	2,500	2,500	2,500	2,500	2,500	2,500	2,500
Net to State Highway Fund*	<u>\$ 296,873</u>	<u>\$ 301,856</u>	<u>\$ 304,096</u>	<u>\$ 305,844</u>	<u>\$ 301,395</u>	<u>\$ 295,659</u>	<u>\$ 309,535</u>	<u>\$ 309,077</u>	<u>\$ 304,161</u>	<u>\$ 307,074</u>

* - The Department's general fund

Source: Kansas Department of Revenue

Note: This data is presented to fulfill continuing disclosure requirements.

Kansas Department of Transportation
Motor Fuel Taxes - Principal Remitters

	2025			2016		
	Tax Remitted (thousands)	Rank	Percentage of Total Taxes Remitted	Tax Remitted (thousands)	Rank	Percentage of Total Taxes Remitted
Firm X	\$ 68,019	1	15.04%	\$ 56,132	1	12.80%
Firm D	56,870	2	12.58%	33,195	3	7.57%
Firm Y	33,767	3	7.47%	13,316	7	3.04%
Firm H	26,567	4	5.88%	32,865	4	7.50%
Firm W	17,298	5	3.83%	19,801	5	4.52%
Firm B	15,240	6	3.37%	34,306	2	7.83%
Firm CC	14,574	7	3.22%	-	-	-
Firm V	12,278	8	2.72%	15,401	6	3.51%
Firm BB	9,371	9	2.07%	-	-	-
Firm DD	8,887	10	1.97%	-	-	-
Firm E	-	-	-	8,952	9	2.04%
Firm R	-	-	-	9,163	8	2.09%
Firm Z	-	-	-	8,380	10	1.91%
Total	<u>\$ 262,871</u>		<u>58.15%</u>	<u>\$ 231,511</u>		<u>52.81%</u>

Source: Information provided by Kansas Department of Revenue

Kansas Department of Transportation
 Vehicle Registration Fee Schedule
 For the Fiscal Year Ended June 30, 2025

Vehicle Category	Lowest		Highest	
	Fee	Weight Class	Fee	Weight Class
Passenger vehicles	\$ 30	0-4,500 lbs.	\$ 40	4,500+ lbs.
Regular trucks, operated more than 6,000 miles per year	40	0-12,000 lbs.	2,070	80-85,500 lbs.
Regular trucks, operated 6,000 miles or less per year	162	12-16,000 lbs.	1,145	80-85,500 lbs.
Local trucks	162	12-16,000 lbs.	1,145	80-85,500 lbs.
Farm trucks	57	12-16,000 lbs.	745	66,000+ lbs.
Custom harvesting farm trucks	82	12-16,000 lbs.	1,145	80-85,500 lbs.
Trailers, mobile homes	35	0-8,000 lbs.	55	12,000+ lbs.
		Number of Passengers		Number of Passengers
Buses	\$ 35	8-30	\$ 80	40+
	Flat Fee			
Motorized bicycles	\$ 11			
Motorcycles	16			
Personalized plates	40			
Antiques	40			
Special interest vehicles	26			
Modernization surcharge per vehicle	4			
Electric Vehicles	100			
Hybrid Vehicles	50			

Source: Information derived from Kansas Statutes

Note: This data is presented to fulfill continuing disclosure requirements.

Kansas Department of Transportation
Vehicle Registrations, Drivers' Licenses and Vehicle Permits
For the Fiscal Year Ended June 30
(amounts in thousands)

Fiscal Year	Vehicle Registration Fees*	Drivers' License*	Special Vehicle Permits	Total
2016	\$ 204,363	\$ 7,787	\$ 2,278	\$ 214,428
2017	208,159	8,843	2,708	219,710
2018	207,621	8,539	2,605	218,765
2019	210,704	8,872	3,697	223,273
2020	209,503	7,149	4,592	221,244
2021	222,869	7,175	7,633	237,677
2022	227,178	7,563	5,592	240,333
2023	233,190	8,164	6,206	247,560
2024	232,022	8,448	6,044	246,514
2025	236,868	8,869	6,445	252,182

Distribution: Vehicle Registration Fees and Special Vehicle Permits are retained 100% by the State Highway Fund. Drivers' Licenses are statutorily allocated between the Kansas Department of Transportation, the Kansas Highway Patrol and the Kansas Department of Education.

* - Net of refunds

Source: Kansas Department of Revenue

Note: This data is presented to fulfill continuing disclosure requirements.

Kansas Department of Transportation
Retailers' Sales Tax and Compensating Use Tax Rates
For the Fiscal Year Ended June 30

Fiscal Year	Total State Tax Rate	Total Food and Food Ingredients Tax Rate	Daily Direct Deposit to SHF* Percent
2016	6.50%	-	16.226%
2017	6.50%	-	16.154%
2018	6.50%	-	16.154%
2019	6.50%	-	16.154%
2020	6.50%	-	16.154%
2021	6.50%	-	16.154%
2022	6.50%	-	16.154%
2023	6.50%	4.00%	17.000%
2024	6.50%	2.00%	17.000%
2025	6.50%	0.00%	18.000%

* - State Highway Fund

Note: The Retailers' Sales Tax and Compensating Use Tax rates are equal.

Note: This data is presented to fulfill continuing disclosure requirements.

Source: Kansas Statutes

Kansas Department of Transportation
 Retailers' Sales Tax and Compensating Use Tax Deposits
 For the Fiscal Year Ended June 30
 (amounts in thousands)

Fiscal Year	Deposits to State General Fund		Deposits to State Highway Fund (Department's general fund)
	Sales Tax	Compensating Use Tax	Direct Deposit Sales and Compensating Use Tax
2016	\$ 2,273,941	\$ 384,992	\$ 517,698
2017	2,285,870	384,654	514,519
2018	2,341,693	406,514	529,863
2019	2,335,436	431,967	533,400
2020	2,352,523	479,060	545,786
2021	2,522,201	602,891	602,247
2022	2,759,402	775,033	681,205
2023	2,776,857	802,990	711,921
2024	2,678,278	861,205	725,166
2025	2,581,699	893,761	737,240

Source: Kansas Department of Revenue

Note: This data is presented to fulfill continuing disclosure requirements.

Kansas Department of Transportation
Ratios of Outstanding Debt and Debt Margin Information
For the Fiscal Year Ended June 30
(amounts expressed in thousands, except per capita amount)

Fiscal Year	Ratios of Outstanding Debt			Debt Margin Information															
	Total Principal Debt Outstanding	Percentage of Personal Income*	Per Capita*																
Governmental activities																			
2016	\$ 2,273,923	1.61%	\$ 782	<table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th colspan="2" style="text-align: center; border-bottom: 1px solid black;">Calculation of Legal Debt Margin for Fiscal Year 2025</th> </tr> </thead> <tbody> <tr> <td colspan="2">Current State Highway Fund revenues net of</td> </tr> <tr> <td style="padding-left: 20px;">Distributions to other state funds</td> <td style="text-align: right;">\$ 1,964,783</td> </tr> <tr> <td>Maximum allowable annual Debt Service 18%</td> <td style="text-align: right;">353,661</td> </tr> <tr> <td>Maximum annual debt service on existing debt</td> <td style="text-align: right;">201,155</td> </tr> <tr> <td>Additional annual debt service allowed</td> <td style="text-align: right;">152,506</td> </tr> <tr> <td>Estimated additional debt available to be issued</td> <td style="text-align: right;">1,906,325</td> </tr> </tbody> </table>		Calculation of Legal Debt Margin for Fiscal Year 2025		Current State Highway Fund revenues net of		Distributions to other state funds	\$ 1,964,783	Maximum allowable annual Debt Service 18%	353,661	Maximum annual debt service on existing debt	201,155	Additional annual debt service allowed	152,506	Estimated additional debt available to be issued	1,906,325
Calculation of Legal Debt Margin for Fiscal Year 2025																			
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Maximum allowable annual Debt Service 18%	353,661																		
Maximum annual debt service on existing debt	201,155																		
Additional annual debt service allowed	152,506																		
Estimated additional debt available to be issued	1,906,325																		
2017	2,141,494	1.54%	735																
2018	2,248,707	1.54%	772																
2019	2,303,440	1.48%	791																
2020	2,159,938	1.32%	741																
2021	2,013,630	1.16%	686																
2022	1,867,140 **	1.06%	635																
2023	1,606,344 **	0.86%	546																
2024	1,495,707 **	0.74%	504																
2025	1,951,618 **	N/A	N/A																

The Department is currently authorized to issue additional bonds so long as the debt service in the current or any future fiscal year does not exceed 18% of the State Highway Fund revenues.

Business-type activities									
2016	\$ 27,498	0.02%	\$ 9	<table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th colspan="2" style="text-align: center; border-bottom: 1px solid black;">Calculation of Legal Debt Margin for Fiscal Year 2025</th> </tr> </thead> <tbody> <tr> <td colspan="2">There are no dollar limitations on the debt that can be issued by the Transportation Revolving Fund or the Communication System Revolving Fund.</td> </tr> </tbody> </table>		Calculation of Legal Debt Margin for Fiscal Year 2025		There are no dollar limitations on the debt that can be issued by the Transportation Revolving Fund or the Communication System Revolving Fund.	
Calculation of Legal Debt Margin for Fiscal Year 2025									
There are no dollar limitations on the debt that can be issued by the Transportation Revolving Fund or the Communication System Revolving Fund.									
2017	16,423	0.01%	6						
2018	399	0.00%	0						
2019	0	N/A	N/A						
2020	0	N/A	N/A						
2021	0	N/A	N/A						
2022	0	N/A	N/A						
2023	0	N/A	N/A						
2024	0	N/A	N/A						
2025	0	N/A	N/A						

Total primary government					
2016	\$ 2,301,421	1.63%	\$ 791		
2017	2,157,917	1.57%	741		
2018	2,249,106	1.55%	771		
2019	2,303,440	1.48%	791		
2020	2,159,938	1.32%	741		
2021	2,013,630	1.16%	686		
2022	1,867,140 **	1.06%	635		
2023	1,606,344 **	0.86%	546		
2024	1,495,707 **	0.74%	504		
2025	1,951,618 **	N/A	N/A		

Amounts include unamortized premium (discount) and unamortized deferred refunding difference.

N/A - Not available

* - See following demographic and economic schedules for personal income and population data (not yet available for 2025).

** - Starting in fiscal year 2022 for right-to-use lease liabilities and fiscal year 2023 for SBITA lease liabilities, the total lease liabilities are included in the total outstanding debt.

Kansas Department of Transportation
Highway Revenue Bond Coverage
For the Fiscal Year Ended June 30
(amounts in thousands)

Fiscal Year	Revenues		Bond Service Charges			Coverage
	Available for Debt Service		Principal	Interest	Total	
2016	\$ 1,367,151		\$ 102,670	\$ 78,124	\$ 180,794	756%
2017	1,437,279		107,310	88,380	195,690	734%
2018	1,443,718		108,285	89,303	197,588	731%
2019	1,554,952		116,974	94,067	211,041	737%
2020	1,506,602		115,765	92,431	208,196	724%
2021	1,568,624		121,350	86,274	207,624	756%
2022	1,761,232		127,385	80,082	207,467	849%
2023	1,864,795		231,410	72,804	304,214	613%
2024	1,778,180		103,415	65,839	169,254	1,051%
2025	2,065,127		106,125	77,733	183,858	1,123%

Note: Revenues available for debt service are defined by resolution as all monies (including motor fuel taxes, state sales tax and compensating use taxes, drivers' licenses and vehicle registration fees, and reimbursements received from the federal government) transferred or credited to the State Highway Fund, except for monies restricted by law from paying debt service on the bonds.

The 1999 resolution provided that any reimbursements received from local governments be excluded from revenue available for debt service.

Kansas Department of Transportation
Demographic and Economic Statistics
For the Fiscal Year Ended June 30

<u>Fiscal Year</u>	<u>Estimated Population as of July 1⁽¹⁾</u>	<u>Personal Income (amounts in thousands)⁽²⁾</u>	<u>Per capita Personal Income⁽²⁾</u>	<u>Unemployment Rate⁽³⁾</u>
2016	2,907,289	\$ 141,394,251	\$ 48,537	3.8%
2017	2,913,123	138,672,947	47,603	3.7%
2018	2,911,505	146,027,800	50,155	3.4%
2019	2,912,635	155,647,600	53,439	3.4%
2020	2,913,805	163,385,100	56,073	7.5%
2021	2,934,582	174,089,800	59,324	3.7%
2022	2,937,150	176,675,700	60,152	2.6%
2023	2,940,546	187,406,400	63,732	2.6%
2024	2,970,606	202,115,400	68,038	3.6%
2025	N/A	N/A	N/A	3.8%

N/A - Not Available

Data sources

- ⁽¹⁾ U.S. Bureau of the Census
- ⁽²⁾ U.S. Department of Commerce (calendar year data)
- ⁽³⁾ State of Kansas Department of Labor, Kansas Labor Market Information Services

Kansas Department of Transportation
Principal Employers
Current Year and Ten Years Ago

2025

2016

Employer

Employer

Amazon.com Services, Inc.
Dillon Companies, Inc.
Federal Government
Spirit Aerosystems, Inc.
State Government (actual & excludes Regents)
Stormont Vail Healthcare, Inc.
Textron Aviation, Inc.
University of Kansas Hospital Authority
Wal-Mart Associates, Inc.
Wichita Public Schools / USD 259

State Government (actual & excludes Regents)
Sprint Spectrum Holding Company, L.P.
KU and KUMC
Cessna Aircraft Corporation
Kansas State University
HCA Midamerica Division, Inc.
HY-VEE, Inc.
Wichita Public Schools / USD 259
Royal Caribbean Cruises Ltd.
Black & Veatch Corp - Baker Guam JV

Source: 2025 from Kansas Department of Labor, Labor Market Information Services and Bureau of Labor Statistics; Quarterly Census of Employment and Wages (QCEW); in alphabetical order
2016 from State of Kansas, Comprehensive Annual Financial Report for Fiscal Year 2017

Kansas Department of Transportation
 Department Workforce
 For the Fiscal Year Ended June 30

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Maintenance and construction	2,054.5	1,880.0	1,913.3	1,905.5	1,888.2	1,780.5	1,787.5	1,733.0	1,719.0	1,719.0
Local support	45.0	42.0	18.0	18.0	21.0	18.0	23.0	23.0	21.0	21.0
Administration	0.0	0.0	348.0	349.5	360.8	371.8	396.8	418.8	423.3	423.3
Transportation planning and modal support	0.0	0.0	76.0	78.0	81.0	80.0	90.0	110.5	125.5	125.5
General government	416.1	388.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Total authorized positions	<u>2,515.6</u>	<u>2,310.0</u>	<u>2,355.3</u>	<u>2,351.0</u>	<u>2,351.0</u>	<u>2,250.3</u>	<u>2,297.3</u>	<u>2,285.3</u>	<u>2,288.8</u>	<u>2,288.8</u>

Note - The Department changed its budget program structure in FY 2018, and some employees previously included in the Local Support and General Government programs now appear in the Transportation Planning and Modal Support program.

Kansas Department of Transportation
Operating Indicators
For Calendar Year

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Maintenance and preservation										
Daily vehicle miles traveled										
Total state	87,711,855	88,248,910	88,192,458	87,261,356	76,103,043	86,899,740	85,763,126	87,264,435	86,600,440	N/A
State Highway System	28,345,332	28,647,719	28,701,016	28,468,247	26,222,678	28,805,079	28,660,989	28,909,941	28,529,676	N/A
General government										
Accidents (state wide)	61,854	58,792	64,882	64,505	52,353	57,410	58,245	59,826	60,831	N/A
Fatalities (state wide)	429	407	403	411	379	383	364	353	314	N/A
Rail, air and public transportation										
Activity at Kansas airports with commercial service										
Total enplanements	889,231	900,382	931,720	995,836	593,448	658,870	901,658	943,736	N/A	N/A
Landings and takeoffs	1,401,491	1,341,382	1,320,116	1,332,203	1,285,372	1,342,489	1,368,322	1,368,184	N/A	N/A
Public transit programs (fiscal year)										
Counties with public transit service available	85	85	87	86	86	85	90	94	96	96
Ridership - rural operators	2,669,267	2,530,940	2,525,569	2,516,503	2,194,746	1,111,907	1,804,527	1,937,616	2,061,001	2,112,843

N/A - Not Available

Kansas Department of Transportation
Capital Asset Statistics
For Calendar Year

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Maintenance and preservation										
Center lane miles										
Total state	142,046	142,054	142,201	140,372	140,112	139,181	139,011	138,975	138,993	N/A
State Highway System	9,414		9,414	9,362	9,386	9,386	9,392	9,391	9,397	N/A
Bridges										
Total state	24,883	24,786	24,932	24,948	24,926	24,925	24,932	24,907	24,894	24,767
State Highway System	5,112	5,121	5,128	5,111	5,135	5,135	5,144	5,159	5,170	5,186
Rail, air and public transportation										
Aircraft based at Kansas airports with commercial service	2,593	2,473	2,456	2,410	2,293	2,461	2,493	2,517	N/A	N/A
Public transit programs (fiscal year)										
Vehicles operated at year end	768	747	730	763	832	875	834	824	864	942

N/A - Not Available



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Secretary of Transportation
Kansas Department of Transportation
Topeka, Kansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Kansas Department of Transportation (the Department), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements, and have issued our report thereon dated September 15, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Department's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of Department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

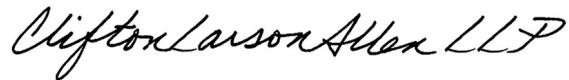
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Department’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Denver, Colorado
September 15, 2025

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